

NUREG-1556 Volume 5, Rev. 1

Consolidated Guidance About Materials Licenses

Program-Specific Guidance About Self-Shielded Irradiator Licenses

Final Report

Office of Nuclear Material Safety and Safeguards

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Consolidated Guidance About Materials Licenses

Program-Specific Guidance About Self-Shielded Irradiator Licenses

Final Report

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Office of Nuclear Material Safety and Safeguards

ABSTRACT

This technical report contains information intended to provide program-specific guidance and assist applicants and licensees in preparing applications for materials licenses for self-shielded irradiators. In particular, it describes the types of information needed to complete U.S. Nuclear Regulatory Commission (NRC) Form 313, "Application for Materials License." This document describes both the methods acceptable to the NRC license reviewers in implementing the regulations and the techniques used by the reviewers in evaluating the application to determine if the proposed activities are acceptable for licensing purposes.

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FOREWORD

The U.S. Nuclear Regulatory Commission's (NRC's) NUREG–1556 technical report series provides a comprehensive source of reference information about various aspects of materials licensing and materials program implementation. These reports, where applicable, describe a risk-informed, performance-based approach to licensing consistent with the current regulations. The reports are intended for use by applicants, licensees, license reviewers, and other NRC personnel. The NUREG–1556 series currently includes the following volumes:

Volume No.	Volume Title
1	Program-Specific Guidance About Portable Gauge Licenses
2	Program-Specific Guidance About Industrial Radiography Licenses
3	Applications for Sealed Source and Device Evaluation and Registration
4	Program-Specific Guidance About Fixed Gauge Licenses
5	Program-Specific Guidance About Self-Shielded Irradiator Licenses
6	Program-Specific Guidance About 10 CFR Part 36 Irradiator Licenses
7	Program-Specific Guidance About Academic, Research and Development, and
	Other Licenses of Limited Scope Including Electron Capture Devices and X-Ray
	Fluorescence Analyzers
8	Program-Specific Guidance About Exempt Distribution Licenses
9	Program-Specific Guidance About Medical Use Licenses
10	Program-Specific Guidance About Master Materials Licenses
11	Program-Specific Guidance About Licenses of Broad Scope
12	Program-Specific Guidance About Possession Licenses for Manufacturing
	and Distribution
13	Program-Specific Guidance About Commercial Radiopharmacy Licenses
14	Program-Specific Guidance About Well Logging, Tracer, and Field Flood
	Study Licenses
15	Guidance about Changes of Control and About Bankruptcy Involving Byproduct,
	Source, or Special Nuclear Materials Licenses
16	Program-Specific Guidance About Licenses Authorizing Distribution to
	General Licensees
17	Program-Specific Guidance About Special Nuclear Material of Less Than
	Critical Mass Licenses
18	Program-Specific Guidance About Service Provider Licenses
19	Guidance for Agreement State Licensees About NRC Form 241 "Report of
	Proposed Activities in Non-Agreement States, Areas of Exclusive Federal
	Jurisdiction, or Offshore Waters" and Guidance for NRC Licensees Proposing to
	Work in Agreement State Jurisdiction (Reciprocity)
20	Guidance About Administrative Licensing Procedures
21	Program-Specific Guidance About Possession Licenses for Production of
	Radioactive Material Using an Accelerator

The current document, NUREG–1556, Volume 5, Revision 1, "Consolidated Guidance About Materials Licenses: Program-Specific Guidance About Self-Shielded Irradiator Licenses," is intended for use by applicants, licensees, and NRC staff. This revision provides a general update to the previous information contained in NUREG–1556, Volume 5, dated October 1998.

This report takes a risk-informed, performance-based approach to licensing self-shielded irradiators. A team composed of staff from NRC Headquarters, NRC regional offices, and

Agreement States prepared this document, drawing on their collective experience in radiation safety in general and as specifically applied to self-shielded irradiators.

NUREG–1556, Volume 5, Revision 1, is not a substitute for NRC or Agreement State regulations. The approaches and methods described in this NUREG are provided for information only. Methods and solutions different from those described in this NUREG may be acceptable if they include a basis for the staff to make the determinations needed to issue or renew a license.

The comments received during the public comment period for NUREG–1556, Volume 5, Revision 1, were summarized and addressed in a document that can be located on the NRC's Agencywide Documents and Management System (ADAMS) under ML18157A285. Access to ADAMS is available on the public Web site at: <u>https://www.nrc.gov/reading-rm/adams.html</u>. The comments received by the NRC included general corrections, comments on training, and comments on safety culture.

Daniel S. Collins, Director

Division of Materials Safety, Security, State, and Tribal Programs Office of Nuclear Material Safety and Safeguards

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ABBREVIATIONS

ADAMS Agencywide Documents Access and Management System AEA Atomic Energy Act ALARA as low as is reasonably achievable ANSI American National Standards Institute AU authorized user bkg background Bq becquerel CFR Code of Federal Regulations Ci curie Co-60 cobalt-60 cpm counts per minute Cs-137 cesium-137 d day DOE U. S. Department of Energy DOJ U. S. Department of Transportation EPAct Energy Policy Act FR Federal Register ft foot GM Geiger-Mueller GBq gigabecquerel GPO Government Printing Office GTRI Global Threat Reduction Initiative h hour IN Information Notice kg kilogram L/C License Verification System m meter MBq megabecquerel MDA	ACMUI	Advisory Committee on the Medical Uses of Isotopes
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NSTS National Source Tracking System	NRC	U.S. Nuclear Regulatory Commission
NSTTR National Source Tracking Transaction Poports	NSTS	National Source Tracking System
	NSTTR	National Source Tracking Transaction Reports
NVLAP National Voluntary Laboratory Accreditation Program	NVLAP	National Voluntary Laboratory Accreditation Program
OCFO Office of the Chief Financial Officer	OCFO	Office of the Chief Financial Officer

OEM	original equipment manufacturer
OMB	Office of Management and Budget
PII	Personally Identifiable Information
Q	quality factor
QA	quality assurance
R	roentgen
rad	radiation-absorbed dose
RAM-QC	radioactive material in quantities of concern
RED	radiological exposure device
Rem	roentgen equivalent man
Rev.	revision
R.G.	Regulatory Guide
RIS	Regulatory Issue Summary
RQ	reportable quantities
RSO	radiation safety officer
SA	State Agreement
SDE	shallow-dose equivalent
SI	International System of Units (abbreviated "SI" from the French "le Système
	Internationale d'Unités")
Sr-90	strontium-90
SSD	sealed source and device
std	standard
Sv	sievert
TBq	terabecquerel
TEDE	total effective dose equivalent
TI	transportation index
TLD	thermoluminescent dosimeters
U.S.C.	United States Code
U.S.	United States
URL	Uniform Resource Locator
wk	week
yr	year

1 PURPOSE OF REPORT

This report provides guidance to an applicant in preparing an application and applying for a self-shielded irradiator license and also provides the U.S. Nuclear Regulatory Commission (NRC) staff with criteria for evaluating such applications. This NUREG uses the terms "byproduct material," "licensed material," and "radioactive material" interchangeably. Some licensees use an irradiator to calibrate instruments and dosimetry, and they use the word "calibrator" when referring to the irradiator. Within this NUREG, the terms "self-shielded irradiator," "self-contained irradiator," "calibrator," and "irradiator" are used interchangeably.

This report addresses the variety of radiation safety issues associated with self-shielded irradiators of different types. Self-shielded irradiators are of many different designs and may contain different sealed sources based, in part, on their intended use (e.g., for purposes in research, industry, medicine, and other fields). Typical uses include:

- irradiating blood or blood products
- sterilizing or reducing microbes in or on media, supplies, and products
- studying radiation effects on materials
- researching, synthesizing, and modifying chemicals and polymers
- eradicating insects through sterile male release programs
- conducting botanical and horticultural research
- conducting biomedical research, including the irradiation of small animals
- performing dosimetry applications, including calibration of dosimeters
- performing calibration of survey instruments

Because of differences in design, manufacturers can provide appropriate instructions and recommendations for proper operation and maintenance. In addition, with irradiators of varying designs, the sealed sources may be oriented in different locations within the devices, resulting in different radiation safety challenges. Applicants should obtain this information from the manufacturers or suppliers if such information is not provided with the self-shielded irradiator.

The American National Standards Institute (ANSI) has developed and published safety standards for gamma irradiators. In determining basic safety requirements, ANSI divided all gamma irradiators into four general categories. This NUREG deals with the type of irradiator discussed in ANSI/Health Physics Society Standard N43.7-2007, "Safe Design and Use of Self-Contained, Dry Source Storage Irradiators (ANSI Category I)."¹ This NUREG also uses the same definition of a self-shielded irradiator as the ANSI definition for a Category I irradiator: "[a]n irradiator in which the sealed source(s) is completely contained in a dry container constructed of solid materials, the sealed source(s) is shielded at all times, and human access to the sealed source(s) and the volume undergoing irradiation is not physically possible in its designed configuration."

This NUREG does not address the other three ANSI Categories of gamma irradiators that are regulated by the requirements of Title 10 of the *Code of Federal Regulations* (10 CFR) Part 36:

¹Copies may be ordered electronically at the following URL: <u>https://www.ansi.org</u> or by writing to ANSI, 25 West 43rd St., New York, NY 10036 (212-642-4900). Copies are also available from the Health Physics Society (HPS) at the following URL: <u>http://www.hps.org</u> or by writing to Health Physics Society, 1313 Dolley Madison Blvd., Suite 402, McLean, VA 22101 (703-790-1745).

(i) panoramic dry-source storage (ANSI Category II); (ii) self-contained wet-source storage (ANSI Category III); and (iii) panoramic wet-source storage (ANSI Category IV). These categories of irradiators are addressed in NUREG–1556, Volume 6, "Program Specific Guidance About 10 CFR Part 36 Irradiator Licenses."

This NUREG does not address the manufacture, distribution, and service of self-shielded irradiators. The applicant for these types of activities may wish to refer to other NUREG–1556 volumes, including Volume 3, "Applications for Sealed Source and Device Evaluation and Registration;" Volume 12, "Program-Specific Guidance About Possession Licenses for Manufacturing and Distribution;" and Volume 18, "Program-Specific Guidance About Service Provider Licenses."

For the self-shielded irradiators covered by this NUREG, the radionuclides most commonly used are cesium-137 and cobalt-60. On July 25, 2011, the NRC issued a statement of policy on the protection of cesium-137 chloride sources, such as those typically used in self-shielded irradiators. The statement sets forth the NRC's policy regarding secure uses of these sources and provides the NRC's expectations for the security and safety of these sources. The full text of the policy statement can be found in the *Federal Register* (76 FR 44378) on July 25, 2011 and can be found at https://www.gpo.gov/fdsys/pkg/FR-2011-07-25/pdf/2011-18767.pdf.

Depending on the design, the radiation source within the irradiator may be in a fixed position or may be movable within the unit. In the latter case, interlocks are used to ensure that the source does not move into a position that, during normal use of the irradiators, may cause a radiation hazard to any individual. Bypassing or failure of an interlock could cause persons to be exposed to high levels of radiation.

Applicants can request that an existing NRC license be amended to authorize the possession and use of a self-shielded irradiator or can request that a separate license be issued to authorize the possession and use of a self-shielded irradiator.



Figure 1-1. Types of Irradiators. The Irradiator on the Far Left is Used to Calibrate Dosimetry Devices, While the Center Unit Can be Used in Blood Banks, and the Unit on the Right is Typically Used for Research.

Chapter 8 of this NUREG, "Contents of an Application," identifies the information needed to complete NRC Form 313, "Application for Materials License" (see Appendix A of this NUREG), for the use of sealed sources containing byproduct material in self-shielded irradiators.

The Office of Management and Budget (OMB) has approved the information collection requirements in 10 CFR Part 30, "Rules of general applicability to domestic licensing of byproduct material," and NRC Form 313 under OMB Clearance Nos. 3150-0017 and 3150-0120, respectively.

The format within this NUREG for each item of technical information is as follows:

- Regulations—references the regulations applicable to the item.
- Criteria—outlines the criteria used to evaluate the applicant's response.
- Discussion—provides additional information about the topic.
- Response from Applicant—provides suggested response or responses, offers the option of an alternative reply, or indicates that no response is needed on that topic during the licensing process.

Notes and references are self-explanatory and may not be found for each item on NRC Form 313. Sentences in this NUREG containing "must" and "will" are usually associated with NRC regulations. If these sentences are not tied to a regulatory requirement, they likely refer to a license condition or other obligation associated with the license. See NUREG–1556, Volume 20, "Consolidated Guidance About Materials Licenses: Guidance About Administrative Licensing Procedures," for further information on license conditions.

NRC Form 313 does not have sufficient space for applicants to provide full responses to Items 5 through 11, as indicated on the form. Applicants should address those items on separate sheets of paper and submit them along with the completed NRC Form 313. For the convenience and streamlined handling of self-shielded irradiator applications, Appendix B of this NUREG, "Suggested Format for Providing Information Requested in Items 5 through 11 of NRC Form 313," may be used to provide supporting information.

In this NUREG, "dose" or "radiation dose" means absorbed dose, dose equivalent, effective dose equivalent, committed dose equivalent, committed effective dose equivalent, or total effective dose equivalent (TEDE), as defined in 10 CFR Part 20, "Standards for protection against radiation." To describe units of radiation exposure or dose, rem and its International System of Units equivalent, sievert (Sv) (1 rem = 0.01 Sv), are used. They are used because 10 CFR Part 20 sets dose limits in terms of rem (Sv), rather than rad (Gy). When the radioactive material emits beta and gamma rays, 1 roentgen is assumed to equal 1 rad, which is assumed to equal 1 rem. For alpha and neutron-emitting radioactive material, 1 rad is not equal to 1 rem. Determination of dose equivalent (rem) from absorbed dose (rad) from alpha particles and neutrons requires the use of an appropriate quality factor (Q) value. These Q values are used to convert absorbed dose (rad) to dose equivalent (rem). Tables 1004(b).1 and .2 in 10 CFR 20.1004, "Units of radiation dose," address the Q values for alpha particles and neutrons.

2 AGREEMENT STATES

2.1 Jurisdiction Determination

Certain States, called Agreement States (see Figure 2-1), have entered into agreements with the U.S. Nuclear Regulatory Commission (NRC) that give them the authority to license and inspect byproduct, source, and special nuclear materials in quantities not sufficient to form a critical mass, which are used or possessed within their borders. Any applicant, other than a Federal entity, who wishes to possess or use licensed material in one of these Agreement States should contact the responsible officials in that State for guidance on preparing an application. These applications should be filed with State officials, not with the NRC. In areas under exclusive Federal jurisdiction within an Agreement State, NRC continues to be the regulatory authority.



¹Locations of NRC Offices and Agreement States

Figure 2-1. U.S. Map: Locations of NRC Offices and Agreement States

In the special situation of work at federally controlled sites in Agreement States, it is necessary to ascertain the jurisdictional status of the area to determine whether the NRC or the Agreement State has regulatory authority. These areas can also include Tribal lands of federally recognized Indian Tribes².

The NRC has regulatory authority over land determined to be "exclusive Federal jurisdiction," while the Agreement State may have jurisdiction over nonexclusive Federal jurisdiction land. Applicants are responsible for determining, in advance, the jurisdictional status of the specific areas where they plan to conduct licensed operations. Additional guidance on determining jurisdictional status is found in the Office of Nuclear Material Safety and Safeguards (NMSS) procedures in the State Agreement series, SA-500, "Jurisdiction Determination," which is available at https://scp.nrc.gov. Once on the Web site, use the link for "NMSS Procedures" in the left-hand column under "Resources & Tools."

Table 2-1 provides a quick way to evaluate whether the NRC or an Agreement State has regulatory authority.

Table 2-1. Who Regulates the Activity?		
Applicant and Proposed Location of Work	Regulatory Agency	
Federal agency, regardless of location (except that the U.S. Department of Energy and, under most circumstances, its prime contractors are exempt from licensing, in accordance with Title 10 of the Code of Federal Regulations (10 CFR) 30.12, "Persons using byproduct material under certain Department of Energy and Nuclear Regulatory Commission contracts")		
Non-Federal entity in non-Agreement State, District of Columbia, U.S. territory or possession, or in offshore Federal waters	NRC	
Federally recognized Indian Tribe or Tribal member on IndianNRCTribal land		
Non-Federal entity on federally recognized Indian Tribal land	NRC ³	
Federally recognized Indian Tribe or Tribal member outside of Indian Tribal land in Agreement State	Agreement State	

²For the purposes of this guidance, an "Indian Tribe" is defined as an Indian or Alaska Native tribe, band, nation, pueblo, village, or community that the Secretary of the Interior acknowledges to exist as an Indian Tribe pursuant to the Federally Recognized Indian Tribe List Act of 1994. A list of federally recognized tribes is available at https://www.bia.gov.

³The NRC can exercise jurisdiction as the regulatory authority on Tribal land of a federally recognized Indian Tribe. Section 274b. agreements do not give States the authority to regulate nuclear material in these areas. However, there may be States that exercise regulatory authority over these areas based on treaties or agreements with specific tribes. Companies owned or operated by federally recognized Indian Tribe members or non-Indians that wish to possess or use licensed material on Tribal lands should contact the appropriate NRC regional office to determine the jurisdictional status of the Tribal lands and identify the appropriate regulatory agency for licensing and reciprocity.

Table 2-1. Who Regulates the Activity?	
Applicant and Proposed Location of Work	Regulatory Agency
Non-Federal entity in Agreement State	Agreement State ⁴
Non-Federal entity in Agreement State at federally controlled site not subject to exclusive Federal jurisdiction	Agreement State ⁴
Non-Federal entity in Agreement State at federally controlled site subject to exclusive Federal jurisdiction	NRC
Non-Federal entity in Agreement State using radioactive materials (except industrial radiography) directly connected with 10 CFR Part 50 or 52 reactor operations or needed during the construction and preoperational phases of a reactor.	NRC
Non-Federal entity in Agreement State using radioactive materials not directly connected with 10 CFR Part 50 or 52 reactor operations or needed during the construction and preoperational phases of a reactor.	Agreement State ⁴

Reference: A current list of Agreement States (including names, addresses, and telephone numbers of responsible officials) is available at the NMSS public Web site at <u>https://scp.nrc.gov</u>. A request for the list can also be made to an NRC regional office.

2.2 <u>Reciprocal Recognition of Specific Licenses</u>

Performing licensed activities in other jurisdictions is possible through reciprocal recognition of specific licenses (i.e., reciprocity). Agreement States have reciprocity provisions that permit NRC licensees to perform licensed activities under circumstances when an Agreement State is the regulatory authority (see Section 2.1). NRC licensees and Agreement State licensees are subject to the regulations of the regulatory authority as indicated in Section 2.1. To ensure compliance with an Agreement State's reciprocity requirements, licensees are advised to request authorization from the appropriate Agreement State radiation control program office well in advance of the scheduled use of licensed material.

Agreement State licensees that wish to conduct licensed activities in areas under NRC jurisdiction must either obtain a specific NRC license or file for reciprocity with the appropriate NRC regional office for the Agreement State that issued their license. Failure to file for reciprocity or obtain a specific NRC license before working in areas under NRC jurisdiction can result in NRC enforcement action, which may include civil penalties. The reciprocity filing must be renewed annually.

Specific guidance regarding NRC licensees filing for reciprocity in Agreement States and Agreement State licensees filing for reciprocity with the NRC or another Agreement State are provided in NUREG–1556, Volume 19, "Consolidated Guidance About Materials Licenses: Guidance for Agreement State Licensees About NRC Form 241 'Report of Proposed Activities

⁴Section 274m. of the Atomic Energy Act (AEA) withholds to the NRC regulatory authority over radioactive materials covered under the Section 274b. agreements when the activity can affect the Commission's authority to protect the common defense and security, to protect restricted data, or guard against the loss or diversion of special nuclear material. (This is an uncommon situation that NRC usually evaluates on a case-by-case basis.) Individuals or companies wishing to possess or use licensed material should contact the licensee to determine the jurisdictional status for specific AEA radioactive materials they intend to possess or use.

in Non-Agreement States, Areas of Exclusive Federal Jurisdiction, or Offshore Waters' and Guidance for NRC Licensees Proposing to Work in Agreement State Jurisdiction (Reciprocity)."

3 MANAGEMENT RESPONSIBILITY

The U.S. Nuclear Regulatory Commission (NRC) recognizes that effective management of radiation safety programs is vital to achieving safe, secure, and compliant operations. Consistent compliance with NRC regulations provides reasonable assurance that licensed activities will be conducted safely and that effective management will result in increased safety, security, and compliance.

"Management," as used in this volume, refers to the processes for conduct and control of a radiation safety program and to the individuals who are responsible for those processes and who have *authority to provide necessary resources* to achieve regulatory compliance.

3.1 Commitments and Responsibilities

Pursuant to Title 10 of the *Code of Federal Regulations* [10 CFR 30.32(c)], each application must be signed by the applicant or licensee or a person duly authorized to act for and on behalf of the applicant or licensee. If it is not clear whether the application was signed by someone duly authorized to act for and on the behalf of the applicant or licensee, NRC license reviewers may ask for additional assurances that the individual that signed the application is duly authorized to act for and on the behalf of the applicant or licensee. The signature on an application acknowledges the licensee's commitments and responsibilities for the following:

- radiation safety, security, and control of radioactive materials and compliance with regulations
- completeness and accuracy of the radiation safety records and all information provided to the NRC (10 CFR 30.9, "Completeness and accuracy of information")
- knowledge about the contents of the license and application
- compliance with current NRC and U.S. Department of Transportation (DOT) regulations; the licensee's operating, emergency, and security procedures; and NRC license commitments
- commitment to provide adequate resources (including space, equipment, personnel, time, and, if needed, contractors) to the radiation protection program to ensure that the public and workers are protected from radiation hazards and compliance with regulations is maintained
- commitment to report defects, noncompliances, or reportable events in accordance with regulations
- selection and assignment of a qualified individual to serve as the radiation safety officer (RSO) for licensed activities and confirmation that the RSO has independent authority to stop unsafe operations and will be given sufficient time to fulfill radiation safety duties and responsibilities
- commitment to ensure that radiation workers have adequate training

- prevention of discrimination of employees engaged in protected activities (10 CFR 30.7, "Employee protection")
- commitment to provide information to employees about the employee protection and deliberate misconduct provisions in 10 CFR 30.7, "Employee protection" and 10 CFR 30.10, "Deliberate misconduct"
- commitment to obtain the NRC's prior written consent before transferring control of the license (see Section 9.1, "Timely Notification of Transfer of Control," of this NUREG)
- notification of the appropriate NRC Regional Administrator, in writing, immediately following the filing of a petition for voluntary or involuntary bankruptcy [10 CFR 30.34(h)], as discussed further in Section 8.2.1, "Notification of Bankruptcy Proceedings," of this NUREG.

For information on NRC inspection, investigation, enforcement, and other compliance programs, see the current version of the NRC's Enforcement Policy and Inspection Manual available in the NRC's online library, under "Document Collections," at <u>https://www.nrc.gov/reading-rm.html</u>.

3.2 Safety Culture

Individuals and organizations performing regulated activities are expected to establish and maintain a positive safety culture commensurate with the safety and security significance of their activities and the nature and complexity of their organizations and functions. This applies to all licensees, certificate holders, permit holders, authorization holders, holders of quality assurance program approvals, vendors and suppliers of safety-related components, and applicants for a license, certificate, permit, authorization, or quality assurance program approval, subject to NRC authority.

"Nuclear safety culture" is defined in the NRC's safety culture policy statement (76 FR 34773; June 14, 2011) as "the core values and behaviors resulting from a collective commitment by leaders and individuals to emphasize safety over competing goals to ensure protection of people and the environment." Individuals and organizations performing regulated activities bear the primary responsibility for safely handling and securing these materials. Experience has shown that certain personal and organizational traits are present in a positive safety culture. A trait, in this case, is a pattern of thinking, feeling, and behaving that emphasizes safety, particularly in goal conflict situations (e.g., production versus safety, schedule versus safety, and cost of the effort versus safety). Refer to Table 3-1 for the traits of a positive safety culture from NRC's safety culture policy statement.

Organizations should ensure that personnel in the safety and security sectors have an appreciation for the importance of each, emphasizing the need for integration and balance to achieve both safety and security in their activities. Safety and security activities are closely intertwined. While many safety and security activities complement each other, there may be instances in which safety and security interests create competing goals. It is important that consideration of these activities be integrated so as not to diminish or adversely affect either; thus, mechanisms should be established to identify and resolve these differences. A safety culture that accomplishes this would include all nuclear safety and security issues associated with NRC-regulated activities.

Table 3-1. Traits of a Positive Safety Culture			
Leadership Safety Values and Actions	Problem Identification and Resolution	Personal Accountability	
Leaders demonstrate a commitment to safety in their decisions and behaviors.	Issues potentially impacting safety are promptly identified, fully evaluated, and promptly addressed and corrected commensurate with their significance.	All individuals take personal responsibility for safety.	
Work Processes	Continuous Learning	Environment for Raising Concerns	
The process of planning and controlling work activities is implemented so that safety is maintained.	Opportunities to learn about ways to ensure safety are sought out and implemented.	A safety conscious work environment is maintained where personnel feel free to raise safety concerns without fear of retaliation, intimidation, harassment, or discrimination.	
Effective Safety Communications	Respectful Work Environment	Questioning Attitude	
Communications maintain a focus on safety.	Trust and respect permeate the organization.	Individuals avoid complacency and continuously challenge existing conditions and activities in order to identify discrepancies that might result in error or inappropriate action.	

The NRC, as the regulatory agency with an independent oversight role, reviews the performance of individuals and organizations to determine compliance with requirements and commitments through its existing inspection and assessment processes. However, NRC's safety culture policy statement and traits are not incorporated into the regulations. Safety culture traits may be inherent to an organization's existing radiation safety practices and programs. For instance, if an irradiator operator notices that an irradiator chamber door is not properly latching, the operator should immediately cease using the irradiator and inform management so that the RSO is notified. The RSO should call the manufacturer, distributor, or service provider for repair and alert all irradiator operators not to use the irradiator until the door latch is fixed. If the door latch completely fails, so that the door can be opened with the source in the unshielded position, the licensee is required to notify the NRC Headquarters Operations Center within 24 hours of discovery of an event involving licensed material in which equipment is disabled or fails to function when it is required to be available and operable to prevent exposures exceeding regulatory limits. The need to recognize an equipment failure and make a 24-hour report may correspond with the safety culture trait specified in Table 3-1 "Problem"

Identification and Resolution" (issues potentially impacting safety are promptly identified, fully evaluated, and promptly addressed and corrected commensurate with their significance).

However, licensees should be aware that this is just an example, and should consider reviewing their radiation safety programs in order to develop and implement a safety culture program commensurate with the nature and complexity of their organizations and functions.

Refer to Appendix C of this NUREG for the NRC's safety culture policy statement. More information on NRC activities relating to safety culture can be found at https://www.nrc.gov/about-nrc/safety-culture.html.

4 APPLICABLE REGULATIONS

It is the applicant's or licensee's responsibility to obtain and have available up-to-date copies of applicable regulations, to read and understand the requirements of each of these regulations, and to comply with each applicable regulation. The following parts of Title 10 of the *Code of Federal Regulations* (CFR) contain regulations applicable to self-shielded irradiators. Some of these parts are specific to one type of license, while others are general and will apply to many, if not all, licensees.

The current versions of these 10 CFR regulations can be found under the "Basic References" link at the U.S. Nuclear Regulatory Commission's (NRC's) online library at <u>https://www.nrc.gov/reading-rm.html</u>; for viewing in a browser, the following list includes direct links to the rules:

•	<u>10 CFR Part 2</u>	"Agency Rules of Practice and Procedure"
•	<u>10 CFR Part 19</u>	"Notices, Instructions and Reports to Workers: Inspection and Investigations"
•	<u>10 CFR Part 20</u>	"Standards for Protection Against Radiation"
•	<u>10 CFR Part 21</u>	"Reporting of Defects and Noncompliance"
•	<u>10 CFR Part 30</u>	"Rules of General Applicability to Domestic Licensing of Byproduct Material"
•	<u>10 CFR Part 32</u>	"Specific Domestic Licenses to Manufacture or Transfer Certain Items Containing Byproduct Material"
•	<u>10 CFR Part 33</u>	"Specific Domestic Licenses of Broad Scope for Byproduct Material"
•	<u>10 CFR Part 36</u>	"Licenses and Radiation Safety Requirements for Irradiators"
•	<u>10 CFR Part 37</u>	"Physical Protection of Category 1 and Category 2 Quantities of Radioactive Material"
•	<u>10 CFR Part 51</u>	"Environmental Protection Regulations For Domestic Licensing and Related Regulatory Functions"
•	10 CFR Part 71	"Packaging and Transportation of Radioactive Material"
•	10 CFR Part 110	"Export and Import of Nuclear Equipment and Material"
•	<u>10 CFR Part 150</u>	"Exemptions and Continued Regulatory Authority in Agreement States and in Offshore Waters under Section 274"
•	<u>10 CFR Part 170</u>	"Fees for Facilities, Materials, Import and Export Licenses, and Other Regulatory Services under the Atomic Energy Act of 1954, as Amended"

• <u>10 CFR Part 171</u> "Annual Fees for Reactor Licenses and Fuel Cycle Licenses and Materials Licenses, Including Holders of Certificates of Compliance, Registrations, and Quality Assurance Program Approvals and Government Agencies Licensed by the NRC"

Copies of the above documents may be obtained by calling the Government Publishing Office Customer Contact Center toll-free at 866-512-1800; in Washington, DC, at 202-512-1800; or online at https://bookstore.gpo.gov. In addition, 10 CFR Parts 1 through 199 can be found on the NRC's Web site at https://www.nrc.gov/reading-rm/doc-collections/ under "Regulations (10 CFR)."

NRC regulations can also be accessed from the "NRC Library" link on the NRC's public Web site at <u>https://www.nrc.gov</u>. Regulations are periodically amended, and the NRC (as well as all other Federal agencies) is required to publish notice of such amendments in the *Federal Register*.

5 HOW TO FILE

5.1 <u>Application Preparation</u>

Applicants for a materials license should do the following:

- Use the most recent guidance in preparing an application.
- Complete U.S. Nuclear Regulatory Commission (NRC) Form 313 (Appendix A of this NUREG), Items 1 through 4, 12, and 13, on the form itself. A link to the form is available at https://www.nrc.gov/reading-rm/doc-collections/forms/.
- Complete NRC Form 313, Items 5 through 11, on supplementary pages or use Appendix B of this NUREG.
- Provide sufficient detail for the NRC to determine that the equipment, facilities, training, experience, and radiation safety program are adequate to protect health and safety and minimize danger to life and property.
- For each separate sheet other than NRC Form 313 and Appendix B pages, as applicable, identify and cross-reference submitted information to the item number on the application or the topic to which it refers.
- Avoid submitting proprietary information and personally identifiable information. If submitted, proprietary, personal privacy, security-related, and other sensitive information should be clearly identified according to Title 10 of the *Code of Federal Regulations* (CFR) Part 2.390, "Public inspections, exemptions, requests for withholding" (see Chapter 6, "Identifying and Protecting Sensitive Information").

5.2 Where to File

Applicants wishing to possess or use licensed material in any State, U.S. territory, or U.S. possession subject to NRC jurisdiction must file an application with the NRC regional office for the locale in which the material will be possessed or used. Figure 2-1 identifies the NRC's four regional offices and their respective areas for licensing purposes and the Agreement States. Note that all materials applications are submitted to Regions I, III, or IV. All applicants for materials licenses located in the Region II geographical area should send their applications to Region I.

In general, applicants wishing to possess or use licensed material in Agreement States must file an application with the Agreement State and not with the NRC. However, if work will be conducted at federally controlled sites or federally recognized Indian Tribal lands in Agreement States, applicants must first determine the jurisdictional status of the land in order to determine whether the NRC or the Agreement State has regulatory authority. See Chapter 2, "Agreement States," for additional information.

5.3 Paper Applications

Paper applications received by the NRC are scanned through an optical character reader and converted to an electronic format. To ensure a smooth transfer to an electronic format, applicants should do the following:

- Submit all documents, typed, on 8½ × 11-inch or legal-sized paper that will feed easily into a document scanner.
- Choose typeface designs that are sans serif, such as Arial, Helvetica, or Futura.
- Use 11-point or larger font.
- Avoid stylized characters, such as script or italics.
- Ensure that the print is clear and sharp.
- Ensure that there is high contrast between the ink and paper (black ink on white paper is best).

Applications must be signed by the applicant, licensee, or a person duly authorized as required by 10 CFR 30.32(c) (see Section 8.13, "Certification").

5.4 <u>Electronic Applications</u>

Applications may be submitted in electronic form via the NRC's Electronic Information Exchange or CD-ROM. Detailed guidance on making electronic submissions can be obtained by visiting the NRC's Web site at https://www.nrc.gov/site-help/e-submissions can be obtained by visiting the NRC's Web site at https://www.nrc.gov/site-help/e-submittals.html. The guidance discusses, among other topics, the formats the NRC can accept, the use of electronic signatures, and the treatment of nonpublic information.

6 IDENTIFYING AND PROTECTING SENSITIVE INFORMATION

All licensing applications, except for portions containing sensitive information, will be made available for review in the U.S. Nuclear Regulatory Commission (NRC) Public Document Room and electronically at the NRC Library. For more information on the NRC Library, visit <u>https://www.nrc.gov</u>.

