



# **WATER QUALITY**

## **2019 Intended Use Plan**

### **MISSION:**

**Safeguarding and improving Utah's water  
through balanced regulation.**

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# 2019 Intended Use Plan

## INTENDED USE PLAN

### ABSTRACT

The Intended Use Plan is used by the Department to apply for the EPA Capitalization Grant. The primary purpose of the Plan is to identify current and projected projects that may be awarded funding from federal grant awards. The federal award for FY19 is estimated to be \$8,443,000. See Figure 2 for a list of State Revolving Fund projects. In addition, the Plan identifies current and projected projects that may be awarded from State monies, including the Utah Wastewater Loan Program and Hardship Grant Funds. See Figure 3 and 4 for a list of these respective projects.

### INTRODUCTION

As required under Sections 606(c) and 610(b) of the Clean Water Act, the State of Utah has prepared an Intended Use Plan (IUP) for the Clean Water State Revolving Fund (CWSRF) program. The purpose of the IUP is to facilitate the negotiation process for the Fiscal Year 2019 CWSRF Capitalization Grant agreement. This IUP outlines the short-term and long-term goals of the program and proposes a schedule of payment between the Department of Environmental Quality – Division of Water Quality and the Environmental Protection Agency – Region 8. This document also describes the intended uses for: the State Revolving Fund (SRF), the Utah Wastewater Loan Fund (UWLF), and the Hardship Grant Funds (HGFs). All data provided in the 2019 IUP are projections of funding for the listed projects. Ultimately, the Utah Water Quality Board will determine loan amounts and financing terms as projects are presented for authorization.

The CWSRF is a financial assistance program that provides low-cost financing for treatment works, sewerage systems, storm water projects, decentralized systems, and nonpoint source projects. The operation of Utah's CWSRF program is coordinated between the Utah Water Quality Board (the Board) and the Department of Environmental Quality – Division of Water Quality. Projects financed through the State Revolving Fund may receive funding from the following sources: (a) SRF Capitalization Grants; (b) SRF loan repayments; and (c) State matching funds. Occasionally, an SRF-eligible project will be financed through the Utah Wastewater Loan Program or Hardship Grant Funds. If this occurs, the project may be removed from the SRF Project Priority List. Similarly, if an SRF-eligible project does not proceed, it may be removed from this list. The Intended Use Plan includes any project listed on the FY 2019 Project Priority List as well as any unanticipated projects that may be added during the year. Projects are listed on the Project Priority List prior to being presented to the Water Quality Board for authorization. Projects will be considered for funding according to their priority and readiness to proceed.

## **PROGRAM OPERATIONS**

Since its inception in 1989, Utah's CWSRF program has received appropriations from the federal government through capitalization grants. For FY19, Utah estimates its capitalization grant award will be approximately \$8,443,000.

In addition to federal dollars, The Department of Environmental Quality – Division of Water Quality is required to provide a twenty percent (20%) state match. Utah has met the state match requirement by using money from the Utah Wastewater Loan Fund (UWLF). Revenues into the UWLF are comprised of principal repayments from state loans and from a state sales tax allocation. For FY19, Utah anticipates receiving its full measure of sales tax dollars, which is \$3,587,500. The entire 20% state matching amount will be used toward eligible project costs before draws are made from the capitalization grant. Once the requirement is met, draws will be made from the federal award as a 100% federal share.

The Department of Environmental Quality – Division of Water Quality will use SRF administrative funds of up to \$400,000 for costs associated with administering the program. In addition, loan origination fees, equal to 1% of the principal loan amount, are charged to loan recipients. That revenue may also be used for program administration expenses. The Division of Water Quality estimates that \$477,100 will be collected from loan origination fees by the end of Fiscal Year 2019.

## **EXTENDED FINANCING TERMS**

As of July 1, 2018, the Utah Water Quality Board has provided extended financing to six SRF recipients: Duchesne, Grantsville, Logan, Roosevelt, Salem, and San Juan Spanish Valley SSD. The Division of Water Quality estimates that the long term impact of extended financing on the SRF program is less than a 1% revolving level reduction over 60 years. This estimate does not include an adjustment for inflation.