The applicant or licensee should identify, mark, and protect sensitive information against unauthorized disclosure to the public. License applications that contain sensitive information should be marked, as indicated in the list that follows, in accordance with Title 10 of the *Code of Federal Regulations* (10 CFR) 2.390 before the information is submitted to the NRC. Key examples are as follows:

- Proprietary Information and Trade Secrets: If it is necessary to submit proprietary information or trade secrets, follow the procedure in 10 CFR 2.390(b). Failure to follow this procedure could result in disclosure of the proprietary information to the public or substantial delays in processing the application. Appendix D of this NUREG provides a checklist for requests for withholding proprietary information from public disclosure.
- Personally Identifiable Information: Personally identifiable information (PII) about employees or other individuals should not be submitted unless specifically requested by the NRC. Examples of PII are social security number, home address, home telephone number, date of birth, and radiation dose information. If PII is submitted, a cover letter should clearly state that the attached documents contain PII, and the top of every page of a document that contains PII should be clearly marked as follows: "Privacy Act Information—Withhold Under 10 CFR 2.390." For further information, see Regulatory Issue Summary (RIS) 2007-04, "Personally Identifiable Information Submitted to the U.S. Nuclear Regulatory Commission," dated March 9, 2007, and Information Notice (IN) 2013-22, "Recent Licensing Submittals Containing Personally Identifiable Information," dated November 15, 2013, which can be found on the NRC's Generic Communications Web page under "Regulatory Issue Summaries" and "Information Notices," respectively, at https://www.nrc.gov/reading-rm/doc-collections/gen-comm/.
- Security-Related Information: Following the events of September 11, 2001, the NRC changed its procedures to avoid the release of information that terrorists could use to plan or execute an attack against facilities or citizens in the United States. As a result, certain types of information are no longer routinely released and are treated as sensitive unclassified information. For example, certain information about the quantities and locations of radioactive material at licensed facilities, and associated security measures are no longer released to the public. Therefore, a cover letter should clearly state that the attached documents contain sensitive security-related information and the top of every page of a document that contains such information should be clearly marked: "Security Related Information—Withhold Under 10 CFR 2.390." For the pages having security-related sensitive information, an additional marking should be included (e.g., an editorial note box) adjacent to that material. For further information, see RIS 2005-31, Rev. 1, "Control of Security-Related Sensitive Unclassified Non-Safeguards Information Handled by Individuals, Firms, and Entities Subject to NRC Regulation of the Use of Source, Byproduct, and Special Nuclear Material," dated December 26, 2017, which can be found on the NRC's Generic Communications Web page under "Regulatory Issue Summaries" at https://www.nrc.gov/reading-rm/doc-collections/gen-comm/.

Additional information on procedures and any updates is available at <u>https://www.nrc.gov/reading-rm/sensitive-info.html</u>.

The regulations list various forms of information that can be protected from public disclosure. These include:

- trade secrets and commercial or financial information
- interagency or intra-agency memoranda or letters that would not be available by law to a party other than an agency in litigation with NRC
- certain records or information compiled for law enforcement purposes
- geological and geophysical information and data, including maps, or information concerning wells
- personnel, medical, and other information, the disclosure of which would constitute a clearly unwarranted invasion of personal privacy

In 10 CFR 2.390, NRC specifies the procedures and requirements for persons to submit sensitive information to NRC so that it may be properly protected from disclosure. This regulation is available electronically on the NRC Web site at <u>https://www.nrc.gov/reading-rm/doc-collections/cfr</u>.

Except for personal privacy information, which is not subject to the affidavit requirement, if NRC determines that the application or affidavit is deficient (i.e., does not contain the required information as outlined in 10 CFR 2.390), the applicant will be notified that additional information is needed and that the review will continue when the required information is received.

If the request is denied, in whole or in part, NRC will give the applicant the option of withdrawing the information or application, as permitted in 10 CFR 2.390. If the applicant decides not to withdraw the information or application, NRC will notify the applicant, in writing, that the request for withholding has been denied and that NRC will disregard any references concerning the proprietary status of the information.

Any part of a license application or information provided by a licensee or applicant that the NRC determines should be withheld from public disclosure will be handled in accordance with Management Directive 12.6, "NRC Sensitive Unclassified Information Security Program," and the licensee or applicant will be notified in writing that NRC plans to honor the request. Management Directive 12.6 is available electronically on the NRC Web site at https://www.nrc.gov/reading-rm/doc-collections/management-directives/.
Anyone submitting a request to withhold information from public disclosure should thoroughly review 10 CFR 2.390 and be familiar with its requirements and limitations.

Withholding from public inspection will not affect the right, if any, of persons properly and directly concerned to inspect the documents. If the need arises, NRC may send copies of this information to NRC consultants working in that area. NRC will ensure that the consultants have signed the appropriate agreements for handling proprietary information.

If the basis for withholding this information from public inspection should change in the future, such that the information could then be made available for public inspection, the licensee or applicant should promptly notify the NRC. The licensee or applicant also should understand that NRC may have cause to review this determination in the future (e.g., if the scope of a Freedom of Information Act request includes the information in question). In all review situations, if NRC makes a determination adverse to the above, the licensee or applicant will be notified in advance of any public disclosure. Anyone submitting commercial or financial information they believe to be privileged, confidential, or a trade secret must remember that the NRC's policy is to achieve an effective balance between legitimate concerns for the protection of competitive positions and the right of the public to be fully apprised of the basis for, and the effects of, licensing or rulemaking actions. It is within NRC's discretion to withhold such information from public disclosure.

7 APPLICATION AND LICENSE FEES

Each application for which a fee is specified must be accompanied by the appropriate fee. Refer to Title 10 of the *Code of Federal Regulations* (10 CFR) 170.31, "Schedule of fees for materials licenses and other regulatory services, including inspections, and import and export licenses," to determine the amount of the fee. The U.S. Nuclear Regulatory Commission (NRC) will not issue a license until the fee is received. Consult 10 CFR 170.11, "Exemptions," for information on exemptions from these fees. Once the technical review of an application has begun, no fees will be refunded. Application fees will be charged regardless of the NRC's disposition of an application or the withdrawal of an application.

Most NRC licensees are also subject to annual fees; refer to 10 CFR 171.16, "Annual fees: Materials licensees, holders of certificates of compliance, holders of sealed source and device registrations, holders of quality assurance program approvals, and government agencies licensed by the NRC." Consult 10 CFR 171.11 for information on exemptions from annual fees and 10 CFR 171.16(c) on reduced annual fees for licensees that qualify as "small entities." Note that in order to pay reduced fees, a licensee that qualifies as a "small entity" must provide proper certification of this status to the NRC each year, along with its annual fee payment.

Direct all questions about the NRC's fees or completion of Item 12 of NRC Form 313 to the Office of the Chief Financial Officer at NRC Headquarters in Rockville, Maryland, 301-415-7554. Information about fees may also be obtained by calling NRC's toll-free number, 800-368-5642, extension 415-7554. The e-mail address is Fees.Resource@nrc.gov.

8 CONTENTS OF AN APPLICATION

The following information applies to the indicated items on the U.S. Nuclear Regulatory Commission (NRC) Form 313 (Appendix A of this NUREG).

All items in the application should be completed in enough detail for the NRC to determine whether the proposed equipment, facilities, training and experience, and radiation safety and security programs satisfy regulatory requirements and are adequate to protect public health and safety and minimize danger to life and property. Consideration should be given, when developing the application, to the concepts of keeping exposure as low as is reasonably achievable (ALARA), minimizing contamination, and maintaining control of radioactive materials.

Title 10 of the *Code of Federal Register* (10 CFR) 20.1101(b) states: "The licensee shall use, to the extent practical, procedures and engineering controls based upon sound radiation protection principles to achieve occupational doses and doses to members of the public that are as low as is reasonably achievable (ALARA)." Regulatory Guide 8.10, Rev. 2, "Operating Philosophy for Maintaining Occupational Radiation Exposures as Low as Is Reasonably Achievable," discusses the ALARA concepts and philosophy. The application should document ALARA considerations, including establishing administrative action levels and monitoring programs.

10 CFR 20.1406, "Minimization of contamination," requires applicants for licenses to describe how facility design and procedures for operation will minimize, to the extent practicable, contamination of the facility and the environment; facilitate eventual decommissioning; and minimize, to the extent practicable, the generation of radioactive waste. As with ALARA considerations, applicants should address these concerns for all aspects of their programs.

The application should include information on how the licensee will implement the security requirements in 10 CFR 20.1801, "Security of stored material," 10 CFR 20.1802, "Control of material not in storage."

The majority of self-shielded irradiator licensing actions will fall under the categorical exclusion in 10 CFR 51.22(c)(14)(vii). This means that the licensing action will not require an environmental assessment or environmental impact statement in accordance with 10 CFR 51.22(b), because the NRC has already determined that this type of licensing action does not have a significant impact on the environment. However, there may be a need for an exemption from a transportation requirement that would trigger an environmental assessment (See Chapter 8.10.9 *Transfer and Transportation* for additional details).

All information submitted to the NRC during the licensing process may be incorporated as part of the license and will be subject to review during inspection.

8.1 <u>Item 1: License Action Type</u>

Item 1 of NRC Form 313 states the following:

This is an application for (check appropriate item):

Type of Action	License No.
[] A. New License	Not Applicable
[] B. Amendment	XX-XXXXX-XX
[] C. Renewal	XX-XXXXX-XX

Check Box A for a new license request. Note that a prelicensing visit may be required prior to issuance of the license. Also note that an onsite security review may be conducted in accordance with NRC Inspection Manual Chapter 2800, "Materials Inspection Program," before issuance of the license.

Check Box B for an amendment to an existing license, and provide the license number.

Check Box C for the renewal of an existing license, and provide the license number.

See "License Amendments and Renewals" in Chapter 9 of this report.

8.2 Item 2: Name and Mailing Address of Applicant

List the legal name of the applicant's corporation or other legal entity with direct control over use of the radioactive material. A division or department within a legal entity may not be a licensee. An individual may be designated as the applicant only if the individual is acting in a private capacity and the use of the radioactive material is not connected with employment in a corporation or other legal entity. Provide the mailing address where correspondence should be sent. A post office box number is an acceptable mailing address.

Notify the NRC of changes in the mailing address. These changes do not require a fee.

Note: The NRC must be notified and <u>the transfer approved</u> before control of the license is transferred (see Section 9.1, "Timely Notification of Transfer of Control"). The NRC must also be notified when bankruptcy proceedings have been initiated (see Section 8.2.1, "Notifications of Bankruptcy Proceedings").

8.2.1 Notification of Bankruptcy Proceedings

Regulation: 10 CFR 30.34(h)

Criteria: Immediately following the filing of a voluntary or involuntary petition for bankruptcy by or against a licensee, the licensee must notify the appropriate NRC Regional Administrator, in writing, identifying the bankruptcy court in which the petition was filed and the date of filing.

Discussion: Even though a licensee may have filed for bankruptcy, the licensee remains subject to all applicable NRC regulatory requirements. The NRC must be notified when licensees are in bankruptcy proceedings in order to determine whether all licensed material is accounted for and adequately controlled and whether there are any public health and safety concerns (e.g., contaminated facility). The NRC shares the results of its determinations with other involved entities (e.g. trustee), so that health and safety issues can be resolved before bankruptcy actions are completed, and the NRC may request that the U.S. Department of Justice (DOJ) represent the NRC's interests in the bankruptcy proceeding.

Response from Applicant: None is required at the time of application for a new license. Licensees must immediately notify the NRC in writing following the filing of a voluntary or involuntary petition for bankruptcy by or against the licensee.

Reference: See NUREG–1556, Volume 15, "Consolidated Guidance About Materials Licenses: Guidance About Changes of Control and About Bankruptcy Involving Byproduct, Source, or Special Nuclear Materials Licenses."

8.3 <u>Item 3: Address(es) Where Licensed Material Will Be Used or</u> <u>Possessed</u>

Specify the street address, city, and State, or other descriptive address (e.g., "Highway 10, 5 miles east of the intersection of Highway 10 and State Route 234, Anytown, State") for each facility at which licensed material will be used or stored. The descriptive address should be sufficient to allow an NRC inspector to find the facility location. A post office box address is not acceptable. In addition, applicants are encouraged to provide global positioning system coordinates, as appropriate.

For security purposes, applicants are discouraged from identifying the self-shielded irradiator physical location by room number or providing drawings of the location within the facility. The acceptability of the irradiator's location may be reviewed during an onsite visit as part of the licensing process and would also be subject to inspection following the issuance of a license. See Section 8.9, "Facilities and Equipment" for additional information.

A license amendment is required before receiving, using, or storing licensed material at an address or location not already listed on the license.

An NRC license does not relieve a licensee from complying with other applicable Federal, State, or local regulations (e.g., local zoning requirements).

If an applicant submits documents that give the exact location of use and storage for any amount of radioactive material, the applicant should mark these documents as "Security-Related Information—Withhold Under 10 CFR 2.390." See Chapter 6, "Identifying and Protecting Sensitive Information," for more details.

Note: As discussed in Section 8.5.2, "Financial Assurance and Recordkeeping for Decommissioning," licensees must maintain permanent records describing where licensed material was used or stored while the license was in effect. This is important for making future determinations about the release of these locations for unrestricted use (e.g., before the license is terminated). Acceptable records are leak test records, sketches, written descriptions of the specific locations or room numbers where licensed material is used or stored, and any records of leaking radioactive sources or other unusual occurrences involving the possible spread of contamination in or around the licensee's facilities.



An acceptable location of use or possession specifies street address, city, State, and zip code and does not include a post office box number.

Figure 8-1. Location of Use or Possession

8.4 Item 4: Person To Be Contacted about This Application

Identify the individual who can answer questions about the application, and include a telephone number where the individual may be contacted as well as business cell phone numbers and e-mail addresses. This individual, usually the radiation safety officer (RSO), will serve as the point of contact during the review of the application. If this individual is not a full-time employee of the licensed entity, his or her position and relationship to the licensee should be specified. The NRC should be notified if the person assigned to this function changes or if his or her telephone number, cell phone number, or e-mail address changes. Notification of a contact change is only provided for informational purposes and would not be considered an application for license amendment, unless the notification involves a change in the contact person who is also the RSO.

As indicated on NRC Form 313 (see Appendix A of this NUREG), Items 5 through 11 should be submitted on separate sheets of paper. Applicants may use Appendix B of this NUREG for this purpose and should note that using the suggested wording of responses and committing to use the model procedures in this NUREG will facilitate the NRC's review.

8.5 Item 5: Radioactive Material

8.5.1 Sealed Sources and Devices

Regulations: 10 CFR 20.1003, 10 CFR 20.2207, 10 CFR 30.32(g), 10 CFR 30.33(a)(2), 10 CFR 32.201, 10 CFR 32.210, 10 CFR Part 37

Criteria: Applicants should provide the manufacturer's or distributor's name and model number for each requested sealed source and device (e.g., irradiator unit). Licensees will be authorized to possess and use only those sealed sources and devices specifically registered with the NRC under 10 CFR 32.210, "Registration of product information," or the equivalent regulations of an

Agreement State. Licensees must also protect aggregated Category 1 and Category 2 quantities of radioactive material, as defined in 10 CFR 37.5, from theft, diversion, and sabotage.

Discussion: The NRC or an Agreement State performs a safety evaluation of self-shielded irradiators and the sealed sources contained in self-shielded irradiators under 10 CFR 32.210 or equivalent regulations of an Agreement State before authorizing a manufacturer or distributor to distribute the irradiators or sealed sources to specific licensees. The safety evaluation is documented in a Sealed Source and Device (SSD) registration certificate issued to the manufacturer or distributor. Applicants should provide the manufacturer's or distributor's name and model number for each requested sealed source and device so that the NRC can verify that they have been evaluated and registered with NRC under 10 CFR 32.210 or the equivalent regulations of an Agreement State.

Before the formalization of the SSD registration process, some older irradiators might have been specifically approved by the NRC on a license. Existing NRC licensees can continue to use those units that are specifically approved and listed on their licenses. Possession and use of sealed sources and devices that have been specifically approved on a license must adhere to the commitments made in the license application and incorporated into the license.

Applicants that request to possess or use sealed sources or a device that contains sealed sources that do not have SSD certificates and are not already approved on their existing license should provide the NRC with the information contained in 10 CFR 32.210(c). This will allow the NRC to perform an evaluation and make a determination as to whether the source or device can be approved for possession or use by the applicant. Such an evaluation will increase the time needed to process the licensing action.

Self-shielded irradiators typically contain one or more sealed sources. Applicants should consult with the proposed manufacturer or distributor to ensure that requested sources and devices conform to the sealed source and device designations registered with the NRC or an Agreement State. Only authorized and approved sealed sources may be installed and used in the selected self-shielded irradiator model(s). Licensees may not make any changes to the sealed source, device, or source/device combination that would alter the description or specifications from those indicated in the respective registration certificates, without obtaining the NRC's prior permission in a license amendment. Such changes might necessitate a custom registration review of the sealed source, device, or source/device combination, increasing the time needed to process a licensing action.

In addition to the acceptable sealed sources that can be used in a device, the SSD registration certificates provide the leak test frequency and the American National Standards Institute (ANSI) Category of the irradiator. The SSD registration certificates also contain sections on "Conditions of Normal Use" and "Limitations and Other Considerations of Use." These sections may include information about the sealed source/device from the manufacturer or distributor about particular conditions of use that are important to the radiation safety of the device, or by circumstances unique to the sealed source or device. For example, the working life of the device or an appropriate operating temperature and other environmental conditions may be specified. Except as specifically approved by the NRC, possession and use of sealed sources and devices must adhere to the conditions and limitations of the SSD registration certificate and the commitments made in the license application. Accordingly, applicants should obtain a copy of the SSD registration certificate(s) from the manufacturer or distributor, review it, and maintain it for future reference. The applicant should review the provisions of the SSD registration

certificate with the manufacturer or distributor, the NRC, or the issuing Agreement State. If the manufacturer and distributor are no longer in service, a copy of the SSD registration certificate may be requested from the NRC or the issuing Agreement State.

Information provided by the applicant or licensee regarding manufacturers, model numbers, and possession limits is considered sensitive information and should be marked accordingly (see Chapter 6, "Identifying and Protecting Sensitive Information").

The regulations in 10 CFR Part 37 apply to licensees that possess an aggregated "Category 1 quantity of radioactive material" or "Category 2 quantity of radioactive material." These terms are defined in 10 CFR 37.5, and the radionuclides referenced in these 10 CFR 37.5 definitions are listed in Appendix A to 10 CFR Part 37. See Section 8.10.6.2, "Security Program for Category 1 and Category 2 Radioactive Material," of this NUREG for more information on the applicability and requirements of 10 CFR Part 37.

Response from Applicant:

- Identify each radionuclide that will be used in each source in the self-shielded irradiators.
- Provide the manufacturer's or distributor's name and model number for each sealed source and device requested.
- For each source model, identify the radionuclide, activity per source, and maximum possession limit. The activity per source and maximum activity in each irradiator cannot exceed the maximum activity listed on the approved certificate of registration issued by NRC or by an Agreement State.
- State that each sealed source, device, and source/device combination is registered as an approved sealed source or device by the NRC or an Agreement State and will be possessed and used in accordance with the conditions specified in the SSD registration certificate. Provide the SSD registration certificate number, if available.

Mark the section of your application in which you identify sealed sources and devices with manufacturers' model numbers and maximum possession limits with, "Security-Related Information—Withhold from Public Disclosure Under Title 10 of the *Code of Federal Regulations* (10 CFR) 2.390." In accordance with 10 CFR 2.390(b)(1)(ii), the NRC is waiving the affidavit requirements. To the extent possible, your application should not include any personally private, proprietary, or safeguards information.

8.5.2 Financial Assurance and Recordkeeping for Decommissioning

Regulations: 10 CFR 30.34(b), 10 CFR 30.35, 10 CFR 30.51(f)

Criteria: Self-shielded irradiator licensees authorized to possess sealed sources containing radioactive material in excess of the limits specified in 10 CFR 30.35, "Financial assurance and recordkeeping for decommissioning," must provide evidence of financial assurance for decommissioning. Pursuant to 10 CFR 30.35(g), licensees must transfer records important to decommissioning to new proposed licensees before licensed activities are transferred, in accordance with 10 CFR 30.34(b). Furthermore, pursuant to 10 CFR 30.51(f), before license termination, each licensee shall forward the records required by 10 CFR 30.35(g) to the appropriate NRC regional office.

Even if no financial assurance is required, licensees are required to maintain, in an identified location, records important to decommissioning. These records include as-built drawings and modifications of structures and equipment where irradiators are used or stored, as well as records related to leaking sources.

Discussion:

Financial Assurance

The requirements for financial assurance are specific to the types and quantities of byproduct material authorized on a license. Most self-shielded irradiator applicants and licensees do not need to take any action to comply with the financial assurance requirements because their total inventory of licensed material does not exceed the limits in 10 CFR 30.35. The limits for typical self-shielded irradiator sealed sources are shown in Table 8-1. Applicants requesting more than one radionuclide need to use the sum-of-the-ratios method to determine whether financial assurance is needed. See Appendix E of this NUREG for additional information.

Table 8-1. Minimum Inventory Quantity Requiring Financial Assurance		
	Activity	
Radionuclide in a Sealed Source	Gigabecquerel (GBq)	Curie (Ci)
Cs-137	3.7 × 10 ⁶	100,000
Co-60	3.7 × 10⁵	10,000
Sr-90	3.7 × 10 ⁴	1,000

Licensees may use the worksheet in Appendix E of this NUREG to determine whether they need to establish financial assurance if the only radioactive materials possessed are sealed sources in self-shielded irradiators. NRC licenses will indicate a maximum radionuclide possession limit. In most cases, a licensee would need to possess several irradiators before the financial assurance requirements would apply. Therefore, a self-shielded irradiator licensee can reduce the maximum possession limit to quantities not requiring financial assurance for decommissioning.

Applicants and licensees wanting to possess sealed sources in self-shielded irradiators or other licensed materials exceeding the limits in 10 CFR 30.35 must submit evidence of financial assurance or a decommissioning funding plan [10 CFR 30.35 (b)]. Licensees may follow the guidance provided in NUREG–1757, Volume 3, "Consolidated Decommissioning Guidance: Financial Assurance, Recordkeeping, and Timeliness," on the various financial assurance mechanisms authorized by the regulations to guarantee or secure funds.

NRC may authorize possession exceeding the limits shown in Table 8-1 without requiring decommissioning financial assurance, for the purpose of normal source exchange for no more than 30 days. However, under no circumstances, including source exchange, should a licensee exceed the possession limits authorized by its license without NRC approval.

Recordkeeping for Decommissioning

The regulations in 10 CFR 30.35(g) also require that licensees maintain records important to decommissioning in an identified location. Licensees are required to maintain, in an identified location, decommissioning records related to structures and equipment where devices are used or stored, as well as records related to leaking sources. Pursuant to 10 CFR 30.35(g),

licensees must transfer records important to decommissioning to new licensees before licensed activities are transferred or assigned, according to 10 CFR 30.34(b). Furthermore, pursuant to 10 CFR 30.51(f), prior to license termination, each licensee shall forward the records required by 10 CFR 30.35(g) to the appropriate NRC regional office.

All self-shielded irradiator licensees need to maintain records of structures and equipment where each irradiator was used or stored. As-built drawings, with modifications of structures and equipment shown as appropriate, fulfill this requirement. If drawings are not available, licensees shall substitute appropriate records (e.g., a sketch of the room or building or a description of the area) concerning the specific areas and locations. If no records exist regarding structure and equipment where self-shielded irradiators were used or stored, licensees shall make all reasonable efforts to create such records based on historical information (e.g., employee recollections). In addition, self-shielded irradiator licensees that have experienced unusual occurrences (e.g., leaking sources or other incidents that involve spread of contamination) also need to maintain records about contamination that remains after cleanup or that might have spread to inaccessible areas.

For self-shielded irradiator licensees whose sources have never leaked, acceptable records important to decommissioning are leak test results and sketches or written descriptions of the specific locations where each irradiator was used or stored. In addition, any transfer or disposal records shall be retained in accordance with 10 CFR 30.51(a)(3).

Response from Applicant: State the following: "In accordance with 10 CFR 30.35(g), we shall maintain drawings and records important to decommissioning and shall transfer these records to an NRC or Agreement State licensee before licensed activities are transferred or forward the records to the appropriate NRC regional office before the license is terminated."

AND

If financial assurance is required, submit evidence of financial assurance following the guidance of NUREG–1757, Volume 3.

Reference: NUREG–1757, Volume 3, "Consolidated Decommissioning Guidance: Financial Assurance, Recordkeeping, and Timeliness."

8.6 Item 6: Purpose(s) for Which Licensed Material Will Be Used

Regulations: 10 CFR 30.33(a)(1), 10 CFR 32.210

Criteria: An application for a license will be approved if the proposed activity is authorized by the Atomic Energy Act of 1954, as amended, and devices will be used only for the purposes for which they were designed and according to the manufacturer's recommendations for use, as specified in an approved SSD registration certificate.

Discussion: Allowed uses normally include the irradiation of blood, insects, animals, biological samples, and inanimate objects. Uses that are usually <u>prohibited</u> are the irradiation of flammable, corrosive, and explosive materials that might damage the integrity of the shielding or the sealed source containment or the irradiation of other materials that might interfere with the safe operation of the device.

For this purpose, "flammable" will mean any material with a flash point at a temperature below the temperature one would expect irradiated products to reach during irradiation. However, in no case should any material with a flash point below 60 degrees Celsius (140 degrees Fahrenheit) be irradiated.

For this purpose, "corrosive" will mean any material with a pH less than 4.0 or greater than 10.0.

Applicants may propose different definitions if justification is provided.

Specific requirements related to the irradiation and distribution of food for human consumption are subject to regulations of the Food and Drug Administration and the U.S. Department of Agriculture and are not discussed in this document. Applicants should contact these agencies for further information.

Requests to irradiate items prohibited or not listed in the SSD registration certificate will be reviewed on a case-by-case basis. Applicants need to submit enough information to demonstrate that irradiation of the proposed items will not compromise the integrity of the source, source shielding, or other components critical to the radiation safety of the device. Contact the appropriate NRC regional office (see Figure 2-1) for additional case-specific guidance. Being granted an NRC license does not relieve a licensee from complying with other applicable Federal, State, or local regulations.

Response from Applicant: State the following:

"We will not irradiate flammable, corrosive, or explosive materials."

AND

For all self-shielded irradiators that will be used for the purposes listed on the SSD registration certificate, state the following:

If there is only a single irradiator, state: "This self-shielded irradiator will be used for the purposes described in its SSD registration certificate."

OR

If there are multiple irradiators, state: "These self-shielded irradiators will be used for the purposes described in their respective SSD registration certificates."

OR

For all self-shielded irradiators that will be used for purposes other than those listed on the SSD registration certificate, specify these purposes and submit safety analyses, including operating and emergency procedures and training, as necessary, to support safe use. The safety analyses should include enough information to demonstrate that irradiation of the proposed items will not compromise the integrity of the source, source shielding, or other components critical to the radiation safety of the device.

8.7 <u>Item 7: Individual(s) Responsible for the Radiation Safety Program</u> and Their Training and Experience

8.7.1 Radiation Safety Officer (RSO)

Regulations: 10 CFR 30.33(a)(3), 10 CFR Part 37

Criteria: RSOs must have training and experience that are adequate to ensure that the licensee's radiation safety program is implemented in accordance with regulatory requirements, the terms and conditions of the license, and licensee procedures. Successful completion of training as described in Appendix F of this NUREG is evidence of adequate training and experience.

Discussion: The person responsible for the radiation protection program is the RSO. The RSO is key to overseeing and ensuring safe operation of the licensee's radiation protection program. The RSO must have adequate training to understand the hazards associated with radioactive material and be familiar with all applicable regulatory requirements. The RSO should have independent authority to stop operations that he or she considers unsafe. He or she should have sufficient time and commitment from management to fulfill his or her duties and responsibilities to ensure that radioactive materials are used in a safe manner, approved radiation safety procedures are being implemented, and the required records of licensed activities are maintained. Typical RSO duties are illustrated in Figure 8-2 and described in Appendix G of this NUREG. The NRC requires the name of the RSO to be listed on the license to ensure that licensee management always has a responsible, qualified person identified and that the named individual knows of his or her designation as RSO. Appendix G of this NUREG also provides a model Delegation of Authority, which should be used to further emphasize the agreement on duties and responsibilities of the RSO by management and the designated RSO.

The RSO may delegate certain day-to-day tasks of the radiation protection program to other responsible individuals, sometimes referred to as "alternate RSOs," "site RSOs," or "irradiator custodians." For example, a licensee with multiple permanent locations of use or use at temporary jobsites may appoint "site RSOs," who assist the RSO and are responsible for the day-to-day activities at these locations. Licensees may also appoint "alternate RSOs" or "irradiator custodians" who may "step in" as an emergency contact when the RSO is unavailable. Such "alternate RSOs," "site RSOs," or "irradiator custodians" do not need to meet all RSO qualifications; however, they should be qualified, experienced authorized users who have adequate knowledge of the activities to which they are assigned, <u>however they are not required to have a delegation of authority from management</u>. These individuals should have the same management support and decision making authority as the RSO that is necessary to accomplish the tasks to which they have been assigned. Please note that only the primary RSO is named on an NRC license, but the "alternate RSOs," "site RSOs," or "irradiator custodians" can be named as Authorized Users (AU) on the license.

The RSO must ensure that the licensee's radioactive material is used and stored safely and securely according to approved policies and procedures and that all regulatory requirements are met.



Figure 8-2. Typical Duties and Responsibilities of RSOs

For licensees possessing an aggregated amount of Category 1 or Category 2 quantity of radioactive material, the RSO should participate in the development and implementation of a security program for radioactive material in accordance with 10 CFR Part 37. A "Category 1 quantity of radioactive material" and a "Category 2 quantity of radioactive material" are defined terms in 10 CFR 37.5, and the radionuclides referenced in these 10 CFR 37.5 definitions are listed in Appendix A to 10 CFR Part 37.

Response from Applicant: Provide the following:

 Name of the proposed RSO and documentation demonstrating that the proposed RSO is qualified by training and experience (see training described in Appendix F of this NUREG)

OR

• Name of the proposed RSO and alternative information demonstrating that the proposed RSO is qualified by training and experience

Note: Notify the NRC and obtain a license amendment before making changes in the designation of the RSO listed on the license.

8.7.2 Authorized Users (AUs)

Regulations: 10 CFR 30.33(a)(3)

Criteria: AUs must have adequate training and experience. Successful completion of training as described in Appendix F of this NUREG is evidence of adequate training.

Discussion: An AU is an individual whose training and experience meet NRC criteria, who is named either explicitly or implicitly on the license, and who uses or directly supervises the use of licensed material or devices containing licensed material. AUs must have appropriate training to provide reasonable assurance that they will use the irradiator safely, maintain security of and access to the irradiator, and respond appropriately to accidents and malfunctions.

An AU is considered to be supervising the use of licensed material when he or she directs personnel in operations involving the material or device. Although the AU may delegate specific tasks to supervised users (e.g., maintaining records), he or she is still responsible for the safe use and security of licensed material.

Response from Applicant:

• Provide the following statement: "Before using licensed material, authorized users will receive the training described in Appendix F of NUREG–1556, Volume 5, Revision 1, "Consolidated Guidance About Materials Licenses: Program-Specific Guidance About Self-Shielded Irradiator Licenses.""

OR

• Provide alternative information demonstrating that the proposed AUs are qualified by training and experience

Note: The applicant or licensee may be asked to submit the names of the AUs with the application for inclusion in the license.

8.8 <u>Item 8: Training for Individuals Working in or Frequenting Restricted</u> <u>Areas (Instructions to Occupational Workers and Ancillary Personnel)</u>

8.8.1 Instructions to Occupationally Exposed Radiation Workers

Regulations: 10 CFR 19.12, 10 CFR 19.13, 10 CFR 30.33(a)(3), 10 CFR 37.43

Criteria: For those individuals who are not AUs but are likely to receive in a year an occupational dose of radiation over 100 millirem (mrem) [1 millisievert (mSv)], the licensee must provide training as required by 10 CFR 19.12, "Instructions to workers." The extent of this training must be commensurate with potential radiological health protection problems present in the workplace. Any licensee that possesses an aggregated Category 1 or Category 2 quantity of radioactive material (as defined in 10 CFR 37.5) must implement a training program for those individuals implementing the security program.

Discussion: Personnel who will use the irradiator have the responsibility to ensure the proper use and security of irradiators containing licensed material and will need to be trained in the operating and emergency procedures to ensure the safe use of the licensed material.

Licensees need to perform a prospective evaluation to determine radiation doses likely to be received by different individuals or groups (see Section 8.10.3, "Occupational Dose"). AUs, individuals performing routine maintenance, and individuals performing installations, relocations, nonroutine maintenance, or repairs would be most likely to receive doses in excess

of 100 mrem [1 mSv] in a year. See the previous section for a discussion of training and experience for AUs.

Individuals other than AUs (e.g., biomedical engineers, radiation safety personnel, researchers) may perform routine maintenance on irradiators. However, they must either be trained in radiation safety and in the irradiator manufacturers' or distributors' operating and emergency procedures, or they must work under the supervision and in the direct physical presence of someone who has this training. Such individuals may also require escorting to comply with security requirements related to access to radioactive materials or devices containing radioactive materials.

Some licensees might have specific individuals trained to perform installations, relocations, nonroutine maintenance, or repairs. Authorizations for these functions are separate from those for an AU or an individual who performs routine maintenance and will be specifically stated in a license condition. Appendices F and O of this NUREG contains suggested training for individuals who will conduct nonroutine maintenance.

In accordance with 10 CFR Part 37, any licensee that possesses an aggregated Category 1 or Category 2 quantity of radioactive material must implement a training program in accordance with 10 CFR 37.43, "General security program requirements," and specifically, must comply with 10 CFR 37.43(c), "Training," to ensure that those individuals who may have a responsibility to implement portions of the security program possess and maintain the knowledge, skills, and abilities to carry out their assigned duties and responsibilities effectively. Additionally, in accordance with 10 CFR 37.43(c)(3), refresher training must be provided at a frequency not to exceed 12 months and when significant changes have been made to the security program. For additional guidance on implementing 10 CFR Part 37 requirements, see NUREG–2155, "Implementation Guidance for 10 CFR Part 37, "Physical Protection of Category 1 and Category 2 Quantities of Radioactive Material."" Additional information regarding best practices for protection of risk-significant radioactive material is available in NUREG–2166, "Physical Security Best Practices for the Protection of Risk-Significant Radioactive Material."

Please note, under 10 CFR Part 37, security plans are not submitted to the NRC, but may be subject to review and inspection.

Response from Applicant: The applicant's training program will be examined during inspections and should not be submitted in the license application.

8.8.2 Instructions to Ancillary Workers

Regulations: 10 CFR 19.12, 10 CFR 19.13, and 10 CFR 30.33(a)(3)

Criteria: Those individuals who are not AUs or radiation workers but whose duties might require entry into the irradiator room (e.g., housekeeping, security, laboratory workers who do not use the irradiator) will need training commensurate to their duties. Personnel who might respond to alarms or work in the vicinity of the irradiator should be familiar with the security and emergency procedures.

Discussion: Licensees need to perform a prospective evaluation to determine radiation doses likely to be received by different individuals or groups (see Section 8.10.3, "Occupational Dose"). While performing prospective evaluations, a licensee might recognize that some

ancillary personnel, although not likely to receive doses over 100 mrem [1 mSv], should receive training commensurate with their involvement with licensed material. For example, housekeeping staff should receive training on the meaning of the radiation symbol and instructions on how to respond if the irradiator door was found open and the irradiator unattended.