In cases of extreme hardship, the maximum affordable loan amount may not provide sufficient capital to cover project costs. In these cases, the Board would be requested to provide hardship grant funds to make these projects feasible. Extended-term financing can increase the loan amount that a community qualifies for under the 1.4% median adjusted gross household income (MAGI) affordability guideline. The extended terms also benefit the SRF program by replacing an award of grant dollars with additional loan repayments, albeit in years 21-30.

## **ADDITIONAL SUBSIDIZATION**

The FY19 capitalization grant may allow states to provide additional subsidization in the form of principal forgiveness and negative interest loans. Minimum and maximum additional subsidization amounts will be outlined in the programmatic terms and conditions of the award. The Water Quality Board uses principal forgiveness agreements as its mechanism for awarding additional subsidization.

Additional subsidy may be provided to disadvantaged communities, communities addressing water-efficiency or energy-efficiency goals, communities mitigating storm water runoff, or to encourage sustainability. For the Water Quality Board to qualify a community as disadvantaged,

the community must have a demonstrated hardship based on its cost of sewer service relative to 1.4% of the MAGI, unemployment, poverty level, or economic trends. Figure 2: FY19 List of SRF Projects identifies those projects that may meet any additional subsidization requirement. However, the Water Quality Board may authorize principal forgiveness to additional projects presented for authorization during the year.

## **GREEN PROJECT RESERVE**

The FY19 capitalization grant allocation may require that, to the extent there are sufficient eligible projects applications, not less than 10% of the SRF funds shall be used for projects that address green infrastructure, water or energy efficiency improvements, or other environmentally innovative activities. The State of Utah will meet this objective by identifying projects that meet green infrastructure requirements and providing funding, in whole or in part, as they proceed to construction. Figure 1: FY19 List of SRF Projects identifies projects that may meet the Green Project Reserve requirement.

## **PROGRAM ASSURANCES**

The State of Utah must comply with its Operation Agreement with EPA and Utah Administrative Code, R-317-102, Utah Wastewater State Revolving Fund (SRF). Assurances include:

- Section 602(a)-Environmental Reviews
- Section 602(b)(3)-Certify binding commitments within one year
- Section 602(b)(4)-Certify expeditious and timely expenditures
- Section 602(b)(5)-First use for enforceable requirements

The Division of Water Quality will complete the one-page worksheet through the Clean Benefits Reporting database for all binding commitments in the quarter that they are made.

## **FY19 CW SRF PROJECT FUNDING**

Eligible projects to be funded by the SRF include loans closed with remaining draws, authorized loans, and anticipated loans. Loans closed with remaining draws are projects that are currently under construction. Authorized loans are projects that have been authorized by the Utah Water Quality Board and are in the design phase. Anticipated loans are projects that are in the beginning stages of planning.

Funding through the SRF can include federal dollars from the capitalization grant awards, principal repayments, interest payments, and investment fund interest earnings. Figure 1 shows the proposed projects that are expected to be funded from the Clean Water SRF. Projects must meet specific programmatic requirements including federal cross cutters and “super cross-cutters,” Davis-Bacon wages, American Iron and Steel (AIS), NEPA-like environmental review, Single Audit Act, Disadvantaged Business Enterprise (DBE), and Architectural and Engineering Services procurement.

As determined by the Utah Water Quality Board, SRF loan recipients may be charged a hardship grant assessment in lieu of interest. Upon collection, the hardship grant assessment will be placed into the Federal Hardship Grant Fund. If a hardship grant assessment is derived from a loan funded directly by EPA Capitalization Grant monies, the assessment shall be used for purposes identified in 40 CFR Part 31.25. If a hardship grant assessment is derived from a loan funded by SRF loan repayments, the assessment may be used to provide grants to communities for projects that are economically unfeasible without grant assistance.

**LONG TERM GOALS**

1. Provide a permanent funding source for water quality construction projects that supplements a community’s own resources and/or other funding sources.
2. Distribute SRF funds to projects with the highest water quality and infrastructure needs by evaluating and prioritizing proposed projects throughout the state.
3. Support EPA’s Sustainability Policy by balancing a community’s economic and water quality needs with the perpetuity of the SRF program.
4. Assist communities with all phases of a project, including sufficient planning, project design, environmental work, and construction.