Response from Applicant: The applicant's training program will be examined during inspections and should not be submitted in the license application.

8.9 Item 9: Facilities and Equipment

Regulations: 10 CFR 30.33(a)(2), 10 CFR Part 37, 10 CFR 37.5, 10 CFR 37.49, 10 CFR 37.53

Criteria: Facilities and equipment must be adequate to protect health and minimize danger to life or property. Facilities and equipment must also provide enhanced physical protection of aggregated Category 1 and Category 2 quantities of radioactive material, as defined in 10 CFR 37.5.

Discussion: Self-shielded irradiators incorporate many engineering features to protect individuals from unnecessary radiation exposure. These devices are usually designed for use in a controlled environment, such as a laboratory, where the device is inside a building, protected from the weather, and not subject to wide variations of temperature and humidity. For information to help applicants determine the proper location of irradiators, applicants should refer to the device's SSD registration certificate, paying close attention to the sections entitled "Conditions of Normal Use" and "Limitations and/or Other Considerations of Use."

If a proposed location for a self-shielded irradiator is not within the conditions of normal use or the limitations of use specified in the SSD registration certificate, the applicant should provide adequate justification for this deviation. In addition, the applicant might need to take compensatory measures (e.g., increased surveillance and maintenance) to ensure that the irradiator operates as designed and provides the intended level of protection. Information Notice (IN) 96-35, "Failure of Safety Systems on Self-Shielded Irradiators Because of Inadequate Maintenance and Training," dated June 11, 1996, discusses an irradiator failure incident in which the lack of a climate-controlled environment (i.e., on the loading dock) might have accelerated the degradation of internal components leading to a failed interlock and an unusually high dose received by an irradiator operator.

Self-shielded irradiators vary in weight from several hundred to several thousand pounds. As a comprehensive safety measure, before installing an irradiator, licensees should evaluate whether the floor in the proposed location can support the weight of the irradiator. If the irradiator will be moved between floors using an elevator, the licensee should evaluate whether the elevator can support the weight of the irradiator. Often licensees locate self-shielded irradiators on a ground floor. Based on the radioactivity of the licensed material, self-shielded irradiators require additional security measures to prevent unauthorized removal or access to the licensed materials or the device. For more information, see Section 8.10.2, "Radiation Safety Program - Operating and Emergency Procedures," and Section 8.10.8, "Security Program for Category 1 and Category 2 Materials."

The fire-resistant properties of most irradiators should provide adequate radioactive material containment and shielding integrity in most situations; however, additional protection might be desirable for some situations. For example, the room housing the irradiator could be equipped

with an automatically operated fire detection and control system (sprinkler, chemical, or gas). As an alternative, the self-shielded irradiator could be located under conditions (e.g., a ground-floor location in a fire-resistant building with little combustible material) and other controls (e.g., coordination with and training of firefighting personnel) that help ensure a low level of radiation risk attributable to fires.

As explained in an "Urgent Notice" with an enclosed Order, both dated July 3, 1984 (ADAMS Accession No. ML15210A628), an NRC licensee identified a malfunction that could have resulted in a radiation overexposure. The malfunction involved an interlock mechanism, which would have failed to prevent a shielded door from being opened after the source had moved out of the shielded position. The Order, which remains in effect, modifies existing licenses that authorize J. L. Shepherd Mark I or Model 81-22 irradiators. Applicants wishing to use either of these models must comply with the Order's requirements. The requirements of the Order will be imposed on the licensee through the use of a standard license condition on all licenses authorizing possession and use of J. L. Shepherd Mark I or Model 81-22 irradiators.

Irradiators are equipped with electrical and mechanical safety interlocks to ensure that irradiator users are not exposed to the radiation. As noted above, these safety features might no longer function over time and need to be checked on a periodic basis. The irradiator user's manual has instructions on how to perform these safety interlock checks.

In accordance with 10 CFR Part 37, any licensee that possesses an aggregated Category 1 or Category 2 quantity of radioactive material must, among other things,

- implement the physical protection requirements in 10 CFR Part 37 for material in use and storage, at both permanent and temporary jobsites; and
- in accordance with 10 CFR 37.49, be able to monitor, detect without delay, assess, and respond to any unauthorized entries into security zones, including those surrounding mobile devices, and immediately detect any unauthorized removal of Category 1 quantities of radioactive material from the security zone. (Monitoring and detection systems may include, among other methods, monitored video surveillance systems and electronic devices for intrusion detection alarms.)
- for mobile devices containing Category 1 or Category 2 quantities of radioactive material, have two independent physical controls to secure the material from unauthorized removal when the device is not under direct control and constant surveillance in accordance with 10 CFR 37.53. "Mobile device" is defined in 10 CFR 37.5

For additional guidance on implementing 10 CFR Part 37 requirements, see NUREG–2155, "Implementation Guidance for 10 CFR Part 37, "Physical Protection of Category 1 and Category 2 Quantities of Radioactive Material."" Additional information regarding best practices for protection of risk-significant radioactive material is available in NUREG–2166, "Physical Security Best Practices for the Protection of Risk-Significant Radioactive Material."

Please note, under 10 CFR Part 37, security plans are not submitted to the NRC, but may be subject to review and inspection.

Response from Applicant: Submit the following:

• the statement: "We will conduct electrical and mechanical safety interlock checks of each irradiator at least quarterly, in accordance with the irradiator's user's manual."

AND EITHER

• the statement: "We will ensure that each area where a self-shielded irradiator is located corresponds to the 'Conditions of Normal Use' and 'Limitations and/or Other Considerations of Use' on the applicable irradiator's Sealed Source and Device registration certificate; the floor beneath the self-shielded irradiator is adequate to support the weight of the irradiator; each self-shielded irradiator is secured to prevent unauthorized access or removal; and each area where a self-shielded irradiator is located is equipped with an automatically operated fire-detection and -control system (sprinkler, chemical, or gas) or the location of the area and other controls ensure a low level of radiation risk attributable to fires."

OR

• alternative information; be sure to include justification for placing an irradiator in an area that does not correspond to the "Conditions of Normal Use" and the "Limitations and/or Other Considerations of Use"

Note: Alternative information will be reviewed using the criteria listed above.

References: Information Notices are available in the "NRC Library / Document Collections/Generic Communications" on NRC's Home Page at <u>https://www.nrc.gov</u>. For hard copies, see the Notice of Availability on the inside front cover of this report.

8.10 Item 10: Radiation Safety Program

Regulations: 10 CFR 20.1101, 10 CFR 20.2102, 10 CFR 30.33

Criteria: A radiation safety program should be established by the applicant. The program should be commensurate with the scope and extent of activities for the use of licensed materials in self-shielded irradiators. Each applicant for a self-shielded irradiator license should develop, document, and implement a radiation protection program containing the following elements:

- steps to keep radiation exposures ALARA
- description of equipment and facilities adequate to protect personnel, the public, and the environment
- conduct of licensed activities by individuals qualified by training and experience
- written operating and emergency procedures to address all likely scenarios
- description of the organizational structure and of the individuals responsible for ensuring implementation of the radiation safety and security program
- records management

• implementation of an audit program to ensure that the radiation safety and security program are reviewed at least annually

Discussion: The specific components of the applicant's radiation safety and security program are detailed as separate topics in the remainder of this section. Some topics do not require a response from an applicant but are intended to provide guidance to the applicant on acceptable methods of compliance with specific NRC requirements.

8.10.1 Audit and Review of Program

Regulations: 10 CFR 20.1101, 10 CFR 20.2102, 10 CFR 37.33, 10 CFR 37.55

Criteria: Licensees must review the content and implementation of their radiation protection programs at least annually to ensure compliance with the provisions of NRC regulations, Orders, and the terms and conditions of the license in accordance with 10 CFR 20.1101(c). Licensees that are subject to the requirements in 10 CFR Part 37 must annually review their access authorization program and security program. Records of audits and other reviews of program content are maintained for 3 years after the record is made and in accordance with 10 CFR 20.2102(b), 10 CFR 37.33(c), and 10 CFR 37.55(c).

Discussion: Appendix H of this NUREG contains a suggested annual audit program that is specific to the use of self-shielded irradiators and is acceptable to the NRC. Since all areas indicated in Appendix H may not be applicable to every licensee and all items may not need to be addressed during each audit, licensees may wish to develop a program-specific audit checklist.

The NRC encourages licensee management to conduct performance-based reviews by observing work in progress, interviewing staff, and spot-checking required records. As part of the audit program, licensees should consider including unannounced audits of self-shielded irradiator users to observe whether radiation safety procedures are being followed.

It is essential that once problems are identified, comprehensive corrective actions are taken in a timely manner. IN 96-28, "Suggested Guidance Relating to Development and Implementation of Corrective Action," dated May 1, 1996, provides guidance on this subject. The NRC routinely reviews licensee's records to verify whether appropriate corrective actions were implemented in a timely manner to address recurrence. It is in the best interest of the licensee to identify potential violations of regulatory requirements and take necessary steps to correct them. The NRC can opt to exercise discretion and may elect not to cite the licensee for these violations if prompt and effective corrective actions are implemented. The NRC's Enforcement Policy may be found online at https://www.nrc.gov/about-nrc/regulatory/enforcement/enforce-pol.html, and the Enforcement Manual may be found online at https://www.nrc.gov/aboutnrc/regulatory/enforcement/guidance.html. For examples of the NRC's use of discretion in issuing a notice of violation, refer to the most recent version of NRC's enforcement documents at https://www.nrc.gov/reading-rm/doc-collections/enforcement/. With regard to audit records, 10 CFR 20.2102 requires, in part, that licensees maintain records of "audits and other reviews of program content and implementation" for 3 years after the record is made. The NRC has found audit records that contain the following information to be acceptable: date of audit, name of person(s) who conducted audit, persons contacted by the auditor(s), areas audited, audit findings, corrective actions, and follow-up.

In accordance with 10 CFR Part 37, any licensee that possesses an aggregated Category 1 or Category 2 quantity of radioactive material must, among other things,

- in accordance with 10 CFR 37.33, review its access authorization programs at least annually to confirm compliance with the requirements of Subpart B of 10 CFR Part 37 and ensure that comprehensive actions are taken to correct any noncompliance that is identified; and
- in accordance with 10 CFR 37.55, review its security program at least annually to confirm compliance with the requirements of Subpart C of 10 CFR Part 37 and ensure that comprehensive actions are taken to correct any noncompliance that is identified.

For additional guidance on implementing 10 CFR Part 37 requirements, see NUREG–2155, "Implementation Guidance for 10 CFR Part 37, "Physical Protection of Category 1 and Category 2 Quantities of Radioactive Material."" Additional information regarding best practices for protection of risk-significant radioactive material is available in NURE–2166, "Physical Security Best Practices for the Protection of Risk-Significant Radioactive Material."

Please note, under 10 CFR Part 37, security plans are not submitted to the NRC, but may be subject to review and inspection.

Response from Applicant: The applicant's program for reviewing the content and implementation of its radiation protection program, access authorization program, and security program will be examined during inspections and should not be submitted with the license application.

References:

Information Notice 96-28, "Suggested Guidance Relating to Development and Implementation of Corrective Action," dated May 1, 1996.

NRC Inspection Procedure 87122, "Irradiator Programs

8.10.2 Radiation Monitoring Instruments

Regulations: 10 CFR 20.1501, 10 CFR 20.2103(a), 10 CFR 30.33(a)(2)

Criteria: Pursuant to 10 CFR 20.1501, "General," licensees must possess, or have access to, radiation monitoring instruments that are necessary to protect health and minimize danger to life or property. Instruments used for quantitative radiation measurements must be calibrated periodically for the radiation measured.

Discussion: All licensees possessing self-shielded irradiators should have, or have access to, calibrated radiation detection instruments to determine radiation levels in areas adjacent to the irradiator. Usually it is not necessary for a licensee to have a radiation survey meter solely for use during irradiator operations, because it is not expected that a survey be performed each time a sample is irradiated. In these cases, it is acceptable for the meter to be available on short notice in the event of an accident or malfunction that could reduce the shielding of the sealed source(s). Surveys may be required to verify source integrity and to ensure that dose rates in unrestricted areas and public and occupational doses are within regulatory limits.

If the license authorizes a J.L. Shepherd Mark I or Model 81-22 irradiator, a license condition will be added to require licensees to use either a calibrated and operable radiation survey meter or a room monitor with either of these irradiators to ensure that the sources are in the shielded position whenever a sample is not undergoing irradiation.

NRC regulations require that survey instruments used for quantitative measurements be calibrated periodically. Calibrations requiring the use of radioactive sources should be performed by the instrument manufacturer or persons specifically authorized by the NRC or an Agreement State, unless the applicant specifically requests authorization to do this themselves. Applicants seeking authorization to perform survey-meter calibrations should submit additional information for review. See Appendix I of this NUREG for more information. Regardless of whether an applicant is authorized to calibrate radiation survey meters or contracts an authorized firm to perform calibrations, the licensee must retain records of the calibration of instruments and equipment used for quantitative radiation measurements for 3 years after the record is made in accordance with 10 CFR 20.2103(a).

Response from Applicant: Submit one of the following:

• The statement: "We will use instruments that meet the radiation-monitoring instrument specifications published in Appendix I of NUREG–1556, Volume 5, Revision 1, "Consolidated Guidance About Materials Licenses: Program-Specific Guidance About Self-Shielded Irradiator Licenses." Additionally, each radiation survey meter will have been calibrated by the manufacturer or other person authorized by the NRC or an Agreement State to perform radiation survey meter calibrations no more than 12 months before the date the meter is used."

OR

The statement: "We will use instruments that meet the radiation-monitoring instrument specifications published in Appendix I of NUREG–1556, Volume 5, Revision 1, "Consolidated Guidance About Materials Licenses: Program-Specific Guidance About Self-Shielded Irradiator Licenses." Additionally, we will implement the model radiation survey meter calibration program published in Appendix I of this NUREG–1556, and we will ensure that each radiation survey meter will have been calibrated no more than 12 months before the date the meter is used."

OR

• A description of alternative equipment and procedures for (1) ensuring that interlocks function as required to return moving self-shielded irradiator sources to the shielded position, and (2) determining source shielding integrity after an incident involving the self-shielded irradiator.

Notes:

- Alternative responses will be reviewed using the criteria listed above.
- Licenses authorizing J.L. Shepherd Mark I or Model 81-22 irradiators will contain license conditions to require compliance with the terms of the Order (ADAMS Accession No. ML15210A628). Applicants requesting these irradiators must ensure that their radiation detection instruments meet these requirements.

• Applicants who plan to perform nonroutine maintenance that will affect safety-critical components (e.g., sealed source, radiation shielding, source movement control or mechanism, or interlocks) will need to possess and use appropriate calibrated radiation survey meters. Refer to the section on "Radiation Safety Program–Maintenance" and Appendices M and O of this NUREG for more information on nonroutine maintenance.

8.10.3 Material Receipt and Accountability

Regulations: 10 CFR 20.1801, 10 CFR 20.1802, 10 CFR 20.2201, 10 CFR 20.2207, 10 CFR 30.34(e), 10 CFR 30.35(g)(2), 10 CFR 30.41, 10 CFR 30.51, 10 CFR 37.49, 10 CFR 37.71, 10 CFR 37.75, 10 CFR 37.77, 10 CFR 110.28, 10 CFR 110.29, 10 CFR 110.31, 10 CFR 110.32, 10 CFR 110.42, 10 CFR 110.43, 10 CFR 110.44

Criteria: Licensees must do the following:

- Conduct physical inventories at intervals not to exceed 6 months (or some other interval justified by the applicant and approved by the NRC) to account for all sealed sources in accordance with license condition.
- Maintain records of receipt, transfer, and disposal of licensed material.
- Update transactions in the National Source Tracking System (NSTS), including performing annual inventory reconciliation, if applicable.
- Before transferring aggregated Category 1 or Category 2 quantities of radioactive material listed in Appendix A to 10 CFR Part 37, use NRC's license verification system to verify that the recipient licensee is authorized to possess the radioactive material.
- Preplan, coordinate, and provide advance notification of shipment of Category 1 quantities of radioactive material and coordinate shipment of Category 2 quantities of radioactive material listed in Appendix A to 10 CFR Part 37.

Discussion:

8.10.3.1 Inventory

While loss, theft, or misplacement of most self-shielded irradiators is unlikely because of their size and weight, accountability for licensed materials must be ensured; see Figure 8-3. Many licensees record use of self-shielded irradiators in a log book. Licensees are also required to conduct leak tests of irradiator sealed source(s) at the frequency specified in the SSD registration certificate. Because both of these activities require that an individual approach the irradiator, records of use and leak tests may be used as part of an accountability program. For more information, see Section 8.10.6, "Radiation Safety Program–Operating, Emergency, and Security Procedures," and Section 8.10.7, "Radiation Safety Program–Leak Tests," in this NUREG. However, because some irradiators might not be in use or are used rarely, licensee shall continue to physically approach and account for all sealed sources at least every 6 months. For aggregated Category 1 and Category 2 quantities of radioactive material, licensees must, according to 10 CFR 37.49(a)(1), continuously monitor and detect, without delay, all unauthorized entries into security zones. Additionally, for Category 1 quantities of radioactive material, 10 CFR 37.49(a)(3)(i) requires immediate detection of any attempted unauthorized removal of the radioactive material from the security zone. For Category 2

quantities of radioactive material, 10 CFR 37.49(a)(3)(ii) requires weekly verification through physical checks, tamper indicating devices, use, or other means to ensure that the radioactive material is present.

Licensees are required under 10 CFR 20.1801 and 20.1802 to secure radioactive materials from unauthorized removal or access while in storage in controlled or unrestricted areas and to control and maintain constant surveillance over licensed material that is in a controlled or unrestricted area and is not in storage. Applicants should establish policies and procedures for ensuring accountability of licensed materials.



Receipt to Disposal (Life Cycle)

Licensees must maintain records of receipt, transfer, and disposal and conduct semiannual physical inventories.

Figure 8-3. Material Receipt and Accountability

8.10.3.2 National Source Tracking System (NSTS)

As illustrated in Figure 8-3, licensed materials must be tracked from receipt to disposal, to ensure accountability at all times; identify when licensed material may be lost, stolen, or misplaced; and ensure that the possession limits listed on the license are not exceeded. Furthermore, if source activity exceeds the activities listed in Appendix E, "Nationally Tracked Source Thresholds," to 10 CFR Part 20, the transfer transaction (receipt, transfer, and disposal) must be reported in accordance with 10 CFR 20.2207, "Reports of transactions involving nationally tracked sources."

Pursuant to 10 CFR 20.1003, "Definitions," a "nationally tracked source" is a sealed source containing a quantity equal to or greater than Category 1 or Category 2 levels of any radioactive material listed in Appendix E to 10 CFR Part 20. For example, the Category 2 value provided for cesium-137 is 1 terabecquerel (TBq) [27 Ci]. The cesium-137 sources used in self-shielded irradiators are usually at or above the Category 2 quantities listed in Appendix E to 10 CFR Part 20.

Category 1 and Category 2 sources listed in Appendix E to 10 CFR Part 20 (i.e., nationally tracked sources) must be tracked in the NSTS in accordance with 10 CFR 20.2207. The regulations in 10 CFR 20.2207 require that each licensee that manufactures, transfers, receives, disassembles, or disposes of a nationally tracked source shall complete and submit a National Source Tracking Transaction Report (NSTTR) to the NRC. The NSTTRs are maintained in the NSTS, a secure computer system that tracks Category 1 and Category 2 nationally tracked sources from the time they are manufactured or imported through the time of their disposal or export, or until the source activity decays to below Category 2.

8.10.3.3 Decommissioning Records

Receipt, inventory, transfer, and disposal records must be maintained for the times specified in Table 8-2. Typically, these records contain the following types of information:

- radionuclide and the activity (in units of becquerels or curies) of byproduct material in each sealed source
- manufacturer's or distributor's name, model number, and serial number (if appropriate) of each device containing byproduct material
- location of each sealed source and device
- for inventories, the date of inventory, and name and signature of the individual conducting the inventory
- for materials transferred or disposed of, the date of the transfer or disposal, the name and license number of the recipient, and a description of the affected radioactive material (e.g., radionuclide, activity, manufacturer's or distributor's name and model number, serial number)

Information on locations where irradiators are used or stored are records important to decommissioning and are required by 10 CFR 30.35(g)(2).

Table 8-2. Record Maintenance		
Type of Record	How Long Record Must Be Maintained	
Receipt	For as long as the material is possessed and for 3 years following the transfer or disposal of the material	
Inventory	For 3 years from the date of the inventory in accordance with license conditions	
Transfer	For 3 years after <u>each</u> transfer, <u>unless a specific requirement dictates</u> otherwise	
Disposal	Until NRC terminates the license	
Important to decommissioning*	Until the site is released for unrestricted use	
* See Section 8.5.2 entitled, "Financial Assurance and Recordkeeping for Decommissioning," for more details.		

NOTE: If the sealed source(s) will be procured from a company outside the U.S., the NRC licensee must comply with the import regulations listed in 10 CFR Part 110. The same applies for exports of byproduct material.

There are additional security requirements for shipment and transfer of a Category 1 and Category 2 quantity of radioactive material listed in Appendix A to 10 CFR Part 37. Prior to transferring Category 1 or Category 2 quantities of radioactive material, licensees must use NRC's license verification system (or contact the licensing authority) to verify that the recipient licensee is authorized to possess the radioactive material. Licensees that ship Category 1 or Category 2 quantities of radioactive material must preplan and coordinate such shipments in accordance with 10 CFR 37.75. Shipments of Category 1 quantities are also subject to the 10 CFR 37.77 advance notification requirements. For additional guidance on implementing 10 CFR Part 37 requirements, see NUREG-2155, "Implementation Guidance for 10 CFR Part 37, "Physical Protection of Category 1 and Category 2 Quantities of Radioactive Material." Additional information regarding best practices for protection of risk-significant radioactive material is available in NUREG-2166, "Physical Security Best Practices for the Protection of Risk-Significant Radioactive Material."

Please note, under 10 CFR Part 37, security plans are not submitted to the NRC, but may be subject to review and inspection.

Response from Applicant: Submit the following:

• the statement: "We will develop, implement, and maintain procedures for ensuring accountability of licensed materials at all times."

AND

• the statement: "Physical inventories will be conducted and documented at intervals not to exceed 6 months to account for all sealed sources and devices received and possessed under the license."

AND

• If applicable, provide the following statement: "We will comply with the NSTS reporting requirement as described in 10 CFR 20.2207."

Note: Alternative responses will be evaluated using the criteria listed above.

8.10.4 Occupational Dose

Regulations: 10 CFR 19.13, 10 CFR 20.1101, 10 CFR 20.1201, 10 CFR 20.1202, 10 CFR 20.1207, 10 CFR 20.1208, 10 CFR 20.1501, 10 CFR 20.1502, 10 CFR 20.2104, 10 CFR 20.2106

Criteria: Applicants must do either of the following:

• Perform a prospective evaluation demonstrating that unmonitored individuals are not likely to receive a radiation dose in excess of the limits in 10 CFR 20.1502(a), and maintain a record of this evaluation for inspection by the NRC.

OR

• provide and require the use of individual monitoring devices (dosimetry) (All personnel dosimeters that require processing to determine the radiation dose must be

processed and evaluated by a National Voluntary Laboratory Accreditation Program (NVLAP)-accredited processor.)

Discussion: Licensees must evaluate the potential occupational exposure of all workers and monitor occupational exposure. When personnel monitoring is required, for all personnel dosimeters that require processing to determine the radiation dose, the dosimeters must be processed by an NVLAP-accredited processor [10 CFR 20.1501(d)]. The exchange frequency for dosimeters is typically monthly or quarterly. Applicants should consult with their NVLAP-accredited processor for its recommendations for exchange frequency and proper use of the dosimeter.

The annual dose limits for adult radiation workers are shown in Figure 8-4. Note that in accordance with 10 CFR 20.1207, the annual occupational dose limits for minors are 10 percent of the annual dose limits specified for adult workers. Also, 10 CFR 20.1208 requires the licensee to ensure that the dose equivalent to the embryo/fetus during the entire pregnancy, due to the occupational exposure of a declared pregnant woman, does not exceed 0.5 rem [5 mSv].



Total effective dose equivalent (TEDE) equals the effective dose equivalent (for external exposures) plus the committed effective dose equivalent (for internal exposures).

Figure 8-4. Annual Dose Limits for Adult Radiation Workers

The use of individual monitoring devices for external dose is required, pursuant to 10 CFR 20.1502(a), for:

- adults who are likely to receive an annual dose from sources external to the body in excess of any of the following (each evaluated separately)
 - 5 mSv [0.5 rem] deep-dose equivalent
 - 15 mSv [1.5 rem] lens (of the eye) dose equivalent
 - 50 mSv [5 rem] shallow-dose equivalent to the skin
 - 50 mSv [5 rem] shallow-dose equivalent to any extremity

- minors who are likely to receive an annual dose from sources external to the body in excess of any of the following (each evaluated separately)
 - 1.0 mSv [0.1 rem] deep-dose equivalent
 - 1.5 mSv [0.15 rem] lens (of the eye) dose equivalent
 - 5 mSv [0.5 rem] shallow-dose equivalent to the skin
 - 5 mSv [0.5 rem] shallow-dose equivalent to any extremity
- declared pregnant women who are likely to receive a dose from radiation sources external to the body during the entire pregnancy in excess of 1.0 mSv [0.1 rem] deep-dose equivalent
- individuals entering a high or very high radiation area

Under conditions of routine use, typically a worker does not require an individual monitoring device (dosimetry). A worker also may not require dosimetry when proper emergency procedures are followed. Appendix J of this NUREG provides guidance on performing a prospective evaluation demonstrating that workers are not likely to exceed the limits in 10 CFR 20.1502(a) and thus are not required to have personnel dosimetry.

Workers who perform nonroutine maintenance such as any repair, removal, replacement, or alteration involving (i) electrical and mechanical systems that control source or shielding movement, (ii) the irradiator's shielding or sealed source, (iii) safety interlocks, or (iv) any component that may affect safe operation of the irradiator, are more likely than workers who only engage in routine activities to exceed the limits in 10 CFR 20.1502(a). Applicants must provide dosimetry (whole body and perhaps extremity monitors) to workers who perform nonroutine operations or must perform a prospective evaluation demonstrating that unmonitored workers who perform nonroutine operations are not likely to receive radiation doses in excess of the limits in 10 CFR 20.1502(a).

Response from Applicant: Provide any one of the following:

• The statement: "We will maintain, for inspection by the NRC, documentation demonstrating that unmonitored individuals are not likely to receive a radiation dose in excess of the limits in 10 CFR 20.1502(a)."

OR

• The statement: "We will provide and require the use of individual monitoring devices (dosimetry). All personnel dosimeters that require processing to determine the radiation dose will be processed and evaluated by an NVLAP-accredited processor."

OR

• A description of an alternative method for demonstrating compliance with the referenced regulations.

Notes:

• Alternative methods for demonstrating compliance with the referenced regulations will be evaluated against the previously listed criteria.

• Some licensees choose to provide personnel dosimetry to their workers for reasons other than compliance with NRC requirements (e.g., to respond to worker requests or to maintain records of personal exposure).

Reference: The National Institute of Standards and Technology maintains a directory of laboratories that are NVLAP-accredited at <u>http://ts.nist.gov/standards/scopes/dosim.htm</u>.

8.10.5 Public Dose

Regulations: 10 CFR 20.1003, 10 CFR 20.1301, 10 CFR 20.1302, 10 CFR 20.2107

Criteria: Licensees must ensure that self-shielded irradiators will be used, transported, and stored in such a way that members of the public will not receive more than 100 mrem [1 mSv] in a year and the dose from licensed operations in any unrestricted area will not exceed 2 mrem [0.02 mSv] in any 1 hour.

Discussion: Public dose is defined in 10 CFR 20.1003 as "the dose received by a member of the public from exposure to radiation or to radioactive material released by a licensee, or to any other source of radiation under the control of a licensee." Public dose excludes occupational dose and doses received from background radiation and medical procedures. Whether the dose to an individual is an occupational dose or a public dose depends on the individual's assigned duties. It does not depend on the area (restricted, controlled, or unrestricted) where the individual is when he or she receives the dose.

In the case of self-shielded irradiators, members of the public include persons who work or may be near locations where self-shielded irradiators are used or stored and employees whose assigned duties do not include the use of licensed materials and who work in the vicinity where irradiators are used or stored.

The licensee's operating and emergency procedures should be effective in limiting the exposure to the public during use or storage. See Figure 8-5. Public dose is controlled, in part, by ensuring that irradiators are secure (e.g., located in a locked area) to prevent unauthorized access or use. Irradiator use is usually restricted by controlling access to (i) the keys needed to operate the irradiator and/or (ii) the keys or other access-control devices (e.g., keycards, biometric identification, cipher locks, proximity readers) to the locked irradiator area. Only authorized users should have access to these keys and other access-control devices.



Irradiators should be located away from occupied areas and secured to prevent unauthorized use or removal.

Figure 8-5. Proper Location of Irradiator

Public dose is also affected by the choice of storage and use locations and conditions. Because a self-shielded irradiator presents a radiation field, it must be located so that the radiation level in an unrestricted area (e.g., an office or the exterior surface of an outside wall) does not exceed 100 mrem [1 mSv] in a year or 2 mrem [0.02 mSv] in any 1 hour. Use the concepts of time, distance, and shielding when choosing storage and use locations. Decreasing the time spent near an irradiator, increasing the distance from the irradiator, and using shielding (i.e., brick, concrete, lead, or other solid walls) will reduce the radiation exposure.

Licensees can determine the radiation levels adjacent to the irradiator location either by calculations or a combination of direct measurements and calculations using some or all of the following: (i) typical known radiation levels provided by the irradiator manufacturer or distributor, (ii) the inverse square law to evaluate the effect of distance on radiation levels, (iii) the occupancy factor to account for the actual presence of members of the public, and (iv) limits on the use of the self-shielded irradiator(s). See Appendix K of this NUREG for an example.

If, after making an initial evaluation, a licensee changes the conditions used for the evaluation (e.g., changes the location of irradiators, changes the type or frequency of irradiator use, adds self-shielded irradiators, or changes the occupancy of adjacent areas), the licensee must perform a new evaluation to ensure that the public dose limits are not exceeded and take corrective action as needed in accordance with 10 CFR 20.1302, "Compliance with dose limits for individual members of the public."

During NRC inspections, licensees must be able to provide documentation in accordance with 10 CFR 20.2107, "Records of dose to individual members of the public," demonstrating, by measurement or calculation, that the TEDE to the individual likely to receive the highest dose from the licensed operation does not exceed the annual limit for members of the public. See Appendix K of this NUREG for examples of methods to demonstrate compliance.

Response from Applicant: No response is required from the applicant in a license application, but documentation demonstrating compliance will be examined during inspection.

8.10.6 Operating, Emergency, and Security Procedures

8.10.6.1 Operating and Emergency Procedures

Regulations: 10 CFR 30.34(e); 10 CFR 20.1101; 10 CFR 20.1801; 10 CFR 20.1802; 10 CFR 20.2202; 10 CFR 20.2203; 10 CFR 20.2207; 10 CFR 30.50; 10 CFR 21.21; 10 CFR 19.11(a)(3); 10 CFR 37 (Subpart B); 10 CFR 37.21(a); 10 CFR 37.45; 10 CFR 37.49

Criteria: Licensee's must have written operating and emergency procedures. Licensees that possess an aggregated Category 1 or Category 2 quantity of radioactive material, listed in Appendix A to 10 CFR Part 37, must also establish, implement, and maintain its access authorization program; coordinate, to the extent practicable, with local law enforcement authorities, for responding to threats to the licensee's facility; and be able to monitor, detect without delay, assess, and respond to any unauthorized entries into security zones.

Before using an irradiator, licensees must:

 Commit to implement the manufacturer's or distributor's operating and emergency procedures.

OR

- Develop, implement, and maintain model-specific operating and emergency procedures that contain these elements:
 - an analysis of each type of material to be placed in the irradiator to ensure that it is compatible with the irradiator's design as described in the irradiator's SSD registration certificate
 - special safety procedures (if materials to be irradiated are not compatible and special safety procedures are determined to be needed)
 - instructions for using the self-shielded irradiator and performing routine maintenance according to the manufacturer's or distributor's written recommendations and instructions
 - instructions for maintaining security to prevent unauthorized use, access, or removal of self-shielded irradiators and the associated sealed sources
 - steps to take to keep radiation exposures ALARA
 - steps to maintain accountability
 - steps to control access to a malfunctioning or damaged irradiator
 - emergency procedures that include which steps to take and whom to contact (e.g., RSO, local officials, regulatory agency). These should address the following relatively likely scenarios:
 - leaking source
 - failure of safety interlocks

- alarming radiation monitor inside irradiator room
- toppled-over irradiator (during movement to another location)
- natural disaster (flood, tornado, earthquake, etc.)
- security alarm for unauthorized access

AND

• Train personnel in the operating and emergency procedures and make copies available to all users.

AND

• Keep a current copy of operating and emergency procedures at each irradiator's control panel (or, if this is not practicable, post a notice describing the procedures and stating where they may be examined).

Discussion: When used as designed, properly functioning self-shielded irradiators pose little radiation safety risk. However, improper maintenance, irradiating material incompatible with an irradiator's design, or operating an irradiator in an environment other than that recommended by the manufacturer or distributor could lead to damage or malfunction of an irradiator and elevated exposure rates in the irradiator's immediate vicinity. Operating and emergency procedures should be developed to minimize these risks while keeping radiation exposures ALARA. These procedures should be model-specific to account for potentially significant differences in irradiator design and construction that lead to manufacturers (or distributors) providing different instructions and recommendations for operating and maintaining irradiators.

Sources contained in many self-shielded irradiators are designed to deliver significant radiation doses in short periods of time. Although self-shielded irradiators are safe when used correctly, unauthorized access to the irradiator or the irradiator's sources by untrained individuals could lead to a life-threatening situation. Therefore, operating procedures will also need to address access control and accountability. Many licensees achieve access control by permitting only AUs or the RSO to have access to the keys for the irradiator and/or the irradiator area. Accountability of an operating irradiator may be ensured by using a log book to record irradiator use, maintenance, service calls, and sealed-source leak tests. Each activity requires an individual to interact in some way with the irradiator and thereby verify its presence. For sources contained in irradiators that are not actively used, licensees would need to find other methods to maintain accountability, such as conducting inventories.