**SHORT TERM GOALS**

1. Present eligible projects to the Water Quality Board for authorization by increasing the profile of the SRF program as a potential funding source and by assisting communities through the application and award process.
2. Collaborate with other agencies (e.g., Utah Permanent Community Impact Board, U.S. Department of Agriculture Rural Development, and U.S. Army Corps of Engineers) to sufficiently fund projects.
3. Solicit and fund eligible nonpoint source and storm water projects.
4. Provide funding, equal to at least ten percent (10%) of the capitalization award, for recycled water and water reuse projects.

**FIGURE 1. FY19 LIST OF SRF 1<sup>st</sup> ROUND PROJECTS**

<b>Customer</b>	<b>Est. Construction Start</b>	<b>SRF Funded (Millions)</b>	<b>Est. Value (Millions)</b>
Central Valley	2020	\$5.00	\$166.25
Duchesne City	2018	\$0.27	\$4.70
South Davis	2020	\$11.00	\$28.80
San Juan Span Valley	2018	\$2.00	\$6.60
South Salt Lake	2020	\$2.30	\$11.25
<b>Total</b>		<b>\$20.57</b>	<b>\$217.60</b>

FIGURE 2. FY19 LIST OF SRF PROJECTS

LOAN RECIPIENT	PERMIT NUMBER	NEEDS CATEGORY	ASSISTANCE AMOUNT	INTEREST RATE	TERM (YRS)	ADDITIONAL SUBSIDY AMOUNT (Principal Forgiveness)	GREEN PROJECT RESERVE AMOUNT	BINDING COMMITMENT	CONSTRUCTION START	INITIATION OF OPERATION
<b>LOANS CLOSED WITH REMAINING DRAWS</b>										
Duchesne City	UT0020095	I-Secondary Treatment	\$2,700,000	0.25%	30	\$400,000	\$262,295	May-2017	Jul-2017	Jul-2017
Logan City	UT002199920	II-Advanced Wastewater Treatment	69,131,000	0.75%	20			Mar-2016	Dec-2018	Jul-2022
Logan City	UT002199920	II-Advanced Wastewater Treatment	20,000,000	1.50%	30			Dec-2018	Dec-2018	Jul-2022
Moab City	UT0020419	I-Secondary Treatment	14,200,000	1.15%	20		502,937	Apr-2017	May-2017	Dec-2018
Roosevelt	N/A	IVa-New Collectors	1,167,000	0%	30	2,000,000		Nov-2017	Nov-2017	Jun-2018
Salem City	UT0020249	I-Secondary Treatment	20,000,000	1.15%	30			Jul-2018	Jul-2018	Feb-2020
San Juan Spanish Valley SSD	See Moab	IVa-New Collectors	968,000	0%	30	1,997,000		Jan-2019	Jan-2019	Jan-2020
<b>AUTHORIZED LOANS</b>										
Central Valley WRF	UT0024392	I-Secondary Treatment	\$65,100,000	1.50%	20			Dec-2018	Jan-2020	Dec-2024
Provo City	UT0021717	II-Advanced Treatment	75,800,000	0.50%	20	\$2,000,000		Dec-2018	May-2021	Jan-2025
South Davis Sewer Dist	UT0021628	II-Advanced Treatment	28,851,000	0.55%	20		26,351,000	Feb-2018	May-2020	Dec-2021
South Salt Lake City	See CVWRF	I-Secondary Treatment	9,248,000	0%	20	2,000,000		Dec-2018	Jan-2020	Dec-2024
<b>ANTICIPATED LOANS</b>										
Emigration SID	N/A	L-Individual/Decentralized Systems	\$500,000	Unknown			\$500,000	Dec-2020	Jan-2021	Jul-2021
Hildale City	N/A	I-Secondary Treatment	2,000,000	Unknown				Dec-2019	Jan-2020	July 2021
Moab City (outfall)	UT0020419	IIIb-Major Sewer Rehabilitation	1,000,000	Unknown				Dec-2020	Dec-2020	Jun-2020
Payson City	UT0020427		1,500,000	6,900,000	Unknown			Oct-2019	Jan-2020	July 2020
Spanish Fork City	UT0020109	I-Secondary Treatment	8,000,000	Unknown				Dec-2018	Dec-2019	Dec-2020
Plain City	UT0021326	Nutrient Management	2,700,000	Unknown				Dec-2020	Jan-2021	July 2022
Town of Tropic	N/A	I-Secondary Treatment	1,000,000	Unknown				Sep-2020	Sep-2020	Sep-2021
<b>TOTAL</b>			<b>\$329,265,000</b>			<b>\$8,397,000</b>	<b>\$27,616,232</b>			