Licensees should post current copies of the operating procedures applicable to licensed activities (e.g., at the irradiator control panel). If posting of a document is not practicable, the licensee may post a notice that describes the document and states where it may be examined.

Figure 8-6 illustrates a proper response to a fire in an irradiator. Emergency procedures should be developed to address a spectrum of incidents (e.g., interlock failure, flood, tornado, earthquake, leaking source, radiation monitor sounding an alarm inside the irradiator room, security-system alarm). Emergency response procedures should include the following elements:

- Leave the irradiator room to reduce radiation exposure.
- Control access (e.g., lock the door).

- Contact the RSO for further instructions and to initiate emergency response. (Telephone numbers for the RSO, other responsible individuals, the irradiator manufacturer or distributor or its representative, the local law enforcement agency, the fire department or other emergency response organization, and the NRC should be posted or easily accessible.)
- Survey areas outside the irradiator room to determine whether further restriction of the area is necessary to ensure that no one can enter the area if the radiation level exceeds 0.02 mSv [2 mrem] per hour.
- Require timely reporting to the NRC, according to 10 CFR 20.2201, "Reports of theft or loss of licensed material," 20.2202, "Notification of incidents," and 20.2203, "Reports of exposures, radiation levels, and concentrations of radioactive material exceeding the constraints or limits;" 10 CFR 30.50, "Reporting requirements;" and 10 CFR 21.21, "Notifications of failure to comply or existence of a defect and its evaluation."

The NRC must be notified when a self-shielded irradiator is lost, stolen, or other conditions occur. The RSO must be proactive in evaluating whether NRC notification is required. Refer to Appendix L and the relevant regulations (10 CFR 20.2201 through 20.2203, 10 CFR 30.50, and 10 CFR 21.21) for a description of when and where notifications are required.



Proper Handling of Incident

Licensee personnel implement emergency procedures when a flammable sample catches fire.

Figure 8-6. Proper Handling of Incident

Appendix M of this NUREG provides information for applicants to consider when developing their procedures for self-shielded irradiators.

Licensees may change or revise their operating and emergency procedures if:

• the changes are reviewed, approved, and documented by licensee management and the RSO

- affected licensee staff is trained in the revised procedures before they are implemented
- the changes are consistent with applicable license conditions and the procedures or commitments submitted in the license application
- the changes do not degrade the safety or security of the program

In accordance with 10 CFR Part 37, any licensee that possesses an aggregated Category 1 or Category 2 quantity of radioactive material must, among other things,

- in accordance with 10 CFR 37.21(a), establish, implement, and maintain its access authorization program in accordance with the requirements of 10 CFR Part 37, Subpart B;
- in accordance with 10 CFR 37.45, coordinate with their local law enforcement agency (LLEA) for responding to threats to a licensee's facility; and
- in accordance with 10 CFR 37.49, be able to monitor, detect without delay, assess, and respond to any unauthorized entries into security zones, including those surrounding mobile devices.

For additional guidance on implementing 10 CFR Part 37 requirements, see NUREG–2155, "Implementation Guidance for 10 CFR Part 37, "Physical Protection of Category 1 and Category 2 Quantities of Radioactive Material."" Additional information regarding best practices for protection of risk-significant radioactive material is available in NUREG–2166, "Physical Security Best Practices for the Protection of Risk-Significant Radioactive Material."

Please note, under 10 CFR Part 37, security plans are not submitted to the NRC, but may be subject to review and inspection.

Response from Applicant: Submit the following:

• A statement that: "If we change our operating, emergency, or security procedures without amending our license, we will ensure that (i) the changes are reviewed and approved by licensee management and the RSO; (ii) affected licensee staff are trained in the procedures before they are implemented; (iii) the changes are consistent with applicable license conditions and the procedures or commitments submitted in the license application; and (iv) the changes do not degrade the safety of the program."

AND EITHER

 A statement that: "Operating, emergency, and security procedures will be developed, implemented, maintained, and distributed and will meet the Criteria in the section entitled 'Radiation Safety Program–Operating and Emergency Procedures' in NUREG–1556, Volume 5, Revision 1, "Consolidated Guidance About Materials Licenses: Program-Specific Guidance About Self-Shielded Irradiator Licenses.""

OR

• Alternative operating and emergency procedures

Notes:

- Alternative procedures will be reviewed using the criteria listed above. Do not submit your security procedures. Security procedures may be reviewed during the onsite security review and during subsequent inspections.
- Licenses authorizing J.L. Shepherd Mark I or Model 81-22 irradiators will include license conditions to require compliance with the terms of the Order (ADAMS Accession No. ML15210A628). Applicants requesting these irradiators must ensure that their operating and emergency procedures address these requirements.

8.10.6.2 Security Program for Category 1 and Category 2 Radioactive Material

Regulations: 10 CFR Part 37

Criteria: Licensees must ensure the security of Category 1 and Category 2 radioactive material.

Note: The regulations in 10 CFR Part 37 apply to licensees that possess an aggregated Category 1 or Category 2 quantity of radioactive material. The specific radionuclides subject to 10 CFR Part 37 requirements are listed in Table 1 of Appendix A to 10 CFR Part 37.

Discussion:

<u>Requirements in 10 CFR Part 37, "Physical protection of category 1 and category 2 quantities of radioactive material"</u>

In accordance with 10 CFR Part 37, licensees that possess aggregated Category 1 or Category 2 quantities of radioactive material must establish, implement, and maintain an access authorization program (Subpart B) and a security program (Subpart C) to ensure physical protection of the radioactive material.

Table 1 of Appendix A, "Category 1 and Category 2 Radioactive Materials," to 10 CFR Part 37, lists Category 1 and Category 2 threshold quantities of radioactive material. The applicant should refer to this table to determine whether its proposed activities would be subject to the 10 CFR Part 37 requirements.

Before giving individuals unescorted access to Category 1 or Category 2 quantities of radioactive material (as defined in 10 CFR 37.5), licensees must conduct background investigations of these individuals, to determine that they are trustworthy and reliable, in accordance with 10 CFR 37.25.

In accordance with 10 CFR 37.41(b), licensees must establish a security program designed to monitor and, without delay, detect, assess, and respond to any actual or attempted unauthorized access to Category 1 or Category 2 quantities of radioactive material.

Per 10 CFR Part 37, Subpart D, licensees must provide for physical protection of Category 1 or Category 2 quantities of radioactive materials in transit. These requirements apply to licensees delivering such material to a carrier for transport, as well as cases in which licensees are transporting such material. Please note that the Subpart D requirements applicable to the
transport of Category 1 quantities of radioactive material are more stringent than those applicable to Category 2 quantities.

Applicants and licensees are required to implement the 10 CFR Part 37 security requirements before they take possession of an aggregated Category 1 or Category 2 quantity of radioactive material.

Any licensee that has not previously been made subject to the provisions of 10 CFR Part 37, Subpart C shall notify the NRC regional office specified in 10 CFR 30.6 in writing at least 90 days before aggregating radioactive material to a quantity that equals or exceeds the Category 2 threshold. Pursuant to 10 CFR 37.43(b), as part of the security program, the licensee must develop and maintain written procedures that document how the requirements of Subpart C will be met. These written procedures may be subject to NRC review and inspection.

For additional guidance on implementing 10 CFR Part 37 requirements, see NUREG–2155, "Implementation Guidance for 10 CFR Part 37, "Physical Protection of Category 1 and Category 2 Quantities of Radioactive Material."" Additional information regarding best practices for protection of risk-significant radioactive material is available in NUREG–2166, "Physical Security Best Practices for the Protection of Risk-Significant Radioactive Material."

Response from Applicant: No response is required from an applicant or licensee. Compliance with access authorization and security program requirements may be reviewed during NRC inspections.

8.10.7 Leak Tests

Regulations: 10 CFR 30.53, 10 CFR 20.1501, 10 CFR 20.2103

Criteria: The NRC requires testing to determine whether there is any radioactive leakage from the source in the self-shielded irradiator. The NRC finds testing to be acceptable if it is conducted by an organization licensed by the NRC or an Agreement State to perform leak testing or if it is conducted in accordance with procedures submitted by the applicant and approved by the NRC. Licensees must maintain records of leak test results in accordance with license conditions or, if applicable, NRC regulations.

Discussion: Based on the conditions of the license, a licensee must leak test sealed sources at intervals approved by the NRC or as specified in the SSD registration certificate. The measurement of the leak test sample is a quantitative analysis requiring that instrumentation used to analyze the sample be capable of detecting 185 Bq [0.005 microcuries] of radioactivity.

Manufacturers, distributors, consultants, and other organizations may be authorized by the NRC or an Agreement State to either perform the entire leak test sequence on behalf of licensees or provide leak test kits to licensees. In the latter case, the licensee takes the leak test sample according to the manufacturer's (distributor's) instructions and the kit supplier's instructions. The licensee returns the sample to the leak test service provider for evaluation and reporting results. Leak test samples should be collected at the most accessible area where contamination would accumulate if the sealed source were leaking. The NRC or an Agreement State may, in a license condition, specifically authorize self-shielded irradiator licensees to conduct the entire leak test sequence themselves. For more information regarding leak tests, see Appendix N of this NUREG, "Model Leak Test Program."

Response from Applicant: Submit one of the following:

• The statement: "Leak tests will be performed at intervals approved by the NRC or as specified in the SSD registration certificate. Leak tests will be performed by an organization authorized by the NRC or an Agreement State to provide leak testing services to other licensees; or by using a leak test kit supplied by an organization authorized by the NRC or an Agreement State to provide leak test kits to other licensees and according to the self-shielded irradiator manufacturer's or distributor's instructions and kit supplier's instructions."

OR

• The statement: "Leak testing and analysis will be done by the applicant." Provide the information in Appendix N of this NUREG supporting a request to perform leak testing and sample analysis and either state, "We will follow the model procedures in Appendix N of NUREG–1556, Volume 5, Revision 1, "Consolidated Guidance about Materials Licenses: Program-Specific Guidance about Self-Shielded Irradiators" or submit alternative procedures.

Notes:

- Alternative responses will be reviewed using the criteria listed above.
- Requests for authorization to perform leak testing and sample analysis will be reviewed on a case-by-case basis and, if approved, the NRC staff will authorize these activities through a license condition.

8.10.8 Maintenance

Regulations: 10 CFR 20.1101, 10 CFR 30.32(g)(2), 10 CFR 30.34(e), 10 CFR 32.210

Criteria: Self-shielded irradiators should be maintained according to the manufacturer's or distributor's written recommendations and instructions and in accordance with the SSD registration certificate; see Figure 8-7. For self-shielded irradiators, applicants and licensees must consider the ALARA criterion and ensure that the irradiator functions as designed and that source integrity is not compromised.

Discussion: NRC IN 96-35, "Failure of Safety Systems on Self-Shielded Irradiators Because of Inadequate Maintenance and Training," dated June 11, 1996, emphasizes the importance of proper maintenance and describes two incidents in which safety interlocks on self-shielded irradiators failed to prevent inadvertent exposure. Generally, before any maintenance or repair work is done, licensees need to determine (and assure themselves of the adequacy of) the following:

- the training and experience of the personnel performing the work
- the tasks to be performed
- the protocol or procedures to be followed (e.g., from the manufacturer's or distributor's procedures or instruction manual) for the particular task to be performed

- the radiation safety procedures, including any possible need for compensatory (emergency) measures (such as steps taken to compensate for lack of or reduced shielding)
- considerations for keeping exposures ALARA
- the use of correct tools, parts, and other materials
- use of an operable and calibrated radiation survey meter
- the tests to be performed before the irradiator is returned to routine use to ensure that it functions as designed

The NRC permits self-shielded irradiator licensees to perform routine maintenance of the irradiator, provided that they follow the self-shielded irradiator manufacturer's or distributor's written recommendations and instructions.



To ensure proper operation of the unit, self-shielded irradiator licensees need to perform routine maintenance according to the manufacturer's or distributor's written instructions and recommendations.

Figure 8-7. Routine Maintenance and Lubrication



For nonroutine maintenance, most licensees rely on the manufacturer, distributor, or other service-provider companies.

Figure 8-8. Nonroutine Maintenance

In this NUREG, "routine maintenance" includes, but is not limited to: (1) cleaning, (2) lubrication, (3) changing batteries, relays, or fuses, and (4) other non-safety critical repairs as described in the user's manual.

AND

"Nonroutine maintenance" means any repair, removal, replacement, or alteration involving electrical and mechanical systems that control source or shielding movement, the irradiator's shielding or sealed source, safety interlocks, any component that may affect safe operation of the irradiator, or any other activities during which personnel could receive radiation doses exceeding NRC limits.

Nonroutine maintenance must be performed by the self-shielded irradiator manufacturer, distributor, service provider, or a person specifically authorized by the NRC or an Agreement State; see Figure 8-8.

Applicants seeking authorization to perform nonroutine maintenance should submit specific operating and emergency procedures to the NRC for review. See Appendix O of this NUREG for more information.

Note: When replacement (aftermarket) parts are required, and neither the irradiator licensee nor its service provider can obtain the replacement part from the manufacturer or distributor, the irradiator licensee or service provider may obtain a part from another vendor or fabricate the part. If the original equipment manufacturer (OEM) part cannot be obtained, the irradiator licensee or the service provider should verify that the replacement part will have the same form, fit, and function as the original component. The irradiator licensee should provide the technical information to the NRC for a safety review before nonroutine maintenance activities occur in accordance with the SSD registry, as described in 10 CFR 32.210 and 10 CFR 30.32(g)(2). Nonroutine maintenance includes, but is not limited to, work on the following items:

- the shielding of any sealed sources
- the driving unit of any sources

- safety interlocks
- any other electrical or mechanical component that:
 - could expose any sources
 - would reduce the shielding around any sources
 - could compromise the radiation safety of the device or any sources.

Equipment defects that could create a substantial safety hazard or equipment failures involving NRC-regulated activities must be reported to the NRC in accordance with 10 CFR Part 21. For example, a safety interlock failure for an irradiator/calibrator is a defect that must be reported to the NRC. IN 91-39, "Compliance with 10 CFR Part 21, Reporting of Defects and Noncompliance," dated June 17, 1991, provides additional guidance on determining whether a safety hazard exists and sample procedures for identifying and reporting defects. The information notice can be found on the NRC's Generic Communications Web page under INs at <u>https://www.nrc.gov/reading-rm/doc-collections/gen-comm/</u>. For guidance on the use of sources that have not been directly supplied by the manufacturer or distributor, see RIS 2013-01, "Use of Aftermarket Sealed Sources Registered Under 10 CFR 32.210" dated March 12, 2013 (ADAMS Accession No. ML12313A147).

The NRC issued RIS 2008-23, "The Global Threat Reduction Initiative (GTRI) Domestic Threat Reduction Program & Federally Funded Voluntary Security Enhancements for High-Risk Radiological Material," on October 3, 2008 (ADAMS Accession No. ML082540256). This voluntary initiative has been coordinated with the Department of Energy's National Nuclear Security Administration. Please note that once an irradiator has undergone these security enhancements (also known as being "hardened"), it is much more difficult to access the cesium chloride sources, and this could affect servicing (e.g., source exchange, transportation). Irradiator licensees with GTRI-hardened irradiators should confirm that the service provider licensee can perform the activity. Licensees should review their NRC or Agreement State licenses or contact the regulatory agency to confirm that service providers are authorized to perform the requested hardened-irradiator services. GTRI irradiator hardening was done to ensure the continued safe use and operation of the irradiator in keeping with the sealed source and device registration. If a service provider informs the irradiator licensee should discuss this matter with its regulatory agency before allowing the service provider to initiate this service.

Response from Applicant:

For all **maintenance**, submit:

• The statement: "We will maintain documentation of the use of all non-OEM replacement parts and components. If OEM replacement parts cannot be used for the shielding of any sealed sources, the driving unit of any sources, safety interlocks, or other electrical or mechanical component that could expose the source, reduce the shielding around the source(s), or compromise the radiation safety of the device or any sources, we will obtain and document NRC approval before beginning the nonroutine maintenance activity. In addition, if a service provider plans to remove any aspect of the GTRI irradiator-hardening hardware, we will discuss this matter with the NRC before allowing this service to be initiated."

For **routine maintenance**, submit either of the following:

• The statement: "We will implement and maintain procedures for routine maintenance of our self-shielded irradiators according to each manufacturer's or distributor's written recommendations and instructions."

OR

• Alternative procedures for the NRC's review

For nonroutine maintenance, submit either of the following:

• The statement: "We will have the self-shielded irradiator manufacturer, distributor, service provider, or another person authorized by the NRC or an Agreement State perform nonroutine maintenance."

OR

• Alternative procedures for the NRC's review addressing the information listed in Appendix O of NUREG–1556, Volume 5, Revision 1, "Consolidated Guidance About Materials Licenses: Program-Specific Guidance About Self-Shielded Irradiator Licenses" or submit alternative procedures.

Notes:

- Alternative procedures for performing routine maintenance will be reviewed using the criteria listed above.
- Information requested in Appendix O will be reviewed on a case-by-case basis. If approved, the license will contain a condition authorizing the licensee to perform nonroutine maintenance.

References: IN 91-39, "Compliance with 10 CFR Part 21, Reporting of Defects and Noncompliance," dated June 17, 1991, can be found on the NRC's Generic Communications Web page under Information Notices at <u>https://www.nrc.gov/reading-rm/doc-collections/gen-comm/</u>.

RIS 2013-01, "Use of Aftermarket Sealed Sources Registered under 10 CFR 32.210," issued March 12, 2013 (ADAMS Accession No. ML12313A147).

8.10.9 Transfer and Transportation

Regulations: 10 CFR 20.1101, 10 CFR 30.41, 10 CFR 30.51, 10 CFR Part 37 (Subpart D), 10 CFR Part 51, 10 CFR 71.3, 10 CFR 71.5, 10 CFR 71.12, 10 CFR 71.17, 10 CFR 71.19, 10 CFR 71.38, 10 CFR 71.101, 10 CFR 110.23, 10 CFR 110.27, 10 CFR 110.28, 10 CFR 110.29, and 49 CFR parts 107, 171 through 180, and 390 through 397, appropriate to the mode of transport.

Criteria: Licensees and applicants must develop, implement, and maintain procedures for transport of radioactive material to ensure compliance with NRC and U.S. Department of Transportation (DOT) regulations. In accordance with 10 CFR Part 37 (Subpart D), licensees

must also preplan, coordinate and provide advance notification of the shipment of Category 1 quantities of radioactive material and coordinate the shipment of Category 2 quantities of radioactive material.

Discussion: All packages containing radioactive sources must be prepared and shipped according to NRC and DOT regulations. Appendix P has additional guidance on the various transportation regulations.

Some irradiator licensees who rarely ship radioactive material have chosen to transfer possession of radioactive materials to a contracted irradiator manufacturer, irradiator distributor, or service provider licensee (contractor) with an NRC or Agreement State license who then acts as the shipper. The contractor, who is subject to the either the provisions of 10 CFR 71.17 or 49 CFR 173.471, as appropriate, then becomes responsible for proper packaging of the radioactive materials and compliance with NRC or DOT regulations. NRC licensees who do this should ensure that the contractor:

- is authorized to possess the irradiator at temporary jobsites (e.g., at the irradiator location)
- actually takes possession of the irradiator under its license
- provides documentation of the transfer of possession to the licensee
- uses an approved Type B package
- is registered with NRC as a user of the Type B package
- has an NRC-approved Quality Assurance (QA) plan, if the contractor is an NRC licensee
- has a transportation security plan for Category 1 and Category 2 materials, including Highway Route Controlled quantities as defined in 49 CFR 173.403, or known radionuclides in forms listed as Radioactive Material in Quantities of Concern (RAM-QC) by the NRC as described in 49 CFR 172.800(b)(15)

If the shipment will be transferred to a contractor, the licensee should be aware of the following: For each shipment, it must be clear (i) when the transfer of possession from the licensee to the contractor takes place, (ii) who possesses the licensed material and is responsible for proper packaging of the radioactive materials and compliance with NRC and DOT regulations, (iii) who is responsible for security of the radioactive materials, and (iv) who is responsible for decontamination and cleanup, if necessary.

During an inspection, the NRC uses the provisions of 10 CFR 71.5, "Transportation of licensed material," and a Memorandum of Understanding (MOU) with DOT on the Transportation of Radioactive Material (signed June 6, 1979, see 44 FR 38690) to examine and enforce various DOT requirements applicable to irradiator licensees. Appendix P of this NUREG lists major DOT regulations.

For secure transport of radioactive material quantities of concern, the shipper (either the licensee or the service provider, as appropriate) must comply with the security measures described in Subpart D of 10 CFR Part 37. Additional information regarding secure transport

can be found in Section 8.10.6.2, "Security Program for Category 1 and Category 2 Radioactive Material," of this NUREG.

If the irradiator to be moved or transported has been hardened as described in the Maintenance Section above, the irradiator may be transported in an approved Type B shipping cask in its entirety, provided the irradiator design is in accordance with the package approval in the Certificate of Compliance. If the licensee or service provider wishes to remove the hardening for transport, the licensee should discuss this matter with the NRC before allowing this service to be initiated.

Import and Export of Self-Shielded Irradiators

If the sealed source(s) will be procured from a company outside the U.S. and imported into the U.S., the shipment must be made in accordance with appropriate DOT transportation regulations. In addition, the NRC licensee must also comply with the requirements applicable to importation of sealed sources containing byproduct material in 10 CFR Part 110, including the general license requirements in 10 CFR 110.27 and the advanced notification requirements for certain sealed source imports in 10 CFR 110.50(c). Likewise, any exports of sealed sources must be in compliance with the requirements pertaining to export of sealed sources containing byproduct material in 10 CFR Part 110, including general export license requirements in 10 CFR 110.23 and the advanced notification requirements for certain radioactive exports in 10 CFR 110.50(c). Also be aware of the list of embargoed and restricted destinations, as stated in 10 CFR 110.28 and 110.29, and ensure that all exports are made under the appropriate general or specific license authority.

Irradiators Built Before 10 CFR Part 71 Regulation Implementation

Before the adoption of the requirements of 10 CFR Part 71 in 1966, irradiators could be transported without being evaluated under the hypothetical accident conditions now incorporated into 10 CFR Part 71. Pre-1966 irradiators are not certified shipping packages. Transport of pre-1966 units may require transferring the sealed source from the irradiator to a Type B package or may require the use of a certified package for the irradiator containing the sealed sources.

Exemption Request

NRC will consider a licensee's request for an exemption, according to 10 CFR 71.12, *only* if there are no other viable alternatives. An exemption may be granted if the request is authorized by law and will not endanger life or property or the common defense and security. A request for such an exemption should demonstrate the need for the exemption, describe why alternatives considered are not viable, specify from what regulatory requirement(s) the exemption is requested, specify the period for which the exemption is requested, and describe steps taken to ensure that the shipment will not endanger life or property or the common defense and security (for example, steps to minimize accident risk and to respond to a transportation accident). Typically, exemption requests are approved by the NRC for a limited period.

Information supporting an exemption request should include the following:

• a complete description of the transport, including the manufacturer's or distributor's name and the model number of the irradiator, the type and activity of radioactive material to be transported, the proposed packaging if any is to be use, and a brief description of

the proposed trip (including, at a minimum, the starting and ending points, route, approximate distance, and potential hazards along the route)

- planned date of the shipment
- engineering drawings of the irradiator
- explanation of why an approved package cannot be used, alternatives that have been considered, and why each alternative is not viable
- specific regulatory requirement(s) the exemption is requested for and the period for which the exemption is requested
- procedures, controls, and other actions to be taken to ensure that the shipment will not endanger life or property or the common defense and security
- explanation that the request is authorized by law and will not endanger life or property or the common defense and security
- consideration of the following:
 - DOT's hazardous material routing requirements
 - transport during time of low road usage
 - use of good roads and avoidance of residential areas to the maximum extent possible
 - accompaniment of the shipment by an escort knowledgeable in the use of radiation survey instruments
 - escort with appropriate survey instruments and supplies to permit the establishment of a radiation exclusion area
 - written procedures to be followed by the escort in an emergency situation
 - use of an exclusive-use vehicle and shoring to limit movement of the package during transport
 - notification of state radiological health officials and the local fire department of the time and route of the shipment
 - how the material will be secured to meet the requirements of Subpart D of 10 CFR Part 37
 - adherence to a written transportation security plan for Category 1 and Category 2 materials including Highway Route Controlled quantities as defined in 49 CFR 173.403 or known radionuclides in forms listed as RAM-QC by the NRC as described in 49 CFR 172.800(b)(15)

In addition to the exemption request, the NRC would also need to conduct an environmental review to fulfill the requirements of 10 CFR Part 51, "Environmental protection regulations for domestic licensing and related regulatory functions," NRC's regulations implementing the National Environmental Policy Act (NEPA) of 1969, as amended. Thus, the exemption request would need to be accompanied by an environmental report which contains the information needed by NRC to perform this environmental review. The environmental report should provide:

- A description of the proposed action (e.g., planned activities, location, duration, maps showing location and facilities, as applicable).
- A discussion of the purpose and need for the proposed action (why the proposed action and subsequent transport is needed).
- A description of the alternatives considered, including but not limited to the no-action alternative. This description should discuss the alternatives that could accomplish the need for the proposed action. These evaluations should describe the circumstances as to why an existing, approved package cannot be used, explaining the alternatives considered, why each option above is not viable, and how NRC's regulations to maintain doses as low as reasonably achievable was considered.
- Describe any operational controls that will be used to compensate for using a package that does not meet all of the transportation package performance standards.
- Identify the applicable regulatory requirements and permits. The information provided should identity the issuing agency, describe the type of license, permit or approval needed, and provide the status of securing the license, permit or approval.
- Description of the affected environment. The description of the affected environment focuses on the baseline conditions, which are used to assess the environmental impacts.
- Discussion of the environmental impacts of the proposed action and alternatives including but not limited to public and occupational health impacts, transportation impacts (e.g., doses to workers and public, traffic impacts), air quality impacts, water quality impacts, noise impacts, waste management impacts, potential impacts to historic and cultural resources and threatened and endangered species or critical habitats. The discussion should clearly state which resources are affected by the proposed action and those that would not be affected and an explanation of the determination that the impacts are significant or not significant.

Finally, the information the NRC uses to conduct and inform its NEPA environmental reviews, including the information in the environmental report, must be publicly available, as appropriate. Therefore, the licensee must ensure that the information included in the emergency report can be made publicly available.

NRC Headquarters staff must review these exemption requests. If the exemption is approved, NRC Headquarters staff will provide a letter authorizing an exemption. There may be an additional hourly cost associated with these special reviews. In addition to an NRC exemption, the licensee may also need a DOT special permit; contact DOT's Office of Hazardous Materials

Safety Approvals and Permits Division at 202-366-4535 or at <u>specialpermits@dot.gov</u> for additional information on special permits.

Licensees shipping or transferring a Category 1 or Category 2 quantity of radioactive material are subject to the requirements in 10 CFR Part 37, Subpart D ("Physical protection in transit"). For additional guidance on implementing 10 CFR Part 37 requirements, see NUREG–2155, "Implementation Guidance for 10 CFR Part 37, "Physical Protection of Category 1 and Category 2 Quantities of Radioactive Material."" Additional information regarding best practices for protection of risk-significant radioactive material is available in NUREG–2166, "Physical Security Best Practices for the Protection of Risk-Significant Radioactive Material."

Please note, under 10 CFR Part 37, security plans are not submitted to the NRC, but may be subject to review and inspection.

Response from Applicant: No response is needed from the applicant. However, before offering a Type B package for shipment, a licensee needs to have registered with the NRC as a user of the package and obtained NRC's approval of its QA program. Transportation issues will be reviewed during inspection.

If an exemption is needed, provide the information listed in the "Discussion" portion of this section, as noted above.

References: "Radioactive Material: Regulations Review 2008" can be found on DOT's Pipeline and Hazardous Materials Safety Administration public Web site at https://www.phmsa.dot.gov/training/hazmat/ramreview2008.

8.11 Item 11: Waste Management

8.11.1 Self-Shielded Irradiator Transfer and Disposal

Regulations: 10 CFR 20.2001, 10 CFR 20.2207, 10 CFR 30.41, 10 CFR 30.51, 10 CFR 37.71

Criteria: Licensed materials must be disposed of according to NRC requirements by transfer to an authorized recipient in accordance with 10 CFR 30.41, "Transfer of byproduct material." Appropriate records must be maintained in accordance with 10 CFR 30.51.

Discussion: Before transferring radioactive material, a licensee must verify that the recipient is properly authorized to receive it using one of the methods described in 10 CFR 30.41. In addition, under 10 CFR 37.71, "Additional requirements for transfer of category 1 and category 2 quantities of radioactive material," any licensee, before transferring Category 1 or Category 2 quantities of radioactive material, shall verify that the recipient is authorized to possess the radioactive material. This verification can be completed in one of two ways:

• using the NRC's License Verification System (LVS)

OR

• contacting the license-issuing authority

In either case, the licensee must verify that the transferee's license authorizes the receipt of the type, form, and quantity of radioactive material to be transferred and that the licensee is authorized to receive radioactive material at the location requested for delivery. If the verification is conducted by contacting the license-issuing authority, the transferor shall document the verification. For transfers within the same organization, the licensee does not need to verify the transfer.

When the licensee is unable to use the LVS to complete the license verification requirement, they may use a manual process to verify the license with the regulatory agency that issued the license. Verification information is collected from both the transferring licensee and the issuing agency using NRC Form 749, "Manual License Verification Report." Information about LVS can be found on the NRC Web page under Nuclear Security and Safeguards/Radioactive Material Security at https://www.nrc.gov/security/byproduct/ismp/lvs.html.

When disposing of self-shielded irradiators, licensees must transfer them to an authorized recipient. Authorized recipients are the original manufacturer or distributor of the irradiator, a commercial firm licensed by the NRC or an Agreement State to accept radioactive waste from other persons, or another specific licensee authorized by NRC or an Agreement State to possess the licensed material (i.e., its license specifically authorizes the same radionuclide, form, and use). Licensees should promptly dispose of irradiators that are no longer in service or not being used by the licensee in order to minimize potential problems of access by unauthorized individuals, use for inappropriate purposes, or improper disposal. Because of the difficulties and costs associated with disposal of sealed sources, applicants should preplan the disposal. Applicants might want to consider contractual arrangements with the source supplier as part of a purchase agreement.

If source activity exceeds activities listed in Appendix E, "Nationally Tracked Source Thresholds," to 10 CFR Part 20, the transfer transaction must be reported in accordance with 10 CFR 20.2207.

The Conference of Radiation Control Program Directors maintains a list of "Outlets for Common Radioactive Materials" and "Radioactive Waste Broker & Decontamination Services" on their Web site at <u>http://www.crcpd.org/page/Commercial_Services.</u>

The NRC's Lost Source Policy states that a civil penalty may be issued for violations resulting in regulated material being out of the control of the licensee, regardless of the use, license type, quantity, or type of regulated material (e.g., through loss, abandonment, improper transfer, or improper disposal of regulated material). The Lost Source Policy is described in Section 2.3.4 of NRC's Enforcement Policy and in Section 3.1 in NRC's Enforcement Manual.

Response from Applicant: The applicant does not need to provide a response to this item. However, the licensee should develop, implement, and maintain self-shielded irradiator transfer and waste disposal procedures, including updates to the NSTS, in its radiation safety program.

8.12 Item 12: License Fees

On NRC Form 313, enter the appropriate fee category from 10 CFR 170.31 and the amount of the fee enclosed with the application.

Direct all questions about the NRC's fees or the completion of Item 12 of NRC Form 313 to the Office of the Chief Financial Officer at NRC Headquarters in Rockville, Maryland, 301-415-7554. Information about fees may also be obtained by calling the NRC's toll-free number, 800-368-5642, extension 415-7554. The e-mail address for fees questions is Fees.Resource@nrc.gov.

8.13 Item 13: Certification

A representative of the corporation or legal entity filing the application should sign and date NRC Form 313. The representative signing the application must be authorized to make binding commitments and to sign official documents on behalf of the applicant. As discussed previously in Chapter 3, "Management Responsibility," signing the application acknowledges management's commitment to and responsibility for the radiation protection program. The NRC will return all unsigned applications for proper signature.

Notes:

- It is a criminal offense to knowingly and willfully make a false statement or representation on applications or correspondence (18 U.S.C. 1001).
- When the application references commitments, those items will be incorporated into the license and, therefore, will become binding and conditions to the license.

9 LICENSE AMENDMENTS AND RENEWALS

It is the licensee's obligation to keep the license current. If any of the information provided in the original application is to be modified or will change, the licensee must submit an application for a license amendment before the change takes place. The change is not in effect until the amendment has been issued. Also, to continue the license after its expiration date, the licensee must submit an application for a license renewal at least 30 days before the expiration date [Title 10 of the *Code of Federal Register* (10 CFR) 2.109(a), 10 CFR 30.36(a)].

Applicants for license amendment or renewal should do the following:

- Use the most recent guidance in preparing an amendment or renewal request.
- Submit either an U.S. Nuclear Regulatory Commission (NRC) Form 313 or a letter requesting amendment or renewal.
- Provide the license number and docket number.
- For renewals, provide a complete and up-to-date application, including all required program elements outlined in Appendix B of this NUREG. Training documentation for personnel currently listed on the license does not need to be submitted as part of the renewal application.

9.1 <u>Timely Notification of Transfer of Control</u>

Regulation: 10 CFR 30.34(b)

Criteria: Licensees must provide all supporting information and obtain the NRC's *prior, written consent* before transferring control of the license, also referred to as "change of ownership" or "transferring the license."

Discussion: Transferring control may be the result of mergers, buyouts, or majority stock transfers. Although it is not the NRC's intent to interfere with the business decisions of licensees, under 10 CFR 30.34(b) and the Atomic Energy Act, licensees must obtain prior NRC written consent before transferring control of the license to ensure the following:

- radioactive materials are possessed, used, or controlled only by persons who have valid NRC or Agreement State licenses
- materials are properly handled and secured
- persons using these materials are capable, competent and committed to implementing appropriate radiological controls
- clear chain of custody is established to identify who is responsible for disposition of records and licensed material
- public health and safety are not compromised by the use of such materials
- adequate financial assurance is provided for compliance with the applicable NRC requirements, if required

Response from Applicant: No response is required from an applicant for a new license. However, current licensees should refer to NUREG–1556, Volume 15, "Consolidated Guidance About Materials Licenses: Guidance About Changes of Control and About Bankruptcy Involving Byproduct, Source, or Special Nuclear Materials Licenses," for more information about transfer of control (e.g., ownership).