**FY19 UTAH WASTEWATER LOAN PROGRAM**

The Utah Wastewater Loan program is a state-funded loan program similar to the SRF. Revenue for the Utah Wastewater Loan program is derived from sales tax dollars and principal repayments. Monies may be authorized in the form of loans or interest-rate buy downs.

Projects eligible for funding through the Utah Wastewater Loan program have been divided into three categories: closed loans with remaining draws, authorized loans, and anticipated loans. Closed loans with remaining draws are projects that have held loan closing and are currently under construction. Authorized loans are those projects which have received authorization from the Utah Water Quality Board, but have not yet held loan closing and are still in the planning or design phase. Anticipated loans are those projects that may be presented to the Utah Quality Board for authorization in the next fiscal year.

Please refer to Figure 3 for a list of proposed projects to be funded from the Utah Wastewater Loan Fund.

**FIGURE 3. FY19 LIST OF UWLF PROJECTS**

LOAN RECIPIENT	ASSISTANCE AMOUNT	INTEREST RATE	TERM (YEARS)	BINDING COMMITMENT	CONSTRUCTION START/END
<b>LOAN CLOSED with REMAINING DRAWS</b>					
Blanding City	\$2,500,000	Unknown	Unknown	Apr-2018	Start Apr 19 (1 Year)
Grantsville City	4,880,000	1.75%	30	Sep-2018	Start Sep 18 (1 Year)
Morgan City	2,830,000	1.50%	20	Feb-2018	Start Mar 18 (7 Months)
Summit County	841,000	0%	20	Apr-2017	Start June 17 (6 Months)
<b>AUTHORIZED LOANS</b>					
Duck Creek	2,000,000	Unknown	Unknown	Aug-2018	1 Year
Eagle Mountain City	1,793,000	1%	20	Mar-2018	1 Year
<b>ANTICIPATED LOANS</b>					
Kamas City	4,000,000	Unknown	Unknown	Dec-2020	Start Dec 20 (1.5 Years)
Wellington City	7,000,000	Unknown	Unknown	Jan-2019	2 Years
<b>TOTAL</b>	<b>\$25,844,000</b>				

## FY19 HARDSHIP GRANT FUNDS

The State of Utah provides hardship grants for several types of projects. First, hardship grant funds may be authorized as planning advances or grants and design advances. Advances are repaid once construction funding has been secured through a loan closing. Second, funds may be awarded as hardship construction grants to entities that may not otherwise be able to afford to complete an eligible project. The Water Quality Board may consider authorizing a hardship grant when the estimated annual cost of sewer service exceeds 1.4% of the local MAGI. Third, hardship grants may be awarded for water quality improvement projects such as non-point source, water quality studies, and educational outreach efforts. Projects eligible for Hardship Grant Funds may be added to the list once authorization has been received from the Board.

Please refer to Figure 4 for a list of proposed projects to be funded from the Hardship Grant Funds.