Reference: For further information, see Regulatory Issue Summary (RIS) 2014-08, Rev. 1, "Regulatory Requirements for Transfer of Control (Change of Ownership) of Specific Materials Licenses," dated May 5, 2016. This RIS can be found on the NRC's Generic Communications Web page under "Regulatory Issue Summaries": <u>https://www.nrc.gov/reading-rm/doc-</u> <u>collections/gen-comm/</u>.

10 APPLICATIONS FOR EXEMPTIONS

Regulations: 10 CFR 19.31, 10 CFR 20.2301, 10 CFR 30.11

Criteria: Licensees may request exemptions from U.S. Nuclear Regulatory Commission (NRC) regulations. The licensee must demonstrate that the exemption is authorized by law; will not endanger life, property, or the common defense and security; and is otherwise in the public interest. Licensees may also use existing specific exemptions outlined in the Title 10 of the *Code of Federal Register* (10 CFR) regulations if they meet the established criteria.

Discussion: Various sections of the NRC's regulations address requests for exemptions (e.g., 10 CFR 19.31, "Application for exemptions;" 10 CFR 20.2301, "Applications for exemptions;" 10 CFR 30.11, "Specific exemptions"). These regulations state that the NRC may grant an exemption, acting on its own initiative or on an application from an interested person.

Exemptions are not intended to revise regulations or apply to large classes of licensees and are generally limited to unique situations. Requests for exemptions submitted to the NRC must identify the regulation for which the exemption is being requested and include a justification for the requested exemption.

Unless the NRC has granted an exemption in writing, licensees must comply with all applicable regulations.

Some licensees with self-shielded irradiators built before 1966 may need an exemption from the requirements in 10 CFR Part 71 in order to transport these irradiators. Section 8.10.9, "Transportation," provides more detailed information about this special situation.

11 TERMINATION OF ACTIVITIES

Regulations: 10 CFR 20.1401, 10 CFR 20.1402, 10 CFR 20.1403, 10 CFR 20.1404, 10 CFR 20.1405, 10 CFR 20.1406, 10 CFR 30.34(b), 10 CFR 30.35(g), 10 CFR 30.36, 10 CFR 30.51(f)

Criteria: The licensee must do the following:

- Notify the U.S. Nuclear Regulatory Commission (NRC), in writing, within 60 days of the occurrence of any of the following:
 - expiration of its license
 - decision to permanently cease principal activities¹ at the entire site
 - decision to permanently cease principal activities in any separate building or outdoor area that contains residual radioactivity such that the building or area is unsuitable for release according to NRC requirements
 - no principal activities under the license have been conducted for a period of 24 months
 - no principal activities have been conducted for a period of 24 months in any separate building or outdoor area that contains residual radioactivity such that the building or area is unsuitable for release according to NRC requirements
- Submit a decommissioning plan, if required by Title 10 of the *Code of Federal Register* (10 CFR) 30.36(g)
- Conduct decommissioning, as required by 10 CFR 30.36(h) and (j)
- Submit to the appropriate NRC regional office, a completed NRC Form 314, "Certificate of Disposition of Materials" (or equivalent information) and information demonstrating that the premises are suitable for release for unrestricted use (e.g., results of final surveys and results of leak tests of sealed sources)
- Before a license is terminated, send records important to decommissioning that are required by 10 CFR 30.35(g) to the appropriate NRC regional office in accordance with 10 CFR 30.51(f)

¹Principal activities' are activities that are essential to achieving the purpose(s) for which the license was issued or amended. Storage during which no licensed material is accessed for use or disposal and activities incidental to decontamination or decommissioning are not principal activities.

Discussion: Typically, a self-shielded irradiator termination request will meet the previously listed criteria if the licensee has performed the following steps:

- The licensee must dispose of or transfer the sealed sources to an NRC or Agreement State licensee authorized to possess these devices, as described in Section 8.11, "Waste Management."
- The licensee must copy applicable decommissioning records as described in Section 8.5.2, "Financial Assurance and Recordkeeping for Decommissioning." Typically, this includes transfer of records and final leak test records to the appropriate NRC regional office. See Section 8.5.2 for additional recordkeeping requirements if leaking sealed sources or other incidents that involve the spreading of contamination have occurred.
- The licensee must submit a completed NRC Form 314 and a copy of the applicable decommissioning records to the appropriate NRC regional office.

Response from Applicant: The applicant is not required to submit a response to the NRC during the initial application. The licensee's obligations in this matter begin when the license expires or at the time the licensee ceases operations, whichever is earlier. These obligations are to undertake the necessary decommissioning activities, to submit NRC Form 314 or equivalent information, and to perform any other actions summarized in the previously listed "Criteria."

References:

NRC Form 314 is available at https://www.nrc.gov/reading-rm/doc-collections/forms.

NUREG–1757, "Consolidated Decommissioning Guidance," Volume 1, "Decommissioning Process for Materials Licensees," can be found at <u>https://www.nrc.gov/reading-rm/doc-collections/nuregs/staff/sr1757/</u>.

For information about requirements that apply to the timeliness of decommissioning, see Regulatory Issue Summary 2015-19, Rev. 1, "Decommissioning Timeliness Rule Implementation and Associated Regulatory Relief," dated September 27, 2016, which can be found on the NRC's Generic Communications Web page under "Regulatory Issue Summaries": https://www.nrc.gov/reading-rm/doc-collections/gen-comm/reg-issues/2015/. APPENDIX A

U.S. NUCLEAR REGULATORY COMMISSION FORM 313

U.S. Nuclear Regulatory Commission Form 313

Please use the most current version of this form, which may be found at https://www.nrc.gov/reading-rm/doc-collections/forms/

NC FORM 313 U.S. NUCLEAR REGULATORY COMMISSION (10.2017) 10 CFR 30, 32, 33, 34, 35, 36, 37, 39, and 40 APPLICATION FOR MATERIALS LICENSE	APPROVED BY OMB: NO. 3150-0120 EXPIRES: 06/30/2019 Estimated burden per response to compty with this madelory collection request 4.3 hours. Submittal of the application is necessary to determine that the applicant is qualified and that adequate procedures exist to protect the public health and safety. Send comments regarding burden estimate to the Information Services Branch (T-2 F43), U.S. Nuclear Regulatory Commission, Washington, DC 20555-0001, or by e-mail to Infocolleds Resource@mc.gov, and to the Deak Officiar, Officia of Information and Regulatory Affairs, NEOB-10202, (2ffc0-0120), Officia of Management and Budget, Washington, DC 20503. If a means used to impose an information collection does not display a currently valid OMB control number, the NRC may not conduct or sporsor, and a person is not required to respond to, the information collection.			
INSTRUCTIONS: SEE THE CURRENT VOLUMES OF THE NUREG-1666 TECHNICAL REPO INSTRUCTIONS FOR COMPLETING THIS FORM: <u>http://www.nrc.gov/reading-rm/doc-colle</u> OFFICE SPECIFIED BELOW.	RT SERIES ("CONSOLIDATED GUIDANCE ABOUT MATERIALS LICENSES") FOR DETAILED actions/nuregs/staff/sr1656/. SEND TWO COPIES OF THE COMPLETED APPLICATION TO THE NRC			
APPLICATION FOR DISTRIBUTION OF EXEMPT PRODUCTS FILE APPLICATIONS WITH:	IF YOU ARE LOCATED IN:			
MATERIALS SAFETY LICENSING BRANCH DIVISION OF MATERIAL SAFETY, STATE, TRIBAL AND RULEMAKING PROGRAMS OFFICE OF NUCLEAR MATERIALS SAFETY AND SAFEGUARDS U.S. NUCLEAR REGULATORY COMMISSION WASHINGTON, DC 20555-0001 ALL OTHER PERSONS FILE APPLICATIONS AS FOLLOWS:	ILLINDIS, INDIANA, IOWA, MICHIGAN, MINNESOTA, MISSOURI, OHIO, OR WISCONSIN, SEND APPLICATIONS TO: MATERIALS LICENSING BRANCH U.S. NUCLEAR REGULATORY COMMISSION, REGION III 2443 WARRENVILLE ROAD, SUITE 210 LISLE, IL 60532-4352			
IF YOU ARE LOCATED IN:	IF YOU ARE LOCATED IN:			
ALABAMA, CONNECTICUT, DELAWARE, DISTRICT OF COLUMBIA, FLORIDA, GEORGIA, KENTUCKY, MAINE, MARYLAND, MASSACHUSETTS, NEW HAMPSHIRE, NEW JERSEY, NEW YORK, NORTH CAROLINA, PENNSYLVANA, PUERTO RICO, RHODE ISLAND, SOUTH CAROLINA, TENNESSEE, VERMONT, VIRGINIA, VIRGIN ISLANDS, OR WEST VIRGINIA, SEND APPLICATIONS TO:	BIA, FLORIDA, 5, NEW HAMPSHIRE, 4, PUERTO RICO, VIRGINIA, VIRGIN VIRGINIA, VIRGIN SEND APPL ICATIONS TO:			
LICENISNO ASSISTANCE TEAM DIVISION OF NUCLEAR MATERIALS SAFETY U.S. NUCLEAR REGULATORY COMMISSION, REGION I 2100 REMAISSANCE BOULEVARD, SUITE 100 KING OF PRUSSIA, PA 19406-2713	NUCLEAR MATERIALS LICENSING BRANCH U.S. NUCLEAR REGULATORY COMMISSION, REGION IV 1600 E. LAMAR BOULEVARD ARLINGTON, TX 76011-4511			
PERSONS LOCATED IN AGREEMENT STATES SEND APPLICATIONS TO THE U.S. NUCLE IN STATES SUBJECT TO U.S. NUCLEAR REGULATORY COMMISSION JURISDICTIONS.	AR REGULATORY COMMISSION ONLY IF THEY WISH TO POSSESS AND USE LICENSED MATERIAL			
I. THIS IS AN APPLICATION FOR (Check appropriate item) A. NEW LICENSE B. AMENDMENT TO LICENSE NUMBER C. DEVIEWAL OF LICENSE NUMBER	2. NAME AND MAILING ADDRESS OF APPLICANT (Include zip code)			
3. ADDRESS WHERE LICENSED MATERIALS WILL BE USED OR POSSESSED	4. NAME OF PERSON TO BE CONTACTED ABOUT THIS APPLICATION			
	BUSINESS TELEPHONE NUMBER BUSINESS CELLULAR TELEPHONE NUMBER			
	BUSINESS E-MAIL ADDRESS			
SUBMIT ITEMS 5 THROUGH 11 ON 8-1/2 X 11" PAPER. THE TYPE AND SCOPE OF INFORM 5. RADIOACTIVE MATERIAL	ATION TO BE PROVIDED IS DESCRIBED IN THE LICENSE APPLICATION GUIDE.			
a. Element and mass number, b. chemical and/or physical form; and c. maximum amount which will be possessed at any one time.	7. INDIVIDUAL(S) RESPONSIBLE FOR RADIATION SAFETY PROGRAM AND THEIR TRAINING AND EXPERIENCE.			
8. TRAINING FOR INDIVIDUALS WORKING IN OR FREQUENTING RESTRICTED AREAS. 10. RADIATION SAFETY PROGRAM.	9. FACILITIES AND EQUIPMENT. 11. WASTE MANAGEMENT.			
 LICENSE FEES (Fees required only for new applications, with few exceptions*) (See 10 CFR 170 and Section 170.31) Amandments/Renausals that increases the scope of the existing license to a new or hit 	Ther fee category will require a fee CATEGORY ENCLOSED \$			
PER THE DEBT COLLECTION IMPROVEMENT ACT OF 1996 (PUBLIC LAW 104-134), YOU /	ARE REQUIRED TO PROVIDE YOUR TAXPAYER IDENTIFICATION NUMBER. PROVIDE THIS			
INFORMATION BY COMPLETING NRC FORM 531: <u>https://www.nrc.gov/reauing-misac-so</u> 13. CERTIFICATION. (Musi be completed by applicant) THE APPLICANT UNDERSTANDS TH THE APPLICANT	Ilections/forms/incostinto.ntml. IAT ALL STATEMENTS AND REPRESENTATIONS MADE IN THIS APPLICATION ARE BINDING UPON			
THE APPLICANT AND ANY OFFICIAL EXECUTING THIS CERTIFICATION ON BEHALF OF TH CONFORMITY WITH TITLE 10, CODE OF FEDERAL REGULATIONS, PARTS 30, 32, 33, 34, 3 TO THE BEST OF THEIR KNOWLEDGE AND BELIEF. WARNING, 18 U.S.C. SECTION 1001 ACT OF JUNE 25, 1948 82 STAT. 749 MAKES IT A CRI ANY DEPARTMENT OR AGENCY OF THE UNITED STATES AS TO ANY MATTER WITHIN IT	HE APPLICANT, NAMED IN ITEM 2, CERTIFY THAT THIS APPLICATION IS PREPARED IN 5, 36, 37, 39, AND 40, AND THAT ALL INFORMATION CONTAINED HEREIN IS TRUE AND CORRECT MINAL OFFENSE TO MAKE A WILLFULLY FALSE STATEMENT OR REPRESENTATION TO S JURISDICTION.			
CERTIFYING OFFICER TYPEDIPRINTED NAME AND TITLE	SIGNATURE DATE			
FOR NRC USE ONLY				
TYPE OF FEE FEE LOG FEE CATEGORY AMOUNT RECEIVED C	HECK NUMBER COMMENTS			
APPROVED BY	ATE			

NRC FORM 313 (10-2017)

APPENDIX B

SUGGESTED FORMAT FOR PROVIDING INFORMATION REQUESTED IN ITEMS 5 THROUGH 11 OF NRC FORM 313

Suggested Format for Providing Information Requested in Items 5 Through 11 of NRC Form 313

Table	Table B–1. Items 5 & 6: Materials to Be Possessed and Proposed Uses					
Yes	No	Radioisotope	Manufacturer or Distributor Model No.	Quantity	Use as Listed on SSD Registration Certificate	Specify Other Uses Not Listed on SSD Registration Certificate
		Cesium-137	Each of the following requested sealed sources, devices, and source/device combinations is the subject of an approved SSD registration certificate number(s). State the SSD certificate number(s): 	TBq (Ci) per source and maximum possession limit (based on number of sources requested): TBq (Ci) total Not to exceed either the maximum activity per source or maximum activity per device as specified in SSD registration certificate	Yes []	[] Not applicable [] Uses are: (Submit safety analysis, including procedures and training, supporting safe use)

Table B-1. Items 5 & 6: Materials to Be Possessed and Proposed Uses (Continued)						
Yes	No	Radioisotope	Manufacturer or Distributor Model No.	Quantity	Use as Listed on SSD Registration Certificate	Specify Other Uses Not Listed on SSD Registration Certificate
		Cobalt-60	Each of the following requested sealed sources, devices, and source/device combinations is the subject of an approved SSD Registration Certificate numbers. State the SSD certificate number(s): 	TBq (Ci) per source and maximum possession limit (based on number of sources requested): TBq (Ci) total Not to exceed either the maximum activity per source or maximum activity per device as specified in SSD registration certificate	Yes []	[] Not applicable [] Uses are: (Submit safety analysis, including procedures and training, supporting safe use)

Table	Table B-1. Items 5 & 6: Materials to Be Possessed and Proposed Uses (Continued)					es (Continued)
Yes	No	Radioisotope	Manufacturer or Distributor Model No.	Quantity	Use as Listed on SSD Registration Certificate	Specify Other Uses Not Listed on SSD Registration Certificate
		Strontium-90	Each of the following requested sealed sources, devices, and source/device combinations is the subject of an approved SSD Registration Certificate numbers. State the SSD certificate number(s): 	TBq (Ci) per source and maximum possession limit (based on number of sources requested): TBq (Ci) total Not to exceed either the maximum activity per source or maximum activity per device as specified in SSD registration certificate	Yes []	[] Not applicable [] Uses are: (Submit safety analysis, including procedures and training, supporting safe use)

Tab	Table B-1. Items 5 & 6: Materials to Be Possessed and Proposed Uses (Continued)					
Yes	No	Radioisotope	Manufacturer or Distributor Model No.	Quantity	Use as Listed on SSD Registration Certificate	Specify Other Uses Not Listed on SSD Registration Certificate
		Other (specify)	Sealed source manufacturer or distributor name and model number: Device manufacturer or distributor name and model number: SSD Registration Certificate numbers:	TBq (Ci) per source and maximum possession limit (based on number of sources requested): TBq (Ci) total Not to exceed either the maximum activity per source or maximum activity per device as specified in SSD registration certificate	Yes []	[] Not applicable [] Uses are: (Submit safety analysis, including procedures and training, supporting safe use)

Table B–1. Items 5 & 6:	Materials to Be Possessed a	nd Proposed Us	ses (Continued)
Item No. and Title	Suggested Responses	Yes	Alternative Procedures Attached
5.2 Financial Assurance and Recordkeeping For Decommissioning	State the following: "In accordance with 10 CFR 30.35(g), we shall maintain drawings and records important to decommissioning and shall transfer these records to an NRC or Agreement State licensee before licensed activities are transferred or forward the records to the appropriate NRC regional office before the license is terminated."	[]	
	AND		
	If financial assurance is required, submit evidence of financial assurance following the guidance of NUREG–1757, Volume 3, "Consolidated Decommissioning Guidance - Financial Assurance, Recordkeeping, and Timeliness."		[]

Table B-1. Items 5 & 6: Materials to Be Possessed and Proposed Uses (Continued)				
Item No. and Title	Suggested Responses	Yes	Alternative Procedures Attached	
 Purpose for Which Licensed Material Will Be Used 	State the following: "We will not irradiate flammable, corrosive, or explosive materials." AND	[]		
	For all self-shielded irradiators that will be used for the purposes listed on the SSD registration certificate, state the following:			
	If there is only a single irradiator, state: "This self-shielded irradiator will be used for the purposes described in its SSD registration certificate."	[]		
	OR			
	If there are multiple irradiators, state: "These self-shielded irradiators will be used for the purposes described in their respective SSD registration certificates."	[]		
	OR			

Table B-1. Items 5 & 6: Materials to Be Possessed and Proposed Uses (Continued)					
Item No. and Title	Suggested Responses	Yes	Alternative Procedures Attached		
 Purpose for Which Licensed Material Will Be Used (Continued) 	For all self-shielded irradiators that will be used for purposes other than those listed on the SSD registration certificate, specify these purposes and submit safety analyses, including operating and emergency procedures and training, as necessary, to support safe use. The safety analyses should include enough information to demonstrate that irradiation of the proposed items will not compromise the integrity of the source, source shielding, or other components critical to the radiation safety of the device.		[]		

Table B-2. Items 7 Through 11: Training and Experience, Facilities and Equipment, Radiation Safety Program, and Waste Disposal				
Item No. and Title	Suggested Responses	Yes	Alternative Procedures Attached	
7.1 Radiation Safety Officer (RSO)	Provide the following: Name of the proposed RSO:	[]		
	Documentation demonstrating that the proposed RSO is qualified by training and experience (see training described in Appendix F of this NUREG)	[]		
	OR Name of the proposed RSO:	[]		
	Alternative information demonstrating that the proposed RSO is qualified by training and experience.		[]	
7.2 Authorized Users (AUs)	Provide the following statement: "Before using licensed materials, authorized users will receive the training described in Appendix F of NUREG–1556, Volume 5, Revision 1, "Consolidated Guidance About Materials License: Program-Specific Guidance About Self-Shielded Irradiator Licenses.""	[]		
	OR			
	Provide alternative information demonstrating that the proposed AUs are qualified by training and experience.		[]	
8. Training for Individuals Working in or Frequenting Restricted Areas	The applicant's training program will be examined during inspections and should not be submitted in the license application.			

Table B-2. Items 7 Through 11: Training and Experience, Facilities and Equipment, Radiation Safety Program, and Waste Disposal (Continued)					
tom No. and Title	Suggested Respenses	Vac	Alternative Procedures		
9. Facilities and	State the following: "We will conduct	[]	Allacheu		
Equipment	electrical and mechanical safety interlock checks of each irradiator at least quarterly, in accordance with the irradiator's user's manual."				
	AND EITHER				
	State the following: "We will ensure that each area where a self-shielded irradiator is located corresponds to the 'Conditions of Normal Use' and 'Limitations and/or Other Considerations of Use' on the applicable irradiator's Sealed Source and Device registration certificate; the floor beneath the self-shielded irradiator is adequate to support the weight of the irradiator; each self-shielded irradiator is secured to prevent unauthorized access or removal; and each area where a self-shielded irradiator is located is equipped with an automatically operated fire-detection and -control system (sprinkler, chemical, or gas) or the location of the area and other controls ensure a low level of radiation risk attributable to fires."	[]			
	OR				
	Provide alternative information; be sure to include justification for placing an irradiator in an area that does not correspond to the "Conditions of Normal Use" and the "Limitations and/or Other Considerations of Use."	[]	[]		

Table B-2. Items 7 Through 11: Training and Experience, Facilities and Equipment, Radiation Safety Program, and Waste Disposal (Continued)					
			Alternative Procedures		
Item No. and Title	Suggested Responses	Yes	Attached		
10. Radiation Safety Program					
10.1 Audit and	The applicant's program for reviewing the				
Review of	content and implementation of its				
Program	radiation protection program, access				
	authorization program, and security				
	program will be examined during				
	Inspections and should not be submitted				
10.2 Padiation	Submit one of the following:				
10.2 Radiation Monitoring	Submit one of the following.				
Monitoring Instruments	 The statement: "We will use instruments that meet the radiation-monitoring instrument specifications published in Appendix I of NUREG–1556, Volume 5, Revision 1, "Consolidated Guidance About Materials License: Program- Specific Guidance About Self-Shielded Irradiator Licenses."" Additionally, each radiation survey meter will have been calibrated by the manufacturer or other person authorized by the NRC or an Agreement State to perform radiation survey meter calibrations no more than 12 months before the date the meter is used." 	[]			
	OR				
	 The statement: "We will use instruments that meet the radiation-monitoring instrument specifications published in Appendix I of NUREG–1556, Volume 5, Revision 1, "Consolidated Guidance About Materials License: Program-Specific Guidance About Self-Shielded Irradiator Licenses." Additionally, we will implement the model radiation survey meter calibration program published in Appendix I of this NUREG–1556, and we will ensure that each radiation survey meter will have been calibrated no more than 12 months before the date the meter is used." 	[]			
Table B-2. Items 7 Through 11: Training and Experience, Facilities and Equipment, Radiation Safety Program, and Waste Disposal (Continued)					
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Item No. and Title	Suggested Responses	Yes	Alternative Procedures Attached		
10.2 Radiation Monitoring Instruments (Continued)	OR A description of alternative equipment and procedures for (1) ensuring that interlocks function as required to return moving self-shielded irradiator sources to the shielded position, and (2) determining source shielding	[]	[]		
10.3 Material Receipt and	self-shielded irradiator	[]			
10.3.1 Inventory	State the following: "We will develop, implement, and maintain procedures for ensuring accountability of licensed materials at all times."	[]			
	AND				
	State the following : "Physical inventories will be conducted and documented at intervals not to exceed 6 months to account for all sealed sources and devices received and possessed under the license."				
	AND				
10.3.2 National Source Tracking System (NSTS)	State the following: "We will comply with the NSTS reporting requirement as described in 10 CFR 20.2207."	[]			

Table B-2. Items 7 Through 11: Training and Experience, Facilities and Equipment, Radiation Safety Program, and Waste Disposal (Continued)			
Item No. and Title	Suggested Responses	Yes	Alternative Procedures Attached
10.4 Occupational Dose	 Provide any one of the following: The statement: "We will maintain, for inspection by the NRC, documentation demonstrating that unmonitored individuals are not likely to receive a radiation dose in excess of the limits in 10 CFR 20.1502(a)." 	[]	
	OR • The statement: "We will provide and require the use of individual monitoring devices (dosimetry). All personnel dosimeters that require processing to determine the radiation dose will be processed by an NVLAP-accredited processor."	[]	
	OR		
	A description of an alternative method for demonstrating compliance with the referenced regulations.		[]
10.5 Public Dose	No response is required from the applicant in a license application, but documentation demonstrating compliance will be examined during inspection.		

Table B–2. Items 7 Radiati	7 Through 11: Training and Experience, F on Safety Program, and Waste Disposal (acilities and Continued)	Equipment,
Item No. and Title	Suggested Responses	Yes	Alternative Procedures Attached
10.6 Operating, Emergency, and Security Procedures			
10.6.1 Operating and Emergency Procedures	 Submit the following: The statement: "If we change our operating, emergency, or security procedures without amending our license, we will ensure that (i) the changes are reviewed and approved by licensee management and the RSO; (ii) affected licensee staff are trained in the procedures before they are implemented; (iii) the changes are consistent with applicable license conditions and the procedures or commitments submitted in the license application; and (iv) the changes do not degrade the safety of the program." AND EITHER The statement: "Operating. 	[]	
	 emergency, and security procedures will be developed, implemented, maintained, and distributed and will meet the Criteria in the section entitled 'Radiation Safety Program - Operating and Emergency Procedures' in NUREG-1556, Volume 5, Revision 1, "Consolidated Guidance About Materials Licenses: Program-Specific Guidance About Self-Shielded Irradiator Licenses." OR Alternative operating and emergency procedures 	[]	[]
10.6.2 Security Program for Category 1 and Category 2 Radioactive Material	No response is required from an applicant or licensee. Compliance with access authorization and security program requirements may be reviewed during NRC inspections.		

Table B–2. Items 7 Radiati	7 Through 11: Training and Experience, F on Safety Program, and Waste Disposal (acilities and Continued)	Equipment,
How No. and Title	Cumported Deemonoor	Vac	Alternative Procedures
Item No. and Title	Suggested Responses	res	Attached
10.7 Leak Tests	 Submit one of the following: The statement: "Leak tests will be performed at intervals approved by the NRC or as specified in the Sealed Source and Device Registration Certificate. Leak tests will be performed by an organization authorized by the NRC or an Agreement State to provide leak-testing services to other licensees; or by using a leak-test kit supplied by an organization authorized by the NRC or an Agreement State to provide leak-test kit supplied by the NRC or an Agreement State to provide leak-test kits to other licensees and according to the self-shielded irradiator manufacturer's or distributor's instructions and kit supplier's instructions." 	[]	
	OR		
	 The statement: "Leak testing and analysis will be done by the applicant." Provide the information in Appendix N of this NUREG supporting a request to perform leak testing and sample analysis and either state, "We will follow the model procedures in Appendix N of NUREG–1556, Volume 5, Revision 1, "Consolidated Guidance about Materials Licenses: Program-Specific Guidance About Self-Shielded Irradiators"" or submit alternative procedures. 	[]	

Table B-2. Items 7 Through 11: Training and Experience, Facilities and Equipment, Dediction Optimized Name Dediction Optimized Name			
Radiati	on Safety Program, and Waste Disposal (Continued)	Altornativo
		Yes	Procedures
Item No. and Title	Suggested Responses	100	Attached
10.8 Maintenance	For all maintenance , submit:		
	• The statement: "We will maintain documentation of the use of all non-OEM replacement parts and components. If OEM replacement parts cannot be used for the shielding of any sealed sources, the driving unit of any sources, safety interlocks, or other electrical or mechanical component that could expose the source, reduce the shielding around the source(s), or compromise the radiation safety of the device or any	[]	
	sources, we will obtain and document NRC approval before beginning the nonroutine maintenance activity. In addition, if a service provider plans to remove any aspect of the Global Threat Reduction Initiative (GTRI) irradiator-hardening hardware, we will discuss this matter with the NRC before allowing this service to be initiated."		
	 For routine maintenance, submit either of the following: The statement: "We will implement and maintain procedures for routine maintenance of our self-shielded irradiators according to each manufacturer's or distributor's written recommendations and instructions." 	[]	
	OR		
	 Alternative procedures for the NRC's review 		[]

Table B–2. Items 7 Through 11: Training and Experience, Facilities and Equipment, Radiation Safety Program, and Waste Disposal (Continued)			
Item No. and Title	Suggested Responses	Yes	Alternative Procedures Attached
10.8 Maintenance (Continued)	 For nonroutine maintenance, submit either of the following: The statement: "We will have the self-shielded irradiator manufacturer, distributor, service provider, or another person authorized by the NRC or an Agreement State perform 	[]	,
	nonroutine maintenance." OR		
	 Alternative procedures for the NRC's review addressing the information listed in Appendix O of NUREG–1556, Volume 5, Revision 1, "Consolidated Guidance about Materials Licenses: Program-Specific Guidance About Self-Shielded Irradiators" or submit alternative procedures. 		[]
10.9 Transfer and Transportation	No response is needed from the applicant. However, before offering a Type B package for shipment, a licensee needs to have registered with NRC as a user of the package and obtained NRC's approval of its quality assurance (QA) program. Transportation issues will be reviewed during inspection. If an exemption is needed, provide the information listed in the "Discussion" portion of Section 8.10.9 of this NUREG.		
11. Waste Management			
11.1 Self-Shielded Irradiator Disposal & Transfer	The applicant does not need to provide a response to this item. However, the licensee should develop, implement, and maintain self-shielded irradiator transfer and waste disposal procedures, including updates to the National Source Tracking System (NSTS), in its radiation safety program.		

APPENDIX C

SAFETY CULTURE POLICY STATEMENT

Safety Culture

The safety culture policy statement was published in the *Federal Register* (76 FR 34773) on June 14, 2011 and can be found at: <u>https://www.gpo.gov/fdsys/pkg/FR-2011-06-14/pdf/2011-14656.pdf</u>. It is also posted in the U.S. Nuclear Regulatory Commission's (NRC's) Agencywide Documents Access and Management System Accession Number ML11146A047.

Safety Culture Policy Statement

The purpose of this Statement of Policy is to set forth the Commission's expectation that individuals and organizations establish and maintain a positive safety culture commensurate with the safety and security significance of their activities and the nature and complexity of their organizations and functions. This includes all licensees, certificate holders, permit holders, authorization holders, holders of quality assurance program approvals, vendors and suppliers of safety-related components, and applicants for a license, certificate, permit, authorization, or quality assurance program approval, subject to NRC authority. The Commission encourages the Agreement States, Agreement State licensees and other organizations interested in nuclear safety to support the development and maintenance of a positive safety culture, as articulated in this Statement of Policy.

Nuclear Safety Culture is defined as *the core values and behaviors resulting from a collective commitment by leaders and individuals to emphasize safety over competing goals to ensure protection of people and the environment.* Individuals and organizations performing regulated activities bear the primary responsibility for safety and security. The performance of individuals and organizations can be monitored and trended and, therefore, may be used to determine compliance with requirements and commitments and may serve as an indicator of possible problem areas in an organization's safety culture. The NRC will not monitor or trend values. These will be the organization's responsibility as part of its safety culture program.

Organizations should ensure that personnel in the safety and security sectors have an appreciation for the importance of each, emphasizing the need for integration and balance to achieve both safety and security in their activities. Safety and security activities are closely intertwined. While many safety and security activities complement each other, there may be instances in which safety and security interests create competing goals. It is important that consideration of these activities be integrated so as not to diminish or adversely affect either; thus, mechanisms should be established to identify and resolve these differences. A safety culture that accomplishes this would include all nuclear safety and security issues associated with NRC-regulated activities.

Experience has shown that certain personal and organizational traits are present in a positive safety culture. A trait, in this case, is a pattern of thinking, feeling, and behaving that emphasizes safety, particularly in goal conflict situations (e.g., production, schedule, and the cost of the effort versus safety). It should be noted that although the term "security" is not expressly included in the following traits, safety and security are the primary pillars of the NRC's regulatory mission. Consequently, consideration of both safety and security issues, commensurate with their significance, is an underlying principle of this Statement of Policy.

The following are traits of a positive safety culture:

- (1) *Leadership Safety Values and Actions*—Leaders demonstrate a commitment to safety in their decisions and behaviors.
- (2) *Problem Identification and Resolution*—Issues potentially impacting safety are promptly identified, fully evaluated, and promptly addressed and corrected commensurate with their significance.
- (3) *Personal Accountability*—All individuals take personal responsibility for safety.
- (4) *Work Processes*—The process of planning and controlling work activities is implemented so that safety is maintained.
- (5) *Continuous Learning*—Opportunities to learn about ways to ensure safety are sought out and implemented.
- (6) *Environment for Raising Concerns*—A safety conscious work environment is maintained where personnel feel free to raise safety concerns without fear of retaliation, intimidation, harassment, or discrimination.
- (7) *Effective Safety Communication*—Communications maintain a focus on safety.
- (8) *Respectful Work Environment*—Trust and respect permeate the organization.
- (9) *Questioning Attitude*—Individuals avoid complacency and continuously challenge existing conditions and activities in order to identify discrepancies that might result in error or inappropriate action.

There may be traits not included in this Statement of Policy that are also important in a positive safety culture. It should be noted that these traits were not developed to be used for inspection purposes.

It is the Commission's expectation that all individuals and organizations, performing or overseeing regulated activities involving nuclear materials, should take the necessary steps to promote a positive safety culture by fostering these traits as they apply to their organizational environments. The Commission recognizes the diversity of these organizations and acknowledges that some organizations have already spent significant time and resources in the development of a positive safety culture. The Commission will take this into consideration as the regulated community addresses the Statement of Policy.

APPENDIX D

CHECKLIST FOR REQUESTS TO WITHHOLD PROPRIETARY INFORMATION FROM PUBLIC DISCLOSURE (UNDER 10 CFR 2.390)

Checklist For Requests to Withhold Proprietary Information from Public Disclosure (Under 10 CFR 2.390)

In order to request that the U.S. Nuclear Regulatory Commission (NRC) withhold information from public disclosure, the applicant or licensee must submit the information, including an affidavit, in accordance with Title 10 of the *Code of Federal Regulations* (10 CFR) 2.390, "Public Inspections, Exemptions, Requests for Withholding." The applicant should submit all of the following:

A proprietary copy of the information. Brackets should be placed around the material considered to be proprietary. This copy should be marked as proprietary.
A nonproprietary copy of the information. Applicants should white out or black out the proprietary portions (i.e., those in the brackets), leaving the nonproprietary portions intact. This copy should not be marked as proprietary.
An affidavit that:
Is signed under oath and affirmation (notarization may suffice).
Clearly identifies (such as by name or title and date) the document to be withheld.
Clearly identifies the position of the person executing the affidavit. This person must be an officer or upper-level management official who has been delegated the function of reviewing the information the organization is seeking to withhold and is authorized to apply for withholding on behalf of the organization.
States that the organization submitting the information is the owner of the information or is required, by agreement with the owner of the information, to treat the information as proprietary.
Provides a rational basis for holding the information in confidence.
Fully addresses the following issues:
Is the information submitted to, and received by, the NRC in confidence? Provide details.
To the best of the applicant's knowledge, is the information currently available in public sources?
Does the applicant customarily treat this information, or this type of information, as confidential? Explain why.
Would public disclosure of the information be likely to cause substantial harm to the competitive position of the applicant? If so, explain why in detail. The explanation should include the value of the information to your organization, the amount of effort or money expended in developing the information, and the ease or difficulty for others to acquire the information.