***Moab Water Reclamation Facility***

**FIGURE 4. FY19 LIST OF HARDSHIP GRANT PROJECTS**

Recipient	Assistance Amount	Type
<b>HARDSHIP GRANTS</b>		
Duchesne City	\$122,488	Construction Grant
Eagle Mountain City (White Hills)	510,000	Construction Grant
Emigration Sewer Improvement District	26,158	Planning Grant
Francis City	513,000	Construction Grant
Kane County WCD (Duck Creek)	1,000,000	Construction Grant
Wellington City	96,000	Construction Grant
<b>ANTICIPATED HARDSHIP GRANTS</b>		
<b>NON-POINT SOURCE GRANTS</b>		
DEQ - Ammonia Criteria	\$46,630	NPS Grant
DEQ – Willard Spur Study	113,326	NPS Grant
DEQ – Nitrogen Transformation Study	14,500	NPS Grant
DEQ – San Juan River Monitoring	125,083	NPS Grant
DEQ-Great Salt Lake Advisory Council	185,713	NPS Grant
Gunnison Irrigation Company	48,587	NPS Grant
Utah Department of Agriculture	488,647	NPS Grant
DEQ - GW Quality Study	5,051	NPS Grant
DEQ – Utah Lake Water Quality Study	573,753	NPS Grant
FY15 – FY19 Remaining Payments	1,753,711	Various NPS Grants
<b>TOTAL</b>	<b>\$4,526,647</b>	

## **PAYMENT SCHEDULE**

Utah's Clean Water SRF has met "first use" requirements of Section 602(b) (5). SRF funds will be distributed using the method, criteria, and eligible activities that are outlined in Section R-317-101 and 102 of the Utah Administrative Code. The methods and criteria provide affordable assistance as well as maximum benefit to the long-term viability of the fund.

If the dollar amount of projects in the FY 2019 Intended Use Plan exceeds the actual amount of funds available during the planning period, one of the following may occur:

1. Projects listed may not be funded.
2. Projects may be funded using available credit enhancement techniques.
3. Projects may need to be delayed until funds are available.

Please see the attached **CASH FLOW PROJECTIONS** for the detail of revenue and expenses for the State Revolving Fund, Utah Wastewater Loan Fund, and Hardship Grant Funds.

## CASH FLOW PROJECTIONS: STATE REVOLVING FUND

	State Fiscal Year	State Fiscal Year	State Fiscal Year
STATE REVOLVING FUND (SRF)	2019	2020	2021
<b>Funds Available</b>			
2016 - 2018 Capitalization Grants	20,811,801	-	-
2017 - 2018 State Match	3,128,600	-	-
Future Capitalization Grants (estimated)	7,000,000	7,000,000	7,000,000
Future State Match (estimated)	1,400,000	1,400,000	1,400,000
SRF - 2nd Round	117,465,925	94,941,596	70,798,635
Interest Earnings at 2.5%	1,271,520	2,466,488	1,839,278
Loan Repayments	4,609,051	14,049,551	14,969,510
Total Funds Available	155,686,896	119,857,635	96,007,422
<b>Project Obligations</b>			
Duchesne City	(27,300)	-	-
Logan City	(23,131,000)	(23,000,000)	(23,000,000)
Logan City - Supplemental Loan	(9,000,000)	(10,000,000)	-
Moab City	(80,000)	-	-
Salem City	(2,156,000)	(4,313,000)	-
San Juan Spanish Valley SSD	-	(1,997,000)	-
<b>Loan Authorizations</b>			
Central Valley Water Reclamation Facility	-	(5,000,000)	(15,000,000)
Provo City	-	-	(15,000,000)
South Davis Sewer District (with NPS)	(26,351,000)	(2,500,000)	-
South Salt Lake City	-	(2,249,000)	(2,249,000)
<b>Planned Projects</b>			
None at this time			
Total Obligations	(60,745,300)	(49,059,000)	(55,249,000)
<b>SRF Unobligated Funds</b>	\$ 94,941,596	\$ 70,798,635	\$ 40,758,422

## CASH FLOW PROJECTIONS: UTAH WASTEWATER LOAN FUND

	State Fiscal Year	State Fiscal Year	State Fiscal Year
UTAH WASTEWATER LOAN FUND (UWLF)	2019	2020	2021
<b>Funds Available</b>			
UWLF	\$ 19,118,224	\$ 7,420,223	\$ 11,154,074
Sales Tax Revenue	-	3,587,500	3,587,500
Loan Repayments	876,049	3,139,250	3,366,881
Total Funds Available	19,994,273	14,146,974	18,108,455
<b>General Obligations</b>			
State Match Transfers	(4,528,600)	(1,400,000)	(1,400,000)
DWQ Administrative Expenses	(796,450)	(1,592,900)	(1,592,900)
<b>Project Obligations</b>			
Grantsville City	(3,728,000)	-	-
<b>Loan Authorizations</b>			
Kane Co Water Conservancy Dist (Duck Creek)	(1,000,000)	-	-
<b>Planned Projects</b>			
Plain City	(2,521,000)	-	-
Total Obligations	(12,574,050)	(2,992,900)	(2,992,900)
<b>UWLF Unobligated Funds</b>	\$ 7,420,223	\$ 11,154,074	\$ 15,115,555