APPENDIX E

GUIDANCE ON FINANCIAL ASSURANCE

Guidance on Financial Assurance

Determining Need for Financial Assurance

If the only radioactive materials possessed are sealed sources in self-shielded irradiators, use Table E–1 to determine whether financial assurance is required.

Table E–1. Worksheet for Determining Need for Financial Assurance Self-Shielded Irradiators			ial Assurance fo	or
Step No.	Description	Cobalt-60	Cesium-137	Strontium-90
1	Activity possessed, in Curies*			
2	Activity requiring financial assurance, in Curies	10,000	100,000	1,000
3	Divide data in Step 1 by data in Step 2 = FRACTION			
4	Add the fractions determined in Step 3		-	-

*For ease of use by most irradiator licensees, this table uses only conventional units. The conversion to SI units is 1 Ci = 37 GBq.

If the sum of the fractions is greater than or equal to 1, the applicant will need to submit certification of financial assurance or a decommissioning funding plan [10 CFR 30.35(e)]. Licensees may follow the guidance provided in NUREG–1757, Volume 3, "Consolidated Decommissioning Guidance - Financial Assurance, Recordkeeping, and Timeliness," on the various Financial Assurance Mechanisms authorized by the regulations to guarantee or secure funds.

APPENDIX F

MODEL SELF-SHIELDED IRRADIATOR TRAINING PROGRAM

Model Self-Shielded Irradiator Training Program

To ensure the control and security of licensed material, licensees should provide individuals with training commensurate with their assigned duties. Irradiator users should be trained prior to first use of the irradiator. Irradiator users may receive training from the irradiator manufacturer or distributor, the radiation safety officer (RSO), or an authorized user (AU).

If the self-shielded irradiator licensee also maintains another U.S. Nuclear Regulatory Commission (NRC) or Agreement State license (e.g., broad scope medical, academic, research and development, etc.), training material may be incorporated into the overall radiation safety training program by the licensee to address the various licensed activities.

Course Content

Training may be in the form of a lecture, DVD or other video, webinar, hands-on activity, or self-study; training emphasizes practical subjects important to the safe use of the self-shielded irradiator:

- Radiation Safety
 - characteristics of types of radiation
 - units of radiation dose and quantity of radioactivity
 - radiation vs. contamination
 - internal vs. external exposure
 - biological effects of radiation
 - types and relative hazards of radioactive material possessed
 - "as low as reasonably achievable" (ALARA) philosophy
 - use of time, distance, and shielding to minimize exposure
 - use of radiation detection instruments
- Regulatory Requirements
 - applicable parts of Title 10 of the Code of Federal Regulations (10 CFR), "Energy," of 10 CFR Parts 19, 20, 21, and 30
 - locations of use and storage of radioactive materials and devices containing radioactive materials
 - material control and accountability
 - security of radioactive materials and devices containing radioactive materials
 - annual reviews of radiation safety program content and implementation
 - license conditions, amendments, and renewals
 - occupational and public dose limits
 - transfer and disposal
 - applicable U.S. Department of Transportation regulations and 10 CFR 71

- recordkeeping
- reporting requirements for nationally tracked sources
- reporting requirements for theft or loss, incidents, exposures, etc.
- licensing and inspection by regulatory agency
- need for complete and accurate information (10 CFR 30.9)
- employee protection (10 CFR 30.7)
- deliberate misconduct (10 CFR 30.10)
- security (10 CFR 37)
- Practical Explanation of the Theory and Operation of Each Irradiator Possessed by the Licensee
 - routine vs. nonroutine maintenance
 - operating and emergency procedures
 - prior events involving self-shielded irradiators
- Appendix O provides additional information for licensee staff who will perform nonroutine maintenance.

Training Criteria

The RSO and AUs should have successfully completed the following:

• an irradiator manufacturer's or distributor's course for users (or equivalent)

AND

• at least 8 hours of hands-on experience with a self-shielded irradiator

Additionally, the RSO should have successfully completed a radiation safety officer training course.

Training Assessment

Management will ensure that potential RSOs and AUs are qualified to work independently with each type of the licensee's irradiators. This may be demonstrated by written or oral examination or by observation.

Training Documentation

Training should be documented, including course outlines and materials and results of testing. Maintain records of training for 3 years after the last use of licensed material by the user.

Training Frequency

Radiation Safety Refresher:

Radiation safety refresher training should be performed whenever there is a change in duties or the work environment (e.g., new make and model of irradiator, new location) and at a frequency sufficient to ensure that all irradiator users are adequately trained.

See Section 8.10.6.2 of this NUREG for information on the training required for security.

APPENDIX G

TYPICAL DUTIES AND RESPONSIBILITIES OF THE RADIATION SAFETY OFFICER

Typical Duties and Responsibilities of the Radiation Safety Officer

The radiation safety officer's (RSO's) duties and responsibilities include ensuring radiological safety, security, and compliance with both U.S. Nuclear Regulatory Commission (NRC) and U.S. Department of Transportation (DOT) regulations and the conditions of the license (see Figure 8-2).

If the RSO is listed on multiple licenses (e.g., broad scope medical, academic, research and development, etc.), then the following duties and responsibilities may need to be expanded to address the other license activities.

Typically, these duties and responsibilities associated with a self-shielded irradiator license include the following:

- Stopping activities that the RSO considers unsafe
- Maintaining radiation exposures as low as is reasonably achievable (ALARA)
- Ensuring notices to workers are posted as required by Title 10 of the *Code of Federal Register* (10 CFR) 19.11, "Posting of notices to workers" and 10 CFR 21.6, "Posting requirements"
- Ensuring the development, implementation, maintenance, and distribution, as appropriate, of up-to-date operating, security, and emergency procedures to cover all likely scenarios
- Investigating incidents and responding to any emergencies
- Reporting events and equipment malfunctions to the NRC as appropriate
- Serving as the point of contact during routine operations, emergencies, or incidents regarding the self-shielded irradiator between the NRC's, Agreement State's, and licensee's management
- Notifying the proper authorities of incidents such as damage to sealed sources, loss of licensed material, fire, theft, etc.
- Investigating unusual occurrences, identifying the cause(s) and taking appropriate, and timely corrective action(s) to prevent recurrence
- Ensuring self-shielded irradiators are properly secured from unauthorized access, as described in 10 CFR Part 37
- Ensuring the possession, installation, relocation, use, storage, repair, and maintenance of self-shielded irradiators are consistent with the limitations in the license, the sealed source and device Registration Certificate(s), and manufacturer's specific recommendations and instructions

- Ensuring potential safety and security consequences are analyzed before conducting any activities involving repair, use, maintenance, installation, or relocation that were never previously analyzed
- Ensuring individuals relocating, using, or conducting routine maintenance or routine repairs of self-shielded irradiators are trained and authorized as described in the license application
- Ensuring that nonroutine maintenance is performed by the manufacturer, distributor, or person specifically authorized by the NRC or an Agreement State
- Ensuring evaluations of occupationally exposed individuals are performed to demonstrate that individuals are not likely to receive, in 1 year, a radiation dose in excess of 10 percent of the allowable limits or, personnel monitoring devices are provided
- When necessary, ensuring National Voluntary Laboratory Accreditation Program (NVLAP)-accredited personnel monitoring devices are used and exchanged at the proper intervals, and records of the results of such monitoring are maintained
- Ensuring licensed material is transported in accordance with all applicable NRC and DOT requirements
- Ensuring transaction reports are prepared for nationally tracked sources
- Ensuring documentation is maintained to demonstrate, by measurement or calculation, that the total effective dose equivalent to the individual member of the public likely to receive the highest dose from the licensed operation does not exceed the annual limit in 10 CFR 20.1301, "Dose limits for individual members of the public"
- Ensuring up-to-date license is maintained and amendment and renewal request are submitted in a timely manner
- Ensuring radiation safety, access authorization, and security program reviews (audits) are performed at least annually and documented
- Overseeing the ordering, receipt, surveys, and delivery of licensed material
- Overseeing the monitoring and surveys of all areas in which radioactive material is used
- Performing/overseeing the inventory and leak testing of sealed sources
- Performing/overseeing the calibration of radiation survey instruments
- Training personnel
- Ensuring licensed material is transferred or disposed of properly
- Overseeing decontamination activities

- Performing periodic safety and security audits of the Radiation Safety Program to ensure that the licensee is complying with (i) all applicable NRC regulations; (ii) the terms and conditions of the license (e.g., leak tests; inventories; possession or possession and use limited to trained, approved users); (iii) the content and implementation of the Radiation Safety Program to achieve occupational doses and doses to members of the public that are ALARA, in accordance with 10 CFR 20.1101; and (iv) the requirement that all records be properly maintained
- Ensuring that the results of audits, identification of deficiencies, and recommendations for change are documented (and maintained for at least 3 years) and provided to management for review, and ensure that prompt action is taken to correct deficiencies
- Ensuring that the safety and security audit results and corrective actions are communicated to all personnel who possess or possess and use licensed material
- Maintaining required records that are necessary to support the license and satisfy NRC regulations

Model Delegation of Authority for Radiation Safety Officer

Memo To: Radiation Safety Officer

From: Chief Executive Officer

Subject: Delegation of Authority

You, ______, have been appointed radiation safety officer and are responsible for ensuring the safe and secure use of radiation. You are responsible for managing the Radiation Protection Program; identifying radiation protection problems; initiating, recommending, or providing corrective actions; verifying implementation of corrective actions; stopping unsafe activities; and ensuring compliance with regulations. You are hereby delegated the authority necessary to meet those responsibilities, including prohibiting the use of byproduct material by employees who do not meet the necessary requirements and shutting down operations, when justified, to maintain radiation safety. You are required to notify management if staff does not cooperate and does not address radiation safety issues. In addition, you are free to raise issues with the U.S. Nuclear Regulatory Commission at any time. It is estimated that you will spend ______ hours per week conducting radiation protection activities.

Signature of Management Representative	Date
I accept the above responsibilities,	
Signature of Radiation Safety Officer	Date

cc: Affected department heads

APPENDIX H

SUGGESTED SELF-SHIELDED IRRADIATOR AUDIT CHECKLIST

Suggested Self-Shielded Irradiator Audit Checklist

<i>Note:</i> some a need to occurre	Not all areas m o addre ed since	areas indicated in audit notes are necessarily applicable to every license, and hight not need to be addressed during each audit. For example, licensees do not ss areas that do not apply to the licensee's activities, and activities that have not be the last audit need not be reviewed at the next audit.		
Date o	f This A	Date of Last Audit		
Next A	udit			
Auditor(Signature)		Date (Signature)		
Manag	ement	Review Date (Signature)		
Audit I	History	,		
A.	Last a	st audit of this location conducted on:		
В.	Were p	previous audits conducted annually? [10 CFR 20.1101]		
C.	Were r	records of previous audits maintained? [10 CFR 20.2102]		
D.	Were a	any deficiencies identified during last two audits or 2 years, whichever is longer?		
E.	Were of the of	re corrective actions taken? Were corrective actions sufficient to prevent recurrence he deficiency? (Look for repeated deficiencies.)		
Organ	ization	and Scope of Program		
A.	Radiation Safety Officer (RSO) [License Condition (L/C)]			
	1.	If the RSO was changed, was the license amended?		
	2.	Does the new RSO meet U.S. Nuclear Regulatory Commission (NRC) training requirements? [Section 8.7.1]		
	3.	Is the RSO fulfilling his or her duties? [Appendix G of this NUREG]		
	4.	To whom does the RSO report?		
В.	Licens	ed Material		
	1.	Does the license authorize all of the NRC-regulated radioactive material contained in the licensee's self-shielded irradiators? [L/C]		
	2.	Does the total amount of radioactive material possessed by the licensee require financial assurance? [10 CFR 30.35(a)]		

- C. Are the self-shielded irradiators as described in the Sealed Source and Device (SSD) registration certificate? Does the licensee have copies of (or access to) the SSD certificates? Does the licensee have the manufacturer's or distributor's manuals for operation and maintenance? [10 CFR 32.210]
- D. Are the licensee's actual uses of their self-shielded irradiators consistent with the authorized uses listed on the license? [L/C]
- E. If the mailing address or places of use changed, was the license amended? [L/C]
- F. If control of the license was transferred or bankruptcy was filed, was NRC prior consent obtained or notification made, respectively? [10 CFR 30.34(b)(1)]

Training and Instructions to Workers

- Were all workers who are likely to exceed 1 mSv [100 mrem] in a year instructed according to 10 CFR 19.12? Was refresher training provided as needed? [10 CFR 37.43(c)(3)]
- B. Did each authorized user and person independently performing routine or nonroutine maintenance attend license-required training before working with self-shielded irradiators? [Sections 8.7.2 and 8.8; Appendix F of this NUREG]
- C. Are training records maintained for each individual? [10 CFR 20.2102]
- D. Did interviews with workers reveal that they know the emergency procedures and repair, maintenance, and relocation limitations?
- E. Did this audit include observations of operators using the self-shielded irradiators? Did it include observations of persons performing routine or other authorized maintenance?
- F. Did the audit identify any operator error in reporting maintenance and repair or operation issues to the RSO for review before starting work?

Radiation Survey Instruments

- A. Describe the survey instruments that the licensee possesses:
 - 1. Do they meet the NRC's criteria? [Appendix I of this NUREG]
 - 2. Are they appropriate for the source type(s)?
 - 3. Are they checked for function before use?
 - 4. If they are used with moving-source irradiators or during nonroutine maintenance, are they calibrated as required? [10 CFR 20.1501]
- B. If the licensee does not possess a radiation survey meter, are specific plans made to have one available?

Location: _____ Loc

Location/Operation verified:

- C. Are calibration records, if required, maintained? [10 CFR 20.2103(a)]
- D. If the licensee possesses a J.L. Shepherd Mark I or Model 81-22 irradiator, is it being used in compliance with the license condition? [L/C]

Self-Shielded Irradiator Inventory and Location

- A. Is a record kept showing the receipt of each self-shielded irradiator? [10 CFR 30.51(a)(1)]
- B. Has the location of any self-shielded irradiator changed since the last audit?

National Source Tracking System (NSTS)

- A. Is the information in the NSTS concerning location, manufacturer, model, isotope, and quantity of material consistent with the inventory and with the actual information about the irradiator? [10 CFR 20.2207]
- B. Is the contact information in NSTS up to date? [10 CFR 20.2207(g)]
- C. Have there been any transactions involving the irradiator, such as a transfer, receipt, or disposal of irradiator sources? Have these transactions been reported to the NSTS using a NSTS Report? Did this report contain all required information? [10 CFR 20.2207(b), (c), and (e)]
- D. Has the annual reconciliation of the NSTS entry been performed each January? [10 CFR 20.2207(g)]

Personnel Radiation Protection

- A. Are "as low as reasonably achievable" (ALARA) considerations incorporated in the radiation protection program? [10 CFR 20.1101(b)]
- B. Were prospective evaluations performed showing that unmonitored users receive ≤10 percent of the occupational dose limit? [10 CFR 20.1502(a)]
- C. Did unmonitored users' activities change during the year, which could put them over 10 percent of limit?
- D. If yes to C. above, was a new evaluation performed?
- E. Is external dosimetry required (for use by any user receiving >10 percent of limit)? Is dosimetry provided to users?
 - 1. If the licensee is using processed dosimetry
 - a. Is the dosimetry supplier National Voluntary Laboratory Accreditation Program (NVLAP)-accredited? [10 CFR 20.1501(c)]
 - b. Are dosimetry reports reviewed by the RSO when they are received?

- 2. If the licensee is using self-reading dosimeters
 - a. Do they have a range of zero to at least 2 mSv [200 mrem]?
 - b. Are they checked at periods not to exceed 1 year for correct response to radiation?
 - c. Are they read within ±20 percent of the true radiation exposure?
 - d. Are they used under a program that prescribes action to evaluate the individual's dose?
- F. Are the dosimeters exchanged or read at the license-required frequency?
- G. Are the records NRC Forms or their equivalent? [10 CFR 20.2104(d), 10 CFR 20.2106(c)]
 - 1. Has NRC-4, "Cumulative Occupational Exposure History," been completed?
 - 2. Has NRC-5, "Occupational Exposure Record for a Monitoring Period," been completed?
- H. Are there any declared pregnant workers?
 - 1. If a worker declared her pregnancy, did the licensee comply with 10 CFR 20.1208, "Dose equivalent to an embryo/fetus"? [20.1502(a)]
 - 2. Were records kept of the dose to the embryo/fetus per 10 CFR 20.2106(e)?
- I. Are records of exposures, surveys, monitoring, and evaluations maintained? [10 CFR 20.2102, 10 CFR 20.2103, 10 CFR 20.2106]

Public Dose

- A. Are self-shielded irradiators located and used in a manner to keep doses below 1 mSv [100 mrem] per year? [10 CFR 20.1301(a)(1)]
- B. Has a survey or evaluation been performed in accordance with 10 CFR 20.1501(a)?
- C. Have there been any additions or changes to the storage or use of surrounding areas that would necessitate a new survey or evaluation?
- D. Do unrestricted area radiation levels exceed 0.02 mSv [2 mrem] in any 1 hour? [10 CFR 20.1301(a)(2)]
- E. Are self-shielded irradiators being used or stored in a manner that would prevent unauthorized access or removal? [10 CFR 20.1801]
- F. Is the licensee maintaining the records required by 10 CFR 20.2103 and 10 CFR 20.2107?
Operating and Emergency Procedures

- A. Have operating and emergency procedures been developed? [Section 8.10.2 and Appendix M of this NUREG]
- B. Do they contain the required elements?
- C. Does each operator have a current copy of the operating and emergency procedures? Does the licensee keep a copy at each irradiator's control panel or post a notice indicating where to obtain a copy?
- D. Do emergency procedures address all likely scenarios?
- E. Did any emergencies occur since the previous audit?
 - 1. If so, were they handled properly by the operator?
 - 2. Were appropriate corrective actions taken?
 - 3. Was NRC notification or reporting required? If so, was it completed? [10 CFR 20.2201, 10 CFR 20.2202,10 CFR 20.2203]
- F. Were operating or emergency procedures changed since last audit? If so:
 - 1. Did the licensee's management and RSO approve the new procedures before they were implemented?
 - 2. Did the affected staff receive training on the new procedures before they were implemented?
 - 3. Are the changes consistent with the license conditions and the licensee's commitments?
 - 4. Do the changes degrade safety?

Leak Tests

- A. Was each sealed source leak-tested every 6 months (or at other license-prescribed intervals)? [L/C]
- B. Was the leak test performed as described in correspondence with the NRC and according to the license? [L/C]
- C. Are records of results retained with the appropriate information included? [L/C]
- D. Were any sources found leaking and, if so, was the NRC notified? [L/C]

Maintenance of Self-Shielded Irradiators

A. Are the manufacturer's or distributor's written procedures followed for routine (not safety-critical) cleaning and lubrication, mechanical/electrical maintenance, and repair of self-shielded irradiators? [Section 8.10.7]

- B. Was nonroutine maintenance performed? [Section 8.10.7 and Appendix O of this NUREG]
- C. If yes, was the nonroutine maintenance performed according to license requirements (e.g., regarding the extent of work, individuals performing the work, procedures, dosimetry, survey instrument, and compliance with dose limits)? [L/C]
- D. If nonroutine maintenance was performed by a service provider, was the service provider authorized to perform the maintenance? Were non-OEM parts used? If so, were they verified for form, fit, and function? [Section 8.10.7 and Appendix O of this NUREG]
- E. Since the last audit, did any operators report a need for nonroutine maintenance or repair to the RSO before requesting or conducting the work?
- F. Have there been any changes to the irradiator shielding or housing? Are these changes in accordance with the NRC's Sealed Source and Device Registry? If not, was NRC approval received before making these changes? [10 CFR 32.210]

Security

- A. Is access to the irradiator controlled so that only authorized individuals can gain access to the irradiator? Are personnel who have not been granted authorized access escorted? [10 CFR Part 37 Subpart B]
- B. Have all personnel who have unescorted access to the irradiator been deemed trustworthy and reliable, been fingerprinted, and been authorized in writing for access to the irradiator? Is the list of authorized personnel up to date? [10 CFR Part 37 Subpart B]
- C. Is a system in place so that any unauthorized access to the irradiator will be detected immediately? [10 CFR 37.49]
- D. Are procedures in place to ensure that any detected unauthorized access will be assessed to determine whether further response is required? If there have been any such accesses, was the procedure followed? [10 CFR 37.49(b)]
- E. Is the security plan current? Is contact information for the local law enforcement agency current? [10 CFR 37.43(a)]
- F. Is the security system operable? [10 CFR 37.51]
- G. Does the security system have a dependable means of communication to notify assessment personnel? Do personnel have a dependable means of communication to notify response staff or local law enforcement? [10 CFR 37.49(c)]
- H. Are all documents being retained as required? [10 CFR 37.101 and 37.103]
- I. Is all sensitive information secured and protected in accordance with the procedure? Does the procedure address all required information? [10 CFR 37.31]

- J. Have personnel with access to the irradiator been trained (or retrained) on security procedures, including emergency response, notifications, and surveillance? [10 CFR 37.43(c)]
- K. Are procedures in place to ensure the safe and secure transport of Category 1 and Category 2 radioactive sources? Were the procedures followed for preplanning, license verification, coordination, advance notification, physical protection, and reporting, as applicable? [10 CFR 37.71, 37.73, 37.75, 37.77, 37.79, and 37.81]

Transportation

- A. Were any self-shielded irradiators or sources shipped since the last audit?
- B. If so, were 10 CFR Part 71.5 requirements followed?
 - 1. Were DOT Type A or Type B packages used? If a Type B package was used, was an NRC Certificate of Compliance granted before shipment or is the shipper registered as a user of the Type B package? Is an NRC-approved QA program in place? [10 CFR 71.5, 49 CFR 173.415, 49 CFR 173.416]
 - 2. Are package performance test records on file? [49 CFR 173.415(a)]
 - Does the licensee have documentation for its special form sources? [49 CFR 173.476(a)]
 - 4. Did the package have two labels (for example, Yellow-II) with TI, Nuclide, Activity, and Hazard Class? [49 CFR 172.403, 49 CFR 173.441]
 - 5. Was the package properly marked? [49 CFR 172.301, 49 CFR 172.304, 49 CFR 172.310, 49 CFR 172.324]
 - 6. Was the package closed and sealed during transport? [49 CFR 173.475(f)]
 - 7. Were shipping papers prepared, used, and maintained? [49 CFR 172.200(a)]
 - Did shipping papers contain the proper entries [Shipping Name, Hazard Class, Identification Number (UN Number), Total Quantity, Package Type, Nuclide, RQ, Radioactive Material, Physical and Chemical Form, Activity (SI units required), Category of Label, TI, Shipper's Name, Certification and Signature, Emergency Response Phone Number, and Cargo Aircraft Only (if applicable)]?
 [49 CFR 172.200, 49 CFR 172.201, 49 CFR 172.202, 49 CFR 172.203, 49 CFR 172.204, 49 CFR 172.604]
 - 9. Was the package secured against movement? [49 CFR 177.834]
 - 10. If necessary, was the shipping vehicle placarded? [49 CFR 172.504]
 - 11. If overpacks were used, were they the proper overpacks? [49 CFR 173.25]
 - 12. Were any incidents reported to DOT? [49 CFR 171.15, 49 CFR 171.16]

- 13. Were safety and security plans documented and implemented in accordance with the plan? [49 CFR 172, Subpart I; 49 CFR 172.800; 40 CFR 172.802]
- 14. Does the licensee possess any irradiators manufactured before 1966? [Section 8.10.9]
 - a. If so, were any of them shipped?
 - b. If so, were NRC and DOT exemptions, if needed, received in advance?
- C. Was preplanning and coordination performed for shipments of Category 1 or Category 2 quantities of radioactive material? (10 CFR 37.75)
- D. Was advance notification conducted for shipments of Category 1 quantities of radioactive material? (10 CFR 37.77)

Performance-Based Review

- A. Conduct performance-based reviews of radiation workers performing licensed activities:
 - 1. to assess the capability of the radiation workers to keep exposures ALARA
 - 2. to assess whether radiation workers follow the operating procedures
 - 3. to assess the effectiveness of the operating procedures and compliance with the regulations, license conditions, and the licensee's commitments submitted in support of a license (and incorporated by "tie-down" conditions)
 - 4. to ensure the safe and secure use of radioactive material
 - 5. to verify that radiation workers are cognizant of the emergency procedures and, if necessary, would be able to implement them and keep exposures ALARA
- B. Take any necessary actions to address programmatic and performance deficiencies with those radiation workers and facilitate immediate corrective measures.

Note: Performance-based reviews may include observation of licensed activities, review of records, and interviews with key personnel.

Auditor's Independent Survey Measurements (If Any Are Made)

- A. Describe the type, location, and results of these measurements. [10 CFR 20.1501]
- B. Identify the model, serial number, and calibration date of each instrument used to make these measurements.
- C. Indicate whether any radiation levels exceed regulatory limits. [10 CFR 20.1301]

Notifications and Reports

A. Was any radioactive material lost or stolen? If so, were these events reported? [10 CFR 20.2201, 10 CFR 30.50, 10 CFR 37.57, 10 CFR 37.81]

- B. Did any reportable incidents occur? If so, were they reported? [10 CFR 20.2202, 10 CFR 30.50, 10 CFR 37.57, 10 CFR 37.81]
- C. Did any overexposures or high radiation levels occur? If so, were they reported? [10 CFR 20.2203, 10 CFR 30.50]
- D. If any events (as described in items A through C above) did occur, what was the root cause? Were corrective actions taken? If so, were those actions appropriate?
- E. Is the licensee aware of the telephone number for the NRC Emergency Operations Center: (301) 816-5100?

Posting and Labeling

- A. Is NRC-3, "Notice to Workers," posted? [10 CFR 19.11]
- B. Are the applicable NRC regulations and license documents posted, or is a notice posted about where they can be examined? [10 CFR 19.11, 10 CFR 21.6]
- C. Is all other required posting and labeling present? [10 CFR 20.1902, 10 CFR 20.1904]

Recordkeeping for Decommissioning

- A. Are records being kept of information important to decommissioning? [10 CFR 30.35(g)]
- B. If yes, do these records include all information outlined in 10 CFR 30.35(g)?

NRC Correspondence

- A. Have all NRC correspondence (e.g., NRC Regulatory Issue Summaries, NRC Bulletins, NRC Information Notices, and NMSS Newsletters) issued since the previous audit and applicable to self-shielded irradiator licensees been reviewed?
- B. For the correspondence that is applicable to self-shielded irradiator licensees, has appropriate action been taken, (e.g., training, updating procedures, etc.), as necessary?

License Conditions or Issues

- A. Did the auditor review the license, license conditions, and "tie-down" documents (identified in the last license condition)?
- B. Did auditor review any other license-related issues (e.g., nonroutine maintenance)?

Deficiencies Identified in Audit and Corrective Actions Taken

- A. Summarize any problems/deficiencies identified during the audit.
- B. If problems/deficiencies were identified in this audit, describe all corrective actions taken or planned, including their dates or prospective dates.
- C. Provide any other recommendations for improvement.

Evaluation of Other Factors

- A. Is senior licensee management appropriately involved with the radiation protection program and is there sufficient oversight from the RSO?
- B. Does the RSO have sufficient time to perform his or her radiation safety duties?
- C. Does the licensee have sufficient staff to support the radiation safety and security program?
- D. Do personnel who use the irradiator feel comfortable bringing safety-related or security-related concerns to the attention of management? Are these concerns addressed?

APPENDIX I

RADIATION MONITORING INSTRUMENT SPECIFICATIONS AND MODEL RADIATION SURVEY INSTRUMENT CALIBRATION PROGRAM

Radiation Monitoring Instrument Specifications and Model Radiation Survey Instrument Calibration Program

Radiation Monitoring Instrument Specifications

Any instrument used with moving-source gamma irradiators should meet the following criteria:

- the instrument is a radiation survey meter capable of detecting gamma radiation of more than 5 x 10⁻⁵ coulombs/kilogram [or up to several hundred milliroentgen (mR) per hour], which is
 - in the licensee's possession
 - checked with a source of radiation at the beginning of each day of use to ensure that it will respond consistently to radiation
 - calibrated with a source of radiation annually and after any servicing or repair (other than a simple battery exchange), to ensure that exposure rates indicated by the meter do not vary from the actual exposure rates by more than ±20 percent (Calibrations must be performed by the instrument manufacturer or a person specifically authorized by the NRC or an Agreement State.)

OR

- the instrument is a room monitor, which
 - is installed in the irradiator room
 - is checked with a source of radiation at the beginning of each day of use to ensure that it will respond accurately to radiation and alarm at 0.02 mSv [2 mrem] per hour
 - activates a visible and audible alarm when radiation levels exceed 0.02 mSv
 [2 mrem] per hour
 - is positioned so that it will detect any radiation escaping from the area of the irradiator door but will still be visible to the irradiator operator when he or she is using the irradiator

The "minimum detectable activity" (MDA) for your instrument should be a fraction (10 to 50 percent) of the criteria you must meet. Any instrument used with a fixed-source gamma irradiator or beta irradiator should be

- a radiation survey meter capable of detecting gamma or beta radiation, as appropriate
- in the licensee's possession or readily accessible in the event of an accident or malfunction that could reduce the shielding for the sealed source(s)
- checked with a source of radiation at the beginning of each day of use to ensure that it will respond consistently to radiation

 calibrated with a source of radiation annually and after any servicing or repair (other than a simple battery exchange), to ensure that exposure rates indicated by the meter vary from the actual exposure rates by less than ±20 percent (Calibrations must be performed by the instrument manufacturer or a person specifically authorized by the NRC or an Agreement State.)

Survey Instrument Calibration Program

<u>Training</u>

Before independently calibrating radiation survey instruments, an individual should complete both classroom and on-the-job training as follows:

- Classroom training may be in the form of lecture, video, computer-based, or self-study and will cover the following subject areas:
 - principles and practices of radiation protection
 - radioactivity measurements, monitoring techniques, and the use of radiation detection instruments
 - mathematics related to the use and measurement of radioactivity
 - biological effects of radiation
- On-the-job training will consist of the following:
 - observed authorized personnel performing radiation survey instrument calibration
 - conducted radiation survey meter calibrations under the supervision and in the physical presence of an individual already authorized to perform calibrations

Facilities and Equipment

To reduce doses received by individuals not calibrating radiation survey instruments, calibrations will be conducted in an isolated area of the facility or at times when no one else is present.

The calibration source used should be well-collimated, and the calibration area should be designed to minimize scatter of radiation, which could affect the calibration process.

The calibration area should be appropriately controlled so that persons entering the area will be aware if a radiation source is in use.

Evaluate posting of the calibration area with appropriate radiation warning signs, as required by Subpart J of Title 10 of the *Code of Federal Register* (10 CFR) Part 20.

Individuals conducting calibrations of radiation survey instruments will wear assigned dosimetry.

Individuals conducting calibrations will use a calibrated and operable radiation survey instrument to ensure that unexpected changes in exposure rates are identified and corrected.

Frequency of Calibration of Radiation Measurement Instruments

A licensee committed to a routine or emergency radiation survey program should perform an acceptable calibration of all radiation measurement instruments and equipment at the frequency specified in NRC regulations, annually, or at the frequency recommended by the manufacturer, whichever period is shorter.

Special calibrations should be performed at any time there is reason to believe that the operating characteristics of a radiation measurement instrument have changed, by repair or alteration, or whenever system performance is observed to change significantly.

Routine maintenance of radiation measurement instruments should be performed as recommended by the manufacturer.

Primary or secondary standard instruments used to calibrate radiation measurement instruments should be inspected frequently for consistency of performance.

Calibration Sources for Dose and Dose Rate Measuring Instruments

A radioactive sealed sources will be used for calibrating dose and dose-rate measuring radiation survey instruments; these sources will have the following characteristics:

- The sources should approximate a point source.
- Calibration fields from gamma sources should be known with an accuracy when compared to secondary or primary national standards of 5 percent for dose rates greater than or equal to 1.0 µGy/h [0.1 mrad/h] and 10 percent for dose rates less than 1.0 µGy/h [0.1 mrad/h].
- The sources should contain a radionuclide that emits radiation of identical or similar type and energy as the environment in which the calibrated device will be used.
- The sources should be strong enough to give an exposure rate of at least 7.7 microcoulomb per kilogram per hour (30 milliroentgen per hour) at 100 centimeters [e.g., 3.1 gigabecquerels (85 millicuries) of cesium-137 or 780 megabecquerels (21 millicuries) of cobalt-60].

Note: Inverse square and radioactive decay laws should be used to correct changes in exposure rate due to changes in distance or source decay.

Calibration of Dose or Dose Rate Measuring Instruments

There are three kinds of scales frequently used on dose and dose-rate survey meters. These are calibrated as follows:

• Linear readout instruments with a single calibration control for all scales should be adjusted at the point recommended by the manufacturer or at a point within the normal range of use. Instruments with calibration controls for each scale should be adjusted on each scale. After adjustment, check the response of the instrument at approximately 20 percent and 80 percent of full scale. Instrument readings should be within ± x of the conventionally true value for the following ranges:

- -- Background to 10 μGy/h [1.0 mrad/h]; ±x = ±30 percent
- -- 10 μGy/h [1.0 mrad/h] to 1.0 mGy/h [100 mrad/h]; ±x = ±20 percent
- 1.0 mGy/h [100 mrad/h] to 10 Gy/h [1,000 Rad/h]; ±x = ±10 perent
- **Logarithmic readout instruments**, which commonly have a single readout scale spanning several decades, normally have two or more adjustments. Adjust the instrument for each scale according to site specifications or the manufacturer's specifications. After adjustment, check the calibration at a minimum of one point on each decade. Instrument readings should have a maximum deviation from the conventionally true value as described for linear readout instruments.
- **Digital readout instruments** should be calibrated the same as linear readout instruments.