## CASH FLOW PROJECTIONS: HARDSHIP GRANT FUNDS

	State Fiscal Year	State Fiscal Year	State Fiscal Year
HARDSHIP GRANT FUNDS (HGF)	2019	2020	2021
<b>Funds Available</b>			
Beginning Balance		\$ 2,889,228	\$ 3,046,365
Federal HGF Beginning Balance	5,872,889	-	-
State HGF Beginning Balance	1,671,412	-	-
Interest Earnings at 2.5%	130,662	75,059	79,142
UWLF Interest Earnings at 2.5%	331,115	192,770	289,772
Hardship Grant Assessments	711,212	768,980	666,402
Interest Payments	161,914	420,329	404,339
Advance Repayments	220,000	-	-
Total Funds Available	9,099,204	4,346,365	4,486,019
<b>Financial Assistance Project Obligations</b>			
Eagle Mountain City - Construction Grant	(510,000)	-	-
Emigration Sewer Imp Dist - Planning Grant	(26,158)	-	-
Kane Co Water Conservancy Dist (Duck Creek) - Hardship Grant	(2,034,500)	-	-
Lewiston - Planning Advance	(40,000)	-	-
USU Extension - Hardship Grant	(42,000)	-	-
Wellington City	(96,000)	-	-
<b>Non-Point Source/Hardship Grant Obligations</b>			
Fitzgerald ARDL interest-rate buy down	(51,056)	-	-
McKees ARDL interest-rate buy down	(55,261)	-	-
(FY11) Gunnison Irrigation Company	(48,587)	-	-
(FY11) DEQ - Willard Spur Study	(113,326)	-	-
(FY12) Utah Department of Agriculture	(488,647)	-	-
(FY13) DEQ - Great Salt Lake Advisory Council	(185,713)	-	-
(FY15) DEQ - Ammonia Criteria Study	(46,630)	-	-
(FY15) DEQ - Nitrogen Transformation Study	(14,500)	-	-
(FY16) DEQ - San Juan River Monitoring	(125,083)	-	-
(FY17) DEQ - GW Quality Study	(5,051)	-	-
(FY17) DEQ - Utah Lake Water Quality Study	(573,753)	(300,000)	-
FY 2015 - Remaining Payments	(4,223)	-	-
FY 2016 - Remaining Payments	(221,903)	-	-
FY 2017 - Remaining Payments	(133,094)	-	-
FY 2018 - Remaining Payments	(612,888)	-	-
FY 2019 - Remaining Payments	(781,602)	-	-
Future NPS Annual Allocations	-	(1,000,000)	(1,000,000)
<b>Planned Projects</b>			
Total Obligations	(6,209,976)	(1,300,000)	(1,000,000)
<b>HGF Unobligated Funds</b>	\$ 2,889,228	\$ 3,046,365	\$ 3,486,019

**State of Utah**  
**Wastewater Project Assistance Program**  
**Project Priority List**  
*As of February 15, 2019*

Rank	Project Name	Funding Authorized	Total Points	Point Categories			
				Project Need	Potential Improvement	Population Affected	Special Consideration
1	Logan City	x	148	50	28	10	60
2	Provo City	x	144	50	24	10	60
3	Central Valley Water Reclamation Facility	x	143	50	23	10	60
4	South Davis Sewer District	x	138	50	18	10	60
5	Salem City	x	108	50	12	6	40
6	Plain City		105	50	10	5	40
7	Grantsville City	x	94	35	12	7	40
8	San Juan Spanish Valley SSD	x	86	45	0	1	40
9	Kane County Water Conservancy District (Duck Creek)	x	62	40	21	1	0
10	Wellington City	x	37	35	0	2	0



UTAH DEPARTMENT *of*  
ENVIRONMENTAL QUALITY  
**WATER  
QUALITY**