Note: Readings above 2.58×10^{-4} coulomb per kilogram per hour (1 roentgen/hour) need not be calibrated, unless the licensee expects to make measurements at higher dose rates; regardless, such scales should be checked for operation and response to radiation.

Note: Instruments used to monitor higher energies are most easily calibrated in known radiation fields produced by sources of gamma rays of approximately the same energies as those to be measured.

Calibration of Surface Contamination Measurement Instruments

Instruments used to detect surface contamination usually consist of a count-rate meter and a detector that is appropriate for the type of radiation(s) being measured.

The efficiency of radiation survey meters must be determined by using radiation sources with similar energies and types of radiation that users of the radiation survey instrument intend to measure.

If each scale has a calibration potentiometer, the reading should be adjusted to respond to the calibration source at approximately 80 percent of full scale, and the response at approximately 20 percent of full scale should be observed. If only one calibration potentiometer is available, the response should be adjusted at mid-scale on one of the scales, and response on the other scales should be observed. The instrument efficiency factor (e.g., cpm/dpm) thus obtained should have a signal-to-noise ratio, including the compilation of source and instrument uncertainties, of $\pm x$ for the following ranges:

- alpha measurement
 - 0.01 Bq/cm² to 2.0 Bq/cm² (60 to 12,000 dpm/100 cm²); $\pm x = \pm 20$ percent - 2.0 Bq/cm² to 200 Bq/cm² (12,000 to 1,200,000 dpm/100 cm²); $\pm x = \pm 10$ percent
- beta measurement
 - 0.05 Bq/cm² to 2.0 Bq/cm² (300 to 12,000 dpm/100 cm²); ±x = ±20 percent
 - 2.0 Bq/cm² to 200 Bq/cm² (12,000 to 1,200,000 dpm/100 cm²); $\pm x = \pm 10$ percent

Calibration Records

Calibration records for all radiation survey instruments should indicate the procedure used and the results of the calibration. The records should include the following:

- the owner or user of the radiation survey instrument
- a description of the radiation survey instrument that includes the manufacturer's name, model number, serial number, and type of detector
- a description of the calibration source, including the exposure rate at a specified distance or activity on a specified date
- for each calibration point, the calculated exposure rate or count rate, the indicated exposure rate or count rate, the deduced correction factor (the calculated exposure rate or count rate divided by the indicated exposure rate or count rate), and the scale selected on the radiation survey instrument
- the exposure reading indicated with the radiation survey instrument in the "battery check" mode (if available on the instrument)
- for radiation survey instruments with external detectors, the angle between the radiation flux field and the detector (i.e., parallel or perpendicular)
- for radiation survey instruments with internal detectors, the angle between the radiation flux field and a specified surface of the instrument
- for radiation detectors with removable shielding, an indication of whether the shielding was in place or removed during the calibration procedure
- the exposure rate or count rate from a check source, if used
- the name and signature of the individual who performed the calibration and the date on which the calibration was performed

The following information will be attached to the radiation survey instrument as a calibration sticker or tag:

- for dose and dose-rate measuring instruments, the source radionuclide used to calibrate the radiation survey instrument (with correction factors) for each scale
- for surface contamination measurement instruments, the efficiency of the radiation survey instrument, for each radionuclide the instrument will be used to measure (if efficiency is not calculated before each use)
- for each scale or decade not calibrated, an indication that the scale or decade was checked only for function but not calibrated
- the date of calibration and the next calibration due date
- the apparent exposure rate or count rate from the check source, if used

Reference: Detailed information about portable radiation survey instrument calibration may be obtained by referring to American National Standards Institute (ANSI)-N323AB-2013, "American National Standard for Radiation Protection Instrumentation Test and Calibration, Portable Survey Instruments."

APPENDIX J

GUIDANCE FOR DEMONSTRATING THAT UNMONITORED INDIVIDUALS ARE NOT LIKELY TO RECEIVE EXPOSURES EXCEEDING 10 PERCENT OF THE ALLOWABLE LIMITS

Guidance for Demonstrating that Unmonitored Individuals are not Likely to Receive Exposures Exceeding 10 Percent of the Allowable Limits

Dosimetry is required for individuals likely to receive, in a year from sources external to the body, a dose in excess of the limits in Title 10 of the *Code of Federal Regulations* (10 CFR) 20.1502(a). To demonstrate that dosimetry is not required, a licensee is required, by a standard license condition, to perform a prospective evaluation to demonstrate that its workers are not likely to exceed these limits.

The most common way that individuals might exceed these limits is by performing frequent routine maintenance on the irradiator. However, for most self-shielded irradiators, even these activities result in individuals receiving minimal doses.

Example

The following is an example of an estimate of the dose received by the extremities and whole body of a person performing routine maintenance (cleaning and lubrication) on a self-shielded irradiator's rotating drawer drive chain. The estimate is based on observations of individuals performing the recommended procedure according to good radiation safety practices. The manufacturer can provide the following types of information:

- estimated time needed to perform the entire procedure (e.g., 20 minutes)
- expected dose rate received by the whole body of the individual, associated with the shielded source {e.g., 1 mrem per hour [0.01 mSv per hour] at 1 ft [0.3 m] from the shield}
- time the hands were exposed to the shielded source (e.g., 3 minutes)

AND

• expected dose rate received by the extremities of the individual, associated with the shielded source {e.g., 2 mrem per hour [0.02 mSv per hour] on contact with the shield}.

From this information, an estimate of the doses that the individual performing this procedure could receive is as follows:

- 0.33 mrem [3.3 µSv] to the whole body
- 0.1 mrem [1 µSv] to the hands

<u>Adult Workers</u>: The applicable whole body dose limit for adult workers is 5 rem [50 mSv] per year, with individual monitoring devices required when it is likely that an individual will receive 10 percent of that value (i.e. 500 mrem [5 mSv] per year). If one of these procedures delivers 0.33 mrem [3.3 μ Sv], then an adult worker could perform 1,515 of these procedures each year and remain within 10 percent of the applicable limit.

The applicable extremity dose limit for adult workers is 50 rem [500 mSv] per year with individual monitoring devices required when it is likely than an individual will receive 10 percent of that value {i.e., 5 rem or 5,000 mrem [50 mSv] per year}. If one of these procedures delivers

0.1 mrem [0.001 mSv] to the hands, an individual could perform 50,000 of these procedures each year and remain within 10 percent of the applicable limit.

Based on the above specific situation, no dosimetry is required if a worker performs fewer than 1,515 routine maintenance procedures per year.

<u>Minors</u>: The applicable whole body dose limit for minors is 10 percent of the annual dose limits specified for adult workers {i.e., 0.5 rem [5 mSv] per year}, with individual monitoring devices required when it is likely that a minor will receive a deep-dose equivalent in excess of 0.1 rem [1 mSv]. If one of these procedures delivers 0.33 mrem [3.3 μ Sv], then a minor could perform 303 such procedures each year without exceeding the individual monitoring device threshold.

The applicable extremity dose limit for minors is 10 percent of the annual dose limits specified for adult workers {i.e., 5 rem [50 mSv] per year}, with individual monitoring devices required when it is likely that a minor will receive a dose to the extremities in excess of 0.5 rem [5 mSv]. If one of these procedures delivers 0.1 mrem [0.001 mSv], then a minor could perform 5,000 of these procedures each year and remain within 10 percent of the applicable limit.

Based on the above specific situation, no dosimetry is required if a minor worker performs fewer than 303 routine maintenance procedures per year.

Declared Pregnant Women: For declared pregnant women, individual monitoring devices are required when these individuals are likely to receive, during the entire pregnancy from radiation sources external to the body, a deep-dose equivalent in excess of 0.1 rem [1 mSv]. If one of these procedures delivers 0.33 mrem [3.3 μ Sv], then a declared pregnant women could perform 303 of these procedures during her entire pregnancy without exceeding the individual monitoring device threshold.

Declared pregnant women have no specific requirements concerning dose to the extremities or the monitoring thereof.

Based on the above specific situation, no dosimetry is required if a declared pregnant woman performs fewer than 303 routine maintenance procedures during the entire pregnancy.

Guidance to Licensees

Licensees who wish to demonstrate that they are *not* required to provide dosimetry to their workers must prepare a written evaluation similar to that shown in the example above. The expected dose rates, times, and distances used in the above example may *not* be appropriate to individual licensee situations. In their evaluations, licensees must use information appropriate to the various type(s) of self-shielded irradiator(s) they intend to use; this information is generally available from the irradiator manufacturer or distributor or the SSD registration certificate maintained by the NRC and Agreement States.

Table J–1 may be helpful in performing a prospective evaluation.

Licensees should review evaluations periodically and revise them as needed. Licensees need to check assumptions used in their evaluations to ensure that they continue to be up-to-date and accurate. For example, if workers become lax in following good radiation safety practices in the example used above, the extremities could be closer to the unshielded source, and the workers would receive correspondingly more exposure. Alternatively, workers could perform

the task more slowly than the estimated 20 minutes total and 3 minutes with their hands near the unshielded source.

Tab	le J–1. Dosimetry Evaluation					
Dos	simetry Evaluation for	Model	Self-Shielded	Irradiator		
Α.	Time needed to perform the entire routir maintenance procedure.	ne	(minutes/60)	h		
В.	Expected whole body dose rate received individual, determined using exposure ration on contact with the irradiator while the s in the shielded position.	d by the ates measured ealed source is		mrem/h		
C.	Time the <i>hands</i> were exposed to the unshielded source.		(minutes/60)	h		
D.	Expected extremity dose rate received be individual, determined using exposure rate measured at the typical distance that the be from the sealed source during the root maintenance procedure.	by the ates e hands would utine		mrem/h		
Esti Fori × (Estimated Whole Body Dose Equivalent* Formula: (# hours in Row A) × (mrem/hour in Row B) = (estimated mrem) × (# of routing maintenance precedures each year) = mrem Whole Body Dose*					
Esti Fori × (Estimated Extremity Dose Equivalent [†] Formula: (# hours in Row C) × (mrem/hour in Row D) = (estimated mrem) × (# of routine maintenance procedures each year) =mrem Extremity Dose**					
*An expected whole body dose equivalent for adult workers <i>less than</i> 500 mrem requires no dosimetry. The corresponding value for declared pregnant women during the entire pregnancy is 500 mrem.						
corre wom Note 1 mr	corresponding value for minors is 500 mrem. There is no corresponding extremity value for declared pregnant women because the dose limit of 500 mrem over the entire gestation period is to limit dose to the fetus. Note : For ease of use by most irradiator licensees, this table uses conventional units. The conversion to SI units is 1 mrem = 0.01 mSv.					

APPENDIX K

GUIDANCE FOR DEMONSTRATING THAT INDIVIDUAL MEMBERS OF THE PUBLIC WILL NOT RECEIVE DOSES EXCEEDING THE ALLOWABLE LIMITS

Guidance for Demonstrating that Individual Members of the Public Will Not Receive Doses Exceeding the Allowable Limits

Licensees must ensure that:

 the radiation dose received by individual members of the public resulting from the licensee's possession or use of licensed materials does not exceed 100 mrem [1 mSv] in a calendar year

Members of the public include persons who live, work, study, or might be near locations where self-shielded irradiator devices are used or stored and licensee employees whose assigned duties do not include the use of licensed materials and who work in the vicinity where irradiators are used or stored.

 the radiation dose in unrestricted areas does not exceed 2 mrem [0.02 mSv] in any 1 hour

As defined in Title 10 of the *Code of Federal Register* (10 CFR) 20.1003, the term *unrestricted area* means "an area, access to which is neither limited nor controlled by the licensee." For purposes of this definition in 20.1003, an "unrestricted area" is an area where access is neither limited nor controlled by the licensees for purposes of limiting exposures to radiation and radioactive materials. An "unrestricted area" for purposes of 20.1003 may be controlled for other purposes, such as for security purposes (see e.g., 10 CFR 20.1801 and 20.1802), and still be considered an "unrestricted area" as long as it is not required to be controlled for limiting exposure to radiation and radioactive materials. Typical unrestricted areas may include offices, shops, areas outside buildings, property, and storage areas for non-radioactive materials, and other facilities and laboratories where licensed materials are not normally used or stored.

Licensees must show compliance with both portions of the regulation. For areas around self-shielded irradiator facilities, calculations or a combination of calculations and measurements are often used to demonstrate compliance.

Calculation Method¹

The calculation method takes a tiered approach, going through a three-part process starting with a worst-case situation and moving toward more realistic situations. It makes the following simplifications: (i) each irradiator is a point source; (ii) typical radiation levels encountered when the source is in the shielded position are taken from either the SSD registration certificate or the manufacturer's or distributor's literature; and (iii) no credit is taken for any shielding found between the irradiator and the unrestricted areas.

Part 1 of the calculation method is simple but conservative. It assumes that an affected member of the public is present 24 hours a day and uses only the inverse square law to determine whether the distance between the irradiator and the affected member of the public is sufficient to show compliance with the public dose limits. Part 2 considers not only distance, but also the time that the affected member of the public is actually in the area under consideration.

¹For ease of use by most self-shielded irradiator licensees, the examples in this appendix use conventional units. The conversions to SI units are as follows: 1 ft = 0.305 m; 1 mrem = 0.01 mSv.

Part 3 considers the distance and the portion of time and dose rate while the sample is moving into or out of the irradiate position, the portion of time and dose rate while the sample is in the irradiate position, and the portion of time that the affected member of the public is present. Using this approach, licensees make only those calculations that are needed to demonstrate compliance. In many cases, licensees will need to use the calculation method through Part 1 or Part 2. The results of these calculations typically result in higher radiation levels than would exist at typical facilities but provide a conservative method for estimating doses that could be received.

Example 1

To better understand the calculation method, we will examine Glow-in-the-Dark Industries, Inc., a hypothetical self-shielded irradiator licensee. Yesterday, the company's president noted that the new irradiator area is close to his secretary's desk and he asked the Radiation Safety Officer (RSO) to determine whether the company is complying with NRC's regulations.

The secretary's desk is near the wall separating the reception area from the designated and locked self-shielded irradiator room where the company has located its irradiator. The RSO measures the distance from the self-shielded irradiator to the wall and assumes that the irradiator would have the maximum dose rate listed in the irradiator's SSD registration certificate: 10 mrem per hour at one meter. This is the maximum dose rate permitted while the sample is in transit (i.e., moving into or out of the irradiation position). Figure K–1 is the RSO's sketch of the areas in question, and Table K–1 summarizes the information the RSO has on the irradiator.



A Bird's Eye View of Office and Irradiator Area

Figure K–1. Diagram of Office and Irradiator Area. This Sketch Shows the Areas Described in Examples 1 and 2.

able K–1. Information Known About the Self-Shielded Irradiator				
Description of Known Information	Cs-137 Self-Shielded Irradiator			
Dose rate in mrem/h encountered at specified distance from the irradiator	10 mrem/h at 1 meter [3.28 ft]			
Distance in feet to secretary's wall	15 ft			

Example 1: Part 1

The RSO's first thought is that the distance between the irradiator and the secretary's wall might be sufficient to show compliance with the regulation in 10 CFR 20.1301. So, taking a worst-case approach, he assumes (i) the self-shielded irradiator is constantly present (i.e., 24 h/d) with the samples constantly moving into and out of the irradiation position, and (ii) the secretary is constantly sitting in the room (i.e., 24 h/d). The RSO proceeds to calculate the dose she might receive hourly and yearly from the self-shielded irradiator, as shown in Table K–2 below.

Table	Table K-2. Calculation Method, Part 1: Hourly and Annual Dose Received from Self-Shielded Irradiator			
Step No.	Description	Input Data	Result	
1	Dose received in an hour at known distance from irradiator, in mrem/h	10	10	
2	Square of the distance (ft) at which the Step 1 rate was measured, in ft^2	(3.28) ²	10.8	
3	Square of the distance (ft) from the irradiator to the secretary's wall in an unrestricted area, in ft ²	(15) ²	225	
4	Multiply the results of Step 1 by the results of Step 2 (this is an intermediate result)	10 × 10.8	108	
5	Divide the result of Step 4 by the result of Step 3 to calculate the dose received by an individual at the secretary's desk, HOURLY DOSE RECEIVED FROM SELF-SHIELDED IRRADIATOR, in mrem/h	108/225	0.48	
6	Multiply the result of Step 5 × 24 h/d × 365 d/yr = MAXIMUM ANNUAL DOSE RECEIVED FROM SELF-SHIELDED IRRADIATOR, in mrem/yr	0.48 × 24 × 365	4,205	
<i>Note</i> : The result in Step 5 demonstrates compliance with the 2 mrem in any 1 hour limit. Reevaluate if assumptions change. If the result in Step 6 exceeds 100 mrem/yr, proceed to Part 2 of the				

calculation method.

At this point, the RSO is pleased to see that the total dose that an individual could receive in any 1 hour is only 0.48 mrem, but notes that an individual could receive a dose of approximately 4,200 mrem in a year, much higher than the 100-mrem limit.

Example 1: Part 2

The RSO reviews his assumptions and recognizes that the secretary is not at the desk 24 h/d. He decides to make a realistic estimate of the number of hours the secretary is in the room, keeping his other assumptions constant (i.e., the self-shielded irradiator is constantly present

(24 h/d) with the samples constantly moving into and out of the irradiate position). He then recalculates the annual dose received.

Table	Table K–3. Calculation Method, Part 2: Annual Dose Received from Self-Shielded Irradiator				
Step No.	Description	Result			
7	A. Average number of hours per day that individual spends in area of concern (e.g., secretary sits at desk 5 h/d; the remainder of the day the secretary is away from the desk area copying, filing)	5			
	 B. Average number of days per week in area (e.g., secretary is part time and works 3 d/wk) 	3			
	C. Average number of weeks per year in area (e.g., secretary works all year)	52			
8	Multiply the results of Step 7.A. by the results of Step 7.B. by the results of Step 7.C = AVERAGE NUMBER OF HOURS IN AREA OF CONCERN PER YEAR	5 × 3 × 52 = 780			
9	Multiply the results in Step 5 by the results of Step 8 = ANNUAL DOSE RECEIVED FROM IRRADIATOR CONSIDERING REALISTIC ESTIMATE OF TIME SPENT IN AREA OF CONCERN, in mrem/yr	0.48 × 780 = 374			
Note:	If Step 9 exceeds 100 mrem in a year, proceed to Part 3 of the calculation me	ethod.			

Although the RSO is pleased to note that the calculated annual dose received is significantly lower, he realizes it still exceeds the limit of 100 mrem in a year.

Example 1: Part 3

Again the RSO reviews his assumptions and recognizes that the irradiator is not constantly in use nor is the sample continuously moving into and out of the irradiating position during an irradiation cycle when the secretary is present in the room. As he examines the situation, he realizes he must take these factors into account.

Table	Table K-4. Calculation Method, Part 3: Summary of Information				
Step No.	Description				
10	Dose rate while the irradiator is idle, in mrem/h at 3.28 ft from the irradiator	2			
11	Dose rate while the sample is moving into and out of the irradiate position, in mrem/h at 3.28 ft from the irradiator	10			
12	Dose rate while sample is irradiated, in mrem/h at 3.28 ft from the irradiator	2			
13	Maximum number of irradiations per hour	5			
14	Maximum irradiation time, in min	3			
15	Time that the sample is moving into and out of the irradiate position, in min per irradiation cycle	0.20			
16	From Table K–1, distance from irradiator to wall, in ft	15			
17	From Step 8, average number of hours that secretary is in area of concern, per year	780			

Table K-5. Calculation Method, Part 3: Annual Dose Received from Irradiator			
Step No.	Description	Result	
18	[60 minus the input from Step 13 multiplied by (the input from Step 14 plus the input from Step 15)] divided by $60 = [60 - 5 \times (3 + 0.20)] / 60 = [60 - 16] / 60 = FRACTION OF TIME THE IRRADIATOR IS IDLE$	0.73	
19	(The input from Step 13 multiplied by the input from Step 15) divided by $60 = (5 \times 0.20) / 60 = 1/60 = FRACTION OF TIME THE SAMPLE IS MOVING into and out of the irradiating position$	0.017	
20	1 minus the result from Step 18 minus the result from Step 19 = 1 - 0.73 - 0.017 = FRACTION OF TIME THE IRRADIATOR IS IN USE	0.253	
21	(The input from Step 10 multiplied by the result from Step 18) plus (the input from Step 11 multiplied by the result from Step 19) plus (the input from Step 12 multiplied by the result from Step 20) = $(2 \times 0.73) + (10 \times 0.017) + (2.0 \times 0.253) = 1.46 + 0.17 + 0.506 = AVERAGE DOSE RATE ENCOUNTERED AT 3.28 FEET FROM THE IRRADIATOR, in mrem/h$	2.136	
22	The result from Step 21 multiplied by (3.28 squared divided by the input from Step 16 squared) = $2.136 \times (3.28^2 / 15^2) = 2.136 \times (10.8 / 225) = AVERAGE$ DOSE RATE ENCOUNTERED BY THE SECRETARY in mrem/h	0.10	
23	The result from Step 22 multiplied by the input from Step 17 = 0.10 × 780 = ANNUAL DOSE RECEIVED FROM IRRADIATOR CONSIDERING REALISTIC ESTIMATES OF TIME SPENT IN AREA OF CONCERN, DOSE RATES, AND IRRADIATOR USAGE, in mrem/yr	78	
Note: If the result in Step 23 is greater than 100 mrem/yr, the licensee must take corrective action			

The RSO is glad to see that the results in Step 23 show compliance with the 100 mrem in a year limit. Had the result in Step 23 been higher than 100 mrem in a year, the RSO could have done one or more of the following:

- Considered whether the assumptions used to determine occupancy are accurate, revise the assumptions as needed, and recalculate using the new assumptions.
- Calculated the effect of any shielding² located between the irradiator area and the secretarial workstation; such calculation is beyond the scope of this appendix.
- Taken corrective action (e.g., add shielding, limit occupancy, move the irradiator within the use area, move the use area, or move the secretarial workstation) and performed new calculations to demonstrate compliance.

Note that in the example the RSO evaluated the unrestricted area outside only one wall of the irradiator area. Licensees also need to make similar evaluations for other unrestricted areas and to keep in mind the "as low as reasonably achievable" (ALARA) principle, taking reasonable steps to keep radiation dose received below regulatory requirements. In addition, licensees need to be alert to changes in situations (e.g., moving the self-shielded irradiator closer to the secretarial workstation, adding a second irradiator, changing the secretary to a full-time worker, or changing the estimate of the portion of time spent at the desk) and to perform additional evaluations, as needed.

Recordkeeping: 10 CFR 20.2107 requires licensees to maintain records demonstrating compliance with the dose limits for individual members of the public.

Combination Measurement-Calculation Method

This method, which allows the licensee to take credit for shielding between the irradiator and the area in question, begins by measuring radiation levels in the areas, as opposed to using manufacturer- or distributor-supplied rates at a specified distance from each irradiator. These measurements must be made with calibrated radiation survey meters sufficiently sensitive to measure background levels of radiation. However, licensees must exercise caution when making these measurements, and they must use currently calibrated radiation survey instruments. A maximum dose of 100 mrem [1 mSv] received by an individual over a period of 2,000 hours (i.e., a "work year" of 40 h/wk for 50 wk/yr; allows for a 2-week vacation) is equal to less than 0.05 mrem [0.5 μ Sv] per hour.

This rate is well below the minimum sensitivity of most commonly available GM survey instruments.

Instruments used to make measurements for calculations must be sufficiently sensitive. An instrument equipped with a scintillation-type detector or a micro-R meter used in making very low gamma-radiation measurements should be adequate.

²National Council on Radiation Protection and Measurements (NCRP) Report No. 147, "Structural Shielding Design and Evaluation for Medical Use of X Rays and Gamma Rays of Energies Up to 10 MeV," might contain helpful information. It is available from NCRP, 7910 Woodmont Avenue, Suite 400, Bethesda, Maryland 20814, telephone 301-657-2652. To order electronically, access <u>www.ncrppublications.org</u>.

Licensees may also choose to use environmental thermoluminescent dosimeters (TLDs) in unrestricted areas next to the irradiator area for monitoring. This direct measurement method would provide a definitive measurement of actual radiation levels in unrestricted areas without any restrictive assumptions. Records of these measurements can then be evaluated to ensure that rates in unrestricted areas do not exceed the 100 mrem/yr [1 mSv/yr] limit.

Example 2

As in Example 1, Glow-in-the-Dark Industries, Inc. is a hypothetical self-shielded irradiator licensee with one irradiator that is operational 24 hours each day. This irradiator is in a designated and locked area that adjoins an unrestricted area where a secretarial work station is located. See Figure K–1 and Table K–2 for information. The RSO wants to see whether the company complies with the public dose limits at the secretarial station.

The RSO placed an environmental TLD badge on the wall nearest to the irradiator in the secretarial work space for 30 days. The TLD processor sent the RSO a report indicating that the TLD received 100 mrem.

Table	Table K-6. Combination Measurement-Calculation Method			
Step No.	Description	Input Data and Results		
	Part 1			
1	Dose received by TLD, in mrem	100		
2	Total hours TLD exposed	24 h/d × 30 d/mo = 720		
3	Divide the results of Step 1 by the results of Step 2 = HOURLY DOSE RECEIVED, in mrem in an hour	100/720 = 0.14		
4	4Multiply the results of Step 3 by 365 d/yr × 24 h/d = 8784 hours in a year = MAXIMUM ANNUAL DOSE RECEIVED FROM IRRADIATOR, in mrem/yr365 × 24 × 0.14 = 8784 × 0.14 = 1226			
<i>Note:</i> For the conditions described above, Step 3 indicates that the average dose received in any 1 hour is less than the limit of 2 mrem/h. However, if there are any changes, the licensee would need to reevaluate the potential doses that could be received in any 1 hour. Step 4 indicates that the annual dose received would be much greater than the 100 mrem in a year				

allowed by the regulations.

Table K–6. Combination Measurement-Calculation Method						
	Part 2					
At this area a	point the RSO can adjust for a realistic estimate of the time the as he did in Part 2 of Example 1.	secretary spends in the				
Step No.	Description	Result				
5	A. Average number of hours per day that individual spends in area of concern (e.g., secretary sits at desk 5 h/d; the remainder of the day the secretary is away from the desk area copying, filing)	5				
	B. Average number of days per week in area (e.g., secretary is part time and works 3 d/wk)	3				
	C. Average number of weeks per year in area (e.g., secretary takes a 2 week vacation)	50				
6	Multiply the results of Step 5.A. by the results of Step 5.B. by the results of Step 5.C = AVERAGE NUMBER OF HOURS IN AREA OF CONCERN PER YEAR	5 × 3 × 50 = 750				
7	Multiply the results in Step 3 by the results of Step 7 = ANNUAL DOSE RECEIVED FROM IRRADIATOR CONSIDERING REALISTIC ESTIMATE OF TIME SPENT IN AREA OF CONCERN, in mrem/yr	0.14 x 750 = 105				
Note:	If Step 7 exceeds 100 mrem in a year, proceed to Part 3 of the calculation	ation method.				
	Part 3					
If the results of the RSO's evaluation in Part 2 show that the annual dose received in a year exceeds 100 mrem, he might have to consider moving the self-shielded irradiator or the secretary's desk or adding shielding to the wall. This is based on the irradiator being used 24 hours each day. If the irradiator is used less frequently, the calculation should be revised.						

APPENDIX L

ADDITIONAL NOTIFICATIONS REQUIRED FOR SELF-SHIELDED IRRADIATOR LICENSEES

Additional Notifications Required for Self-Shielded Irradiator Licensees

Note: The following list of notification and reporting requirements is provided to inform licensees about typical notification and reporting requirements that apply to their licensed activities. Licensees should note that the list is incomplete in that not all potentially applicable requirements have been included. Also, notification and reporting requirements change; therefore, licensees should consult the regulations for definitive information about current requirements.

Typical NRC Notification and Reporting Requirements for Incidents					
Event	Telephone Notification	Written Report	Regulatory Requirement		
Package received with removable radioactive surface contamination exceeding the limits of Title 10 of the <i>Code of Federal</i> <i>Regulations</i> (10 CFR) 71.87(i) or external radiation levels exceeding the limits of 10 CFR 71.47	immediate [NRC and final delivery carrier must be notified]	none	20.1906(d)		
Theft, loss, or missing of licensed material	immediate	30 days	10 CFR 20.2201(a)(1)(i) 10 CFR 20.2201(b)(1) 10 CFR 37.81(a)		
Whole body dose greater than 0.25 Sv [25 rem]	immediate	30 days	10 CFR 20.2202(a)(1)(i) 10 CFR 20.2203(a)(1)		
Extremity dose greater than 2.5 Gy [250 rads]	immediate	30 days	10 CFR 20.2202(a)(1)(iii) 10 CFR 20.2203(a)(1)		
Whole body dose greater than 0.05 Sv [5 rem] in 24 hours	24 hours	30 days	10 CFR 20.2202(b)(1)(i) 10 CFR 20.2203(a)(1)		
Extremity dose greater than 0.5 Sv [50 rem] in 24 hours	24 hours	30 days	10 CFR 20.2202(b)(1)(iii) 10 CFR 20.2203(a)(1)		
Whole body dose greater than 0.05 Sv [5 rem]	none	30 days	10 CFR 20.2203(a)(2)(i)		
Dose to individual member of public greater than 1 mSv [0.1 rem]	none	30 days	10 CFR 20.2203(a)(2)(iv)		
Defect in equipment that could create a substantial safety hazard	2 days	30 days	10 CFR 21.21(d)(3)(i) & (ii)		
Event that prevents immediate protective actions necessary to avoid exposures to radiation or radioactive materials that could exceed regulatory limits	immediate	30 days	10 CFR 30.50(a) & (c)(2)		

Typical NRC Notification and Reporting Requirements for Incidents (Continued)			
Event	Telephone Notification	Written Report	Regulatory Requirement
Unplanned contamination event that requires restricted access for more than 24 hours and involves a quantity of material greater than five times the lowest annual limit on intake for the material as specified in Appendix B of 10 CFR Part 20 and requires the area to be restricted for a reason other than to allow radionuclides with half-lives less than 24 hours to decay	24 hours	30 days	10 CFR 30.50(b)(1) & (c)(2);
Equipment is disabled or fails to function as designed when required to prevent radiation exposure in excess of regulatory limits ¹	24 hours	30 days	10 CFR 30.50(b)(2) & (c)(2);
Unplanned fire or explosion that affects the integrity of any licensed material or device, container, or equipment with licensed material	24 hours	30 days	10 CFR 30.50(b)(4) & (c)(2);
Determination that any licensee that has not previously implemented the Security Orders (i.e., orders issued by the NRC to require licensees to implement interim security measures) or been subject to the provisions of 10 CFR Part 37, Subpart C will aggregate radioactive material to a quantity that equals or exceeds the Category 2 threshold	none	90 days before aggregating radioactive material to a quantity that equals or exceeds the Category 2 threshold	10 CFR 37.41(a)(3)
Coordination with local law enforcement agency (LLEA) has failed, either because the LLEA has not responded or because the LLEA does not plan to participate	3 business days	Submittal of a written report concerning failures of coordination with LLEA as described in 10 CFR 37.45(b) is not required; however, licensees must document their efforts to coordinate with the LLEA and keep this documentation for 3 years	10 CFR 37.45(b)&(c)

¹Notifications are required when safety interlocks malfunction or other components fail resulting in the potential risk of radiation exposure.

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Typical NRC Notification and Reporting Requirements for Incidents (Continued)			
Event	Telephone Notification	Written Report	Regulatory Requirement
Determination that an unauthorized entry resulted in an actual or attempted theft, sabotage, or diversion of Category 1 or Category 2 quantity of radioactive material	As soon as possible (but not at the expense of causing delay or interfering with the LLEA response), but no later than 4 hours after discovery	30 days	10 CFR 37.57(a)&(c)
Assessment of any suspicious activity related to possible theft, sabotage, or diversion of Category 1 or Category 2 quantities of radioactive material	As soon as possible, but no later than 4 hours after notifying the LLEA	none	10 CFR 37.57(b)
Determination that a shipment containing a Category 1 quantity of material is lost or missing in transport	Within 1 hour of the determination; also, notify LLEA within 1 hour of determination	30 days and periodic updates (if subsequent substantive information)	10 CFR 37.81(a)(g)&(h)
Determination that a shipment containing a Category 2 quantity of material is lost or missing in transport	Within 4 hours of the determination and again within 24 hours if the material has not yet been located and secured	30 days and periodic updates (if subsequent substantive information)	10 CFR 37.81(b)(g)&(h)
Discovery along the route of any actual or attempted theft or diversion, or suspicious activity, related to a Category 1 quantity of material in transport	As soon as possible upon discovery; also, notify LLEA as soon as possible upon discovery	30 days (except no report for suspicious activity) and periodic updates after report (if subsequent substantive information)	10 CFR 37.81(c)(g)&(h)

Typical NRC Notification and Reporting Requirements for Incidents (Continued)			
Event	Telephone Notification	Written Report	Regulatory Requirement
Discovery of any actual or attempted theft or diversion, or suspicious activity, related to a Category 2 quantity of material in transport	As soon as possible	30 days (except no report for suspicious activity) and periodic updates after report (if subsequent substantive information)	10 CFR 37.81(d)(g)&(h)
Upon recovery of any lost or missing Category 1 quantity of material	As soon as possible; also, notify the LLEA as soon as possible	To be included in the 30-day report of an event described in 10 CFR 37.81(g), if recovered during that time or in a subsequent update	10 CFR 37.81(e)&(h)
Upon recovery of any lost or missing Category 2 quantity of material	As soon as possible	To be included in the 30-day report of an event described in 10 CFR 37.81(g), if recovered during that time or in a subsequent update	10 CFR 37.81(f)&(h)

Note: Telephone notifications must be made to the NRC Operations Center at 301-816-5100 or by facsimile to 301-816-5151, except as noted. The Center is staffed 24 hours a day and accepts collect calls.
Other Types Of Notifications Include:

Issue	Telephone Notification	Written Report	Regulatory Requirement
Filing petition for bankruptcy under 11 U.S.C.	none	immediately after filing petition	10 CFR 30.34(h)
Expiration of license	none	60 days	10 CFR 30.36(d)
Decision to permanently cease licensed activities at <i>entire site</i>	none	60 days	10 CFR 30.36(d)
Decision to permanently cease licensed activities in any <i>separate building</i> <i>or outdoor area</i> that is unsuitable for release for unrestricted use	none	60 days	10 CFR 30.36(d)
No principal activities conducted for 24 months at the entire site	none	60 days	10 CFR 30.36(d)
No principal activities conducted for 24 months in any separate building or outdoor area that is unsuitable for release for unrestricted use	none	60 days	10 CFR 30.36(d)

APPENDIX M

INFORMATION FOR APPLICANTS TO CONSIDER WHEN DEVELOPING OPERATING AND EMERGENCY PROCEDURES FOR SELF-SHIELDED IRRADIATORS

Information for Applicants to Consider When Developing Operating and Emergency Procedures for Self-Shielded Irradiators

Elements of Operating Procedures Applicable to All Types of Self-Shielded Irradiators

- Analyze each type of material to be placed in the irradiator to ensure that it is compatible with the irradiator's design or to determine whether special procedures in addition to those given by the manufacturer or distributor are required to ensure the safe operation of the irradiator.
- Prepare model-specific instructions for routine inspections, test procedures, and maintenance to ensure that all interlocks, devices, and components critical to the safe operation of the irradiator are functioning properly. (Prohibited actions such as changing the safety control system or removing the source should be stated.)
- Develop methods to maintain accountability (e.g., use a log book to record irradiator use) and to ensure that only authorized persons will use or have access to the irradiator (e.g., control access to the irradiator's keys or control access to the area where the irradiator is located).
- Define steps to take to keep radiation exposures as low as reasonably achievable (ALARA).
- For each model of irradiator, define step-by-step procedures on how to operate the irradiator and how to perform routine maintenance. Information may be extracted from the manufacturer's or distributor's manual.

Specific Operating Procedures Applicable to Moving-Source Irradiators¹

- The irradiator should not be used unless the licensee provides a calibrated and operable radiation survey meter or a room monitor for use with the irradiator.
- The irradiator door should not be opened until the operator has checked visual indicators to verify that the source has returned to its safe storage position.
- Each room monitor should:
 - be operable at all times when the irradiator is in use
 - activate a visible and audible alarm when radiation levels exceed 0.02 mSv
 [2 mrem] per hour
 - be located to detect any radiation escaping from the area of the irradiator door
 - be located so that it is visible to the irradiator user when they are next to the irradiator

¹These procedures are required for licensees authorized for a J.L. Shepherd Mark I or Model 81-22 irradiator.

- If a room monitor is not installed, a radiation survey meter should be used to
 - determine the radiation level at the irradiator door when the door is closed
 - check for any increase in radiation levels each time the irradiator door is opened.
 (In conducting such checks, operators should position themselves to minimize their exposure to any radiation escaping from the open door.)
- If abnormal radiation levels or any malfunction of the irradiator are detected at any time, the licensee should stop using the irradiator, restrict access to the area housing the irradiator, immediately notify the Radiation Safety Officer (RSO), and determine whether a report to the U.S. Nuclear Regulatory Commission (NRC) is required.
- The licensee should not attempt to repair or authorize others to attempt to repair the irradiator except as specifically authorized in a license issued by NRC.

Elements of Emergency Procedures Applicable to All Types of Self-Shielded Irradiators

- Leave the irradiator area (to reduce radiation exposure).
- Control access to the area (e.g., lock its door).
- Contact responsible individuals (e.g., have ready and use the names and phone numbers of the RSO, irradiator manufacturer or distributor, emergency response organizations such as fire department, and the NRC).
- Take additional steps depending on the specific situation (e.g., take surveys).
- Require timely reporting to NRC, as appropriate.

Changes to Operating and Emergency Procedures Without a License Amendment

Licensees may change their operating and emergency procedures without amending their licenses if:

- The changes are reviewed and approved by licensee management and the RSO.
- Affected licensee staff are trained in the procedures before they are implemented.
- The changes are consistent with the applicable license condition and the procedures or commitments submitted in the license application.
- The changes do not degrade the safety or security of the program.

Copies of operating and emergency procedures should be provided to all users. Post a current copy at each irradiator's control panel. If posting the procedures is not practicable, post a notice describing all such documents and where they may be examined.

APPENDIX N

MODEL LEAK TEST PROGRAM

Model Leak Test Program

Training

Before allowing an individual to perform leak testing, the licensee must ensure that he or she has sufficient classroom and on-the-job training to show competency in performing leak testing and sample analysis independently.

Classroom training may be in the form of lecture, online, video, hands-on, or self-study and should cover the following subject areas:

- principles and practices of radiation protection
- radioactivity measurements, monitoring techniques, and instrument use
- mathematics and calculations used for measuring radioactivity
- biological effects of radiation

Appropriate on-the-job training consists of the following:

- observing authorized personnel collecting and analyzing leak test samples
- collecting and analyzing leak test samples under the supervision and in the physical presence of an individual authorized to perform leak testing and sample analysis

Facilities and Equipment

- To ensure achieving the required sensitivity of measurements, analyze leak tests in a low-background area.
- Use a calibrated and operable survey instrument to check leak test samples for gross contamination before they are analyzed.
- Analyze the leak test sample using an instrument that is appropriate for the type of radiation to be measured [e.g., NaI(TI) well-counter system for gamma emitters, liquid scintillation for beta emitters, and gas-flow proportional counter for alpha emitters].
- If the sensitivity of the counting system is unknown, determine the minimum detectable activity (MDA). The MDA may be determined using the following formula:

$$MDA = \frac{2.71 + 4.65 \sqrt{bkg \times t}}{t \times E}$$

where:	MDA bka	=	minimum detectable activity in disintegrations per minute (dpm) background count rate in counts per minute (cpm)
	t	=	background counting time in minutes
	E	=	detector efficiency in counts per disintegration

For example:

where:	bkg	=	200 cpm
	E	=	0.1 counts per disintegration (10 percent efficient)
	t	=	2 minutes

$$MDA = \frac{2.71 + 4.65 \sqrt{200 \text{ cpm} \times 2 \text{ minutes}}}{2 \times 0.1} = \frac{2.71 + 4.65 \sqrt{400}}{0.2}$$
$$= \frac{2.71 + 4.65(20)}{0.2} = \frac{2.71 + 93}{0.2} = \frac{95.71}{0.2}$$
$$= \frac{478.55 \text{ disintegrations}}{\text{minute}}$$
$$becquerels (Bq) = \frac{1 \text{ disintegration}}{\text{second}}$$
$$MDA = \frac{478.55 \text{ disintegration}}{\text{minutes}} \times \frac{\text{minute}}{60 \text{ seconds}} = 7.976 \text{ Bq}$$

Note: The MDA equation shown assumes that counting times for the background measurement and for the sample will be equal. MDA equations for nonequal counting times, as well as derivations of equations and discussions of limitations, can be found in "Decommissioning Health Physics—A Handbook for MARSSIM Users," Eric W. Abelquist, published by Taylor & Francis Group, 2001.

Frequency for Conducting Leak Tests of Sealed Sources

Leak tests will be conducted at the frequency specified in the respective Sealed Source and Device registration certificate. If a sealed source is not registered, leak tests should be conducted at 6 month intervals, unless a different interval is established during the licensing process. Leak testing of sealed sources may be required by license condition.

Procedure for Performing Leak Testing and Analysis

- For each source to be tested, list identifying information, such as the sealed source serial number, manufacturer, model number, radionuclides, and activity of the sealed source.
- Use a radiation survey meter to monitor exposure.
- Prepare a separate wipe sample (e.g., cotton swab or filter paper) for each source.
- Number each wipe to correlate with identifying information for each source.
- Wipe the most accessible area where contamination would accumulate if the sealed source were leaking, but do not wipe the surface of a plated or foil source (see manufacturer's instructions).
- Select instrumentation that is sensitive enough to detect 185 becquerels (Bq) [0.005 microcurie] of the radionuclide contained in the sealed source.
- Using the selected instrument, count and record background count rate.

- Check the instrument's counting efficiency using a standard source of the same radionuclide as the source being tested or one with similar energy characteristics. The calibration source should be in the same configuration as the sample. Accuracy of standards should be within plus or minus 5 percent of the stated value and traceable to primary radiation standards such as those maintained by the National Institute of Standards and Technology.
- Calculate the counting efficiency of the detector.

Efficiency in cpm/Bq = $\frac{[(cpm from std) - (cpm from bkg)]}{activity of std in Bq}$ where: cpm = counts per minute std = standardbkg = background

- Bq = becquerel
- Count each wipe sample; determine net count rate.
- For each sample, calculate and record estimated activity in becquerels (or microcuries). The activity of the sample in becquerels may be calculated using the following formula:

Activity of sample [Bq] = $\frac{[(cpm from wipe sample) - (cpm from bkg)]}{efficiency in cpm/Bq}$

- Sign and date the list of sources, data, and calculations. Retain records for 3 years [under Title 10 of the *Code of Federal Regulations* (10 CFR) 20.2103(a)].
- If the wipe test activity is 185 becquerels [0.005 microcuries] or greater, notify the radiation safety officer so that the source can be withdrawn from use and disposed of properly. Also, notify the U.S. Nuclear Regulatory Commission.

Reference: See NUREG–1556, Volume 18, "Consolidated Guidance About Materials Licenses: Program-Specific Guidance About Service Provider Licenses," if the applicant wants to provide leak testing and sample analysis as a commercial service provider.

APPENDIX O

INFORMATION NEEDED TO SUPPORT APPLICANT'S REQUEST TO PERFORM NONROUTINE MAINTENANCE

Information Needed to Support Applicant's Request to Perform Nonroutine Maintenance

Applicants should review the section in this document on "Maintenance," which discusses, in general, licensee responsibilities before any maintenance or repair is performed.

Routine maintenance is maintenance that the manufacturer or distributor allows their customers to perform and provides instructions in the user manual. **Nonroutine maintenance** is maintenance that requires specialized training and experience. **Nonroutine maintenance** includes repairs, removal, replacement, or alterations involving:

- electrical and mechanical systems and components that control source or shielding movement
- a self-shielded irradiator's shielding or sealed source(s)
- safety interlocks
- any other component that might affect safe operation of the device
- any other activities during which individuals could receive radiation doses exceeding the U.S. Nuclear Regulatory Commission (NRC) limits

Original Equipment Manufacturer or Distributor (OEM) Parts or Non-OEM Parts

Follow the manufacturer's or distributor's procedures in the instruction manual describing the maintenance activity. It is preferable to use the OEM supplied components or parts. Any non-OEM replacement components or parts, or the use of materials (e.g., lubricants) other than those specified or recommended by the manufacturer or distributor will need to be evaluated to ensure that they do not degrade the results of the engineering safety analysis performed and accepted as part of the device's SSD registration. If the non-OEM part is integral to the safe operation of the device, the licensee should verify that the part will have the same form, fit, and function as the original component. In addition, the licensee should provide the part's technical information (as specified in Section 8.10.8, "Maintenance") to the NRC for a safety review. The use of replacement parts may result in the device being a custom device, in accordance with NUREG–1556, Volume 3, "Applications for Sealed Source and Device Evaluation and Registration." The licensee should not install this part until the NRC has approved the request. Licensees also need to ensure that, after maintenance or repair is completed, the sealed source/device is tested and functions as designed, before the unit is returned to routine use.

Aftermarket Sealed Sources

For guidance on the use of sources that have not been supplied by the manufacturer or distributor, see Regulatory Issue Summary 2013-01, "Use of Aftermarket Sealed Sources Registered Under 10 CFR 32.210," dated March 12, 2013 (ADAMS Accession No. ML12313A147).

Ensure Sealed Source Device Operates as Designed

If nonroutine operations are not performed properly with attention to good radiation safety principles, the sealed source/device may not operate as designed, and personnel performing these tasks could receive radiation doses exceeding NRC limits.

Provide the Following for All Requests for Nonroutine Maintenance

Nonroutine maintenance should be performed only by qualified and specifically authorized individuals. Self-shielded irradiator licensees should conduct these operations only after their procedures have been evaluated and specifically approved by license condition. Accordingly, applicants wishing to perform nonroutine maintenance must provide the following information, as appropriate:

- Describe the types of nonroutine maintenance to be performed. The principal reason for obtaining this information is to assist in the evaluation of the qualifications of individuals who will conduct the work and the radiation safety procedures they will follow.
- Identify who will perform nonroutine maintenance and describe their training and experience. Acceptable training and experience includes the following:
 - previous experience in nonroutine maintenance and radiation safety training
 - vendor maintenance certification (e.g., manufacturer's or distributor's courses for nonroutine operations or the equivalent)
 - training or previous experience as technician(s) using preplanned procedures with direct radiation-protection supervision
- Submit operating and emergency procedures for nonroutine maintenance. These procedures should ensure the following:
 - verification that the specific maintenance activity and the person who will be conducting this activity are authorized on the license before proceeding
 - doses to personnel and members of the public are within regulatory limits and as low as is reasonably achievable (e.g., use of shielded containers or shielding)
 - source is secured against unauthorized removal or access or under constant surveillance
 - appropriate labels and signs are used
 - manufacturer's or distributor's instructions and recommendations are followed
 - any non-OEM replacement components or parts or the use of materials (e.g., lubricants) other than those specified or recommended by the manufacturer or distributor are evaluated to ensure that they do not degrade the engineering safety analysis performed and accepted as part of the device registration

- before being returned to routine use, the sealed source/device is tested to verify that it functions as designed and that the source integrity is not compromised
- Emergency procedures should be developed and reviewed for all potential accident scenarios.
- Confirm that individuals performing nonroutine maintenance operations will wear both whole body and extremity-monitoring devices or perform a prospective evaluation demonstrating that unmonitored individuals performing nonroutine maintenance operations are not likely to receive, in a year, a radiation dose in excess of 10 percent of the allowable limits.
- Verify possession of at least one survey instrument that meets the criteria in Appendix I of this NUREG, "Radiation Monitoring Instrument Specifications and Model Radiation Survey Instrument Calibration Program."
- Describe steps to be taken to ensure that radiation levels in areas where nonroutine maintenance operations will take place do not exceed 10 CFR 20.1301 limits. For example, applicants can do the following:
 - Commit to performing surveys with a survey instrument (as described above).
 - Specify where and when surveys will be conducted during nonroutine operations.
 - Commit to maintaining, for 3 years from the date of the survey, records of the survey (e.g., who performed the survey, the date of the survey, the instrument used, and the measured radiation levels corresponding to the location of those measurements), as required by 10 CFR 20.2103, "Records of surveys."
 - Commit to maintaining documentation describing the work that was completed, especially replacement parts and sources.

APPENDIX P

U.S DEPARTMENT OF TRANSPORTATION REGULATIONS

U.S. Department of Transportation Regulations

Note: The following list of U.S. Department of Transportation (DOT) regulations is provided to inform licensees about typical requirements that apply to the transportation of licensed material including the preparation of shipments of licensed material. Licensees should note that the list is incomplete in that not all potentially applicable requirements have been included. Also, transportation requirements change; therefore, licensees should consult the regulations for definitive information about current requirements. Additional information on transportation requirements may be found at the DOT Web site: https://www.dot.gov/.

Title 10 of the *Code of Federal Regulations* (10 CFR) 71.5 requires compliance with DOT regulations in 49 CFR Parts 107, 171 through 180 and 390 through 397, appropriate to the mode of transport. The following are the major areas in DOT regulations most relevant for transporting radioactive materials as Type A or Type B quantities:

- Table of Hazardous Materials and Special Provisions—49 CFR 172, Subpart B
 - 49 CFR 172.101—Purpose and use of hazardous materials table [proper shipping name, hazard class, identification number]
 - Table 2 to Appendix A of 49 CFR 172.101 List of Hazardous Substances and Reportable Quantities [for radionuclides]
- Shipping Papers—49 CFR Part 172, Subpart C
 - 49 CFR 172.201—Preparation and retention of shipping papers
 - 49 CFR 172.202—Description of hazardous material on shipping papers
 - 49 CFR 172.203—Additional description requirements (paragraph c: Hazardous Substances and paragraph d: Radioactive Material)
 - 49 CFR 172.204—Shipper's certification
- Markings—49 CFR Part 172, Subpart D
 - 49 CFR 172.300—Applicability
 - 49 CFR 172.301—General marking requirements for non-bulk packagings
 - 49 CFR 172.304—Marking requirements
 - 49 CFR 172.310—Class 7 (radioactive) materials
 - 49 CFR 172.324—Hazardous substances in non-bulk packagings [designation of "reportable quantities" with the letters "RQ"]
- Labeling—49 CFR Part 172, Subpart E
 - 49 CFR 172.400—General labeling requirements
 - 49 CFR 172.401—Prohibited labeling
 - 49 CFR 172.403—Class 7 (radioactive) material
 - 49 CFR 172.406—Placement of labels
 - 49 CFR 172.407—Label specifications
 - 49 CFR 172.436—RADIOACTIVE WHITE-I label
 - 49 CFR 172.438—RADIOACTIVE YELLOW-II label
 - 49 CFR 172.440—RADIOACTIVE YELLOW-III label

- Placarding—49 CFR Part 172, Subpart F
 - 49 CFR 172.500—Applicability of placarding requirements
 - 49 CFR 172.504—General placarding requirements [Table 1]
 - 49 CFR 172.516—Visibility and display of placards
 - 49 CFR 172.527 Background requirements for certain placards [for Highway Route Controlled Quantities (HRCQ), as applicable]
 - 49 CFR 172.556—RADIOACTIVE placard
- Emergency Response Information—49 CFR Part 172, Subpart G
 - 49 CFR 172.600—Applicability and general requirements
 - 49 CFR 172.602—Emergency response information
 - 49 CFR 172.604—Emergency response telephone number
- Training—49 CFR Part 172, Subpart H
 - 49 CFR 172.702—Applicability and responsibility for training and testing
 - 49 CFR 172.704—Training requirements [initial and refresher training in accordance with paragraph c and record retention in accordance with paragraph d]
- Safety and Security Plans—49 CFR Part 172, Subpart I
 - 49 CFR 172.800—Applicability and purpose [see paragraph b, subparagraph 15]
 - 49 CFR 172.802—Components of a security plan
- Preparation for Hazardous Materials for Transportation—49 CFR Part 173, Subpart B
 - 49 CFR 173.22—Shipper's responsibility [see paragraph c, as appropriate]
 - 49 CFR 173.25—Authorized packagings and overpacks [see 172.403(h) for labelling of overpacks]
- Class 7 (Radioactive) Materials—49 CFR Part 173, Subpart I
 - 49 CFR 173.403—Definitions
 - 49 CFR 173.413—Requirements for Type B packages
 - 49 CFR 173.416—Authorized Type B packages
 - 49 CFR 173.441—Radiation level limitations and exclusive use provisions
 - 49 CFR 173.442—Thermal limitations
 - 49 CFR 173.443—Contamination control
 - 49 CFR 173.447—Storage incident to transportation general requirements
 - 49 CFR 173.448—General transportation requirements
 - 49 CFR 173.471—Requirements for U.S. Nuclear Regulatory Commission approved packages
 - 49 CFR 173.474—Quality control for construction of packaging
 - 49 CFR 173.475—Quality control requirements prior to each shipment of Class 7 (radioactive) materials
 - 49 CFR 173.476—Approval of special form Class 7 (radioactive) materials

- General Information and Regulations—49 CFR Part 177, Subpart A
 - 49 CFR 177.817—Shipping papers
- Loading and Unloading—49 CFR Part 177, Subpart B
 - 49 CFR 177.842—Class 7 (radioactive) material [includes requirements for blocking and bracing during transport]

Note: The Transportation Regulations Summary Sheets are available in ADAMS (<u>ML17087A538</u>). These summary sheets are for reference only, and are not a substitute for DOT and U.S. Nuclear Regulatory Commission transportation regulations.

1. Minimum Required Packaging for Class 7 (Radioactive) Material: ^[1] (49 CFR 173 and 10 CFR 71) ^[2]								
Minimum Packad	I hese are basic reference charts; refer to current U.S. DOT and NRC regulations for complete requirements.							
	Contaminat	ed Objects (SCO)	based	on Activity of	Packa	ge Contents	,	
Radioactive Ma	terial Quantity ^[3]	Limited Quantities and Articles Type A		Type A ^{[4] [9}	1		Туре В	
Activity Restrictions		$ \begin{array}{ c c c c } \leq the limits specified in \\ \hline Table 4 of \S 173.425 \end{array} \begin{array}{ c c c } \leq A_1 & \text{for special fo} \\ \leq A_2 & \text{for normal fo} \end{array} $		form form	m > A ₁ for special form m > A ₂ for normal form			
Contents of	tents of Fissile Excepted Excepted Package Type A Package		age	Type B(U) or Type B(M) package				
гаскауе	Fissile	N/A		Type AF ^[10] pac	kage	Type B(U)F	or Type B(M)F pa	ckage
	Minimu	Im Packaging Red	quired f	or LSA Materia	al and	SCO ^[5,6]		
Type(s) of LSA and/or SCO	LSA	\- I		LSA-II	LSA-III		SCO-I	SCO-II
Category of	Unpackaged ^[8] IP-1: solids or liquids/exclusive use			: :		-	Unpackaged ^[8] IP-1	-
Package for Domestic or	IP-2: liquids/non	IP-2: liquids/non-exclusive use		IP-2: exclusive use ^[9] IP-2:		exclusive use	-	IP-2
International	Specification tank cars or cargo tank		IP-3: liquids or IP-		IP-3: non-exclusive		_	
Transport ^[7,8]	motor vehicles: liqu	uids/exclusive use	gases	use ^[9]		use		
Alternative Packaging shall meet the requirements of §§ 173.24, 24a, and 173.410.								
Provisions for Domestic only		Transpor	tation sl	hall be an exclus	sive us	e shipment.		
Transport ^[8] Activity per shipment must be less than an A ₂ quantity (see § 173.427(b)(4)).								
[1] Additional provisions may apply for radioactive materials that are pyrophoric, oxidizing, fissile excepted, or uranium hexafluoride.								
and 390 throu	ah 397 (see § 71.5).	in the applicable leq	unemeni		JIAUUIIS			100,
[3] Materials that contain radionuclides, where both the activity concentration and the total activity in the consignment exceed either the								
values specifi	ed in the table in § 173	3.436 or the values d	erived a	ccording to the ins	structio	ns in § 173.433	, must be regulated	in
transport as Class 7 (radioactive) material. [4] Except for LSA material and SCO a Type A package may not contain a quantity of Class 7 (radioactive) material greater than A ₁ or								

[4] Except for LSA material and SCO, a Type A package may not contain a quantity of Class 7 (radioactive) material greater than A₁ or A₂ (see § 173.431(a)). See A₁ and A₂ definitions in § 173.403.

[5] The external dose rate from LSA material or SCO in a single package may not exceed 10 mSv/h (1 rem/h) at 3 meters from the unshielded material or objects (see §§ 173.427(a)(1) and (d)).

[6] LSA material and SCOs that are or contain fissile material in quantities that are not fissile excepted must be packaged in appropriate Type AF or Type BF packages, and not classified as LSA material or SCO. For alternate domestic transport provisions, see § 173.427(b)(4). For comprehensive guidance on packaging and transportation of LSA material and SCO, see NUREG-1608.

[7] For the quantity of LSA material and SCO transported in a single conveyance, see the limits specified in § 173.427(a)(2).

[8] LSA material or SCO shall be appropriately packaged in accordance with § 173.427(b) or (d). Certain LSA-I material and SCO-I may be transported unpackaged under the conditions in § 173.427(c).

[9] See §§ 173.411(c) and 173.415(a) for requirements related to package record retention (2 years) and associated documentation of physical tests.

[10] See §§ 71.22(a), 71.23(a) and 173.417(a) for regulations regarding the use of non-AF packages for fissile materials.

2. Radiation	Level, TI and CSI Limits for Trans	sportation by Mode: ^[1] (49 CFR 17	73 - 177, and 10 C	FR 71) ^[10]	
Type of Transport	Non-exclusive Use	Exclusive Use			
Mode of Transport	Road, Rail, Vessel and Air ^[9]	Road and Rail Vessel		Air (cargo only)	
	Radia	tion Level Limits ^[2]			
Package Surface	2 mSv/h (200 mrem/h)	2 mSv/h (200 mrem/h): other than closed vehicles 10 mSv/h (1000 mrem/h): closed vehicles	2 mSv/h ^[11] (200 mrem/h)	2 mSv/h (200 mrem/h) ^[3]	
Conveyance ^[4]	N/A	2 mSv/h (200 mrem/h): outer surfaces (sides, top and underside) of vehicle ^[5]	N/A	N/A	
Conveyance		0.1 mSv/h (10 mrem/h): at any point two (2) m (6.6 ft) from sides of the vehicle ^[5]	N/A	N/A	
Occupied position	N/A	0.02 mSv/h (2 mrem/h): in any normally occupied area ^[6]	Requirements of § 176.708 apply	N/A	
	Transpo	ort Index (TI) Limits ^[2]			
Package ^[7]	3: passenger aircraft 10: road, rail, vessels and cargo aircraft	No limit		10	
Conveyance ^[4]	50: road, rail and passenger aircraft 50 to No limit: vessels ^[8] 200: cargo aircraft	No limit	200		
Overpack	 N/A: for road, rail 50 to 200: vessel^[8] 3: passenger aircraft; 10: cargo aircraft 	N/A	No limit ^[8]	N/A	
	Criticality Safety Inde	ex (CSI) Limit for Fissile Material ^I	2]		
Package ^[7]	50	100	100	100	
Conveyance ^[4]	 50: road, rail and air 50: for holds, compartments or defined deck areas of vessels^[8] 200 to No limit: for a total vessel^[8] 	100	200 to No limit: for a total vessel ^[8]	100	
Overpack	50: road, rail, vessels ^[8] and air	N	/A		
 Radiation level, TI, and CSI are defined in § 173.403. In addition to any applicable radiation level, TI and CSI limits, separation distance requirements apply to packages, conveyances, freight containers and overpacks; to occupied positions; and to materials stored in transit. Separation distances are based on the sum of the TIs and, for fissile materials, the sum of the CSIs. Isee applicable 49 CFR references for: Rail - 					

§ 174.700; Air – §§ 175.700 through 175.703; Vessel - §§ 176.700 through 176.708; and Highway - § 177.842].

[3] Higher package surface radiation levels may be allowed through an approved special arrangement.

[4] Conveyance is, for transport by public highway or rail, any transport vehicle or large freight container; and for transport by air, any aircraft. See definitions in § 173.403.

[5] The outer surfaces (sides, top and underside) of vehicles are specified for road and rail vehicles in § 173.441.

[6] For rail, normally occupied areas include the transport vehicle and adjacent rail cars. The 0.02 mSv/h (2 mrem/h) limit does not apply to carriers operating under a State or federally regulated radiation protection program where personnel wear radiation dosimetry devices.

[7] Additional TI and CSI limits apply for individual packages when non-fissile radioactive material packages are mixed with fissile material packages (see § 173.459).

[8] For details on TI and CSI limits for transport by vessel, see § 176.708.

[9] Only excepted packages and packages intended for use in research, medical diagnosis, and treatment are permitted on passenger aircraft (see §§ 173.448(f) and 175.700).

[10] The limits in this table do not apply to excepted packages. See the following references for the radiation level limits for: limited quantities, § 173.421; instruments and articles, § 173.424; articles containing natural uranium or thorium, § 173.426; or empty packaging, § 173.428.

[11] 2 mSv/h (200 mrem/h) other than intermodal transport of closed transport vehicles or exclusive use vessel.

3. Contamination Limits and Quality Control for Class 7 (Radioactive) Materials:					
These are basic reference charts; refer to current U.S. DOT and NRC regulations for complete requirements.					
Maximum Permissible Limits for Non-fixed Radioac	tive Contamination o	n Packages When Offered	for Transport		
The level of non-fixed (removable) radioactive contamination on the extern transport must be kept as low as reasonably achievable, and shall not exce	al surface of each packa eed the values shown in t	ge, conveyance, freight contain the following table:	er, and overpack offered for		
	Maximun	n Permissible Limits (§ 173.44	l3(a), Table 9)		
Contaminant	Bq/cm ²	μCi/cm ²	dpm/cm ²		
Beta and gamma emitters and low toxicity alpha emitters	4	10 ⁻⁴	240		
All other alpha emitting radionuclides	0.4	10 ⁻⁵	24		
 The non-fixed contamination shall be determined by: (a) wiping, with an absorbent material using moderate pressure, sufficient areas on the package to obtain a representative sampling of the non-fixed contamination; (b) ensuring each wipe area is 300 cm² in size; (c) measuring the activity on each single wiping material and dividing that value by the surface area wiped and the efficiency of the wipe procedure, where an actual wipe efficiency may be used, or it may be assumed to be 0.10. Alternatively, the contamination level may be determined using alternative methods of equal or greater efficiency. A conveyance used for non-exclusive use shipments is not required to be surveyed unless there is reason to suspect that it exhibits contamination (see 					
Provisions for Control of Contamination on Radioactive	Material Packages Of	fered for Transport and at	the Time of Receipt		
 When offered for transport, the non-fixed contamination on each packa not exceed the limits set forth in § 173.443(a), Table 9 (as shown above 	age of radioactive materia	al must be kept as low as reaso	nably achievable and may		
 During transport, non-fixed contamination levels on packages transpor § 173.443(a), Table 9 (as shown above). 	ted as exclusive use by r	ail or highway may not exceed	10 times the limits in		
Provisions for Non-fixed (Removable) Contaminat	ion on Excepted and	Empty Radioactive Mater	ial Packages		
 The non-fixed radioactive surface contamination on the external surfa § 173.443(a), Table 9 (as shown above). 	ce of excepted and empt	y packages shall not exceed the	e limits specified in		
The internal contamination of an empty package must not exceed 100) times the limits in § 173	.443(a), Table 9 (as shown abo	ve).		
Provisions for Non-fixed (Removable) Contamination on Packages and in Rail and Road Vehicles used for Exclusive Use Shipments of Radioactive Material					
 The levels of non-fixed radioactive contamination on the packages (a) at the beginning of transport, may not exceed the levels prescribed in the above table, and (b) at any time during transport, may not exceed ten times the levels prescribed in § 173.443(a), Table 9 (as shown above) [see § 173.443(b)]. Each conveyance, overpack, freight container, or tank used for transporting Class 7 (radioactive) material as an exclusive use shipment that utilizes the provisions of § 173.443(b) must be surveyed with appropriate radiation detection instruments after each exclusive use transport. If contamination values exceed acceptable levels, the transport vehicle may not be returned to exclusive use transport service, and then only for subsequent exclusive use shipment, unless the radiation dose rate at each accessible surface is demonstrated to be 0.005 mSv/h (0.5 mrem/h) or less, and that there is no 					
Provisions for Non-fixed (Removable) (that are used Solely for the Transpo	Contamination in Clo	esed Rail and Road Vehicle	es		
 The contamination levels must not exceed 10 times the levels prescribed in § 173.443(a), Table 9 (as shown above). Each vehicle is marked with the words "For Radioactive Materials Use Only" in letters at least 76 mm (3 in) high in a conspicuous place on both sides of the exterior of the vehicle. The vehicle must meet the placard requirements of Subpart F of Part 172. A survey of the interior surfaces of the empty closed vehicle must show that the radiation dose rate at any point does not exceed 0.1 mSv/h (10 mrem/h) at the surface or 0.02 mSv/h (2 mrem/h) at 1 m (3.3 feet) from the surfaces. 					
Each vehicle shall be kept closed except for loading or unloading.					
Provisions for Quality Control Prior to E	ach Shipment of Rad	Dioactive Material (§ 173.4)	(5)		
 (a) the packaging is proper for the contents to be shipped; (b) the packaging is in unimpaired physical condition, except for sup each closure device of the packaging, including any required gas (d) for fissile material, each moderator and neutron absorber, if required each special instruction for filling, closing, and preparation of the each closure, valve, or other opening of the containment system (g) each packaging containing liquid in excess of an A₂ quantity and ambient atmospheric pressure of not more than 25 kPa, absolute on any receptacle or vessel within the containment system, to de (h) the internal pressure of the containment system will not exceed t (i) the external radiation and contamination levels are within the allow 	perficial marks; sket, is properly installed, ired, is present and in pr packaging for shipment is properly closed and se intended for air shipmen e (3.6 psia), where the te etermine compliance with the design pressure durin pwable limits specified in	secured, and free of defects; oper condition; has been followed; ealed; it has been tested to show that i st must be conducted on the en this requirement; ig transportation; and §§ 173.441 and 173.443.	 it will not leak under an tire containment system, or		

4. Hazard Communications for Class 7 (Radioactive) Materials: Shipping Papers (49 CFR 172, Subpart C) These are basic reference charts; refer to current U.S. DOT and NRC regulations for complete requirements. NOTE: IAEA, IATA/ICAO, and IMO may require additional hazard communication information. ^[1]						
Shipping Paper Entries						
Always Required	Sometimes Required	Optional Entries				
 Basic description (in sequence): UN Identification number Proper Shipping Name Hazard Class (7) Maximum activity contained in each package in SI units (e.g., Bq, TBq), or in both SI and customary units (e.g., Ci, mCi) with customary units in parentheses following the SI units Number and type of packages Additional description: Name of each radionuclide^[2] Description of physical and chemical form (unless special form) "Special form" when not in the proper shipping name Category of label used Transport index (TI) of each package bearing a Yellow-II or Yellow-III label Additional entry requirements: 24 hour emergency telephone number Shipper's Certification shall be provided by each person offering radioactive material for transportation^[3] Proper page numbering (e.g., Page 1 of 4) 	 Materials-based Requirements: The criticality safety index (CSI) or "Fissile Excepted" for fissile material "Highway route controlled quantity" or "HRCQ" for highway route controlled quantities The letters "RQ" entered either before or after the basic description for each hazardous substance [see § 171.8] Enter applicable subsidiary hazard class(es) in parentheses immediately following the primary hazard class when a subsidiary hazard label is required A hazardous waste manifest and the word "Waste" preceding the proper shipping name is required for radioactive material that is hazardous waste Package-based Requirements: The applicable DOE or NRC package approval identification marking for each Type B(U), Type B(M), or fissile material package The International Atomic Energy Agency (IAEA) Certificate of Competent Authority identification marking for export shipment in a foreign made package Shipment- and Administrative-based Requirements: Specify "exclusive use shipment" as required Specify the notation "DOT-SP" followed by the special permit number for a special permit shipment 	 The weight in grams or kilograms may be inserted instead of activity units for fissile radionuclides, except for Pu-239 and Pu-241 The weight in grams of Pu-239 and Pu-241 may be inserted in addition to the activity units Other information is permitted provided it does not confuse or detract from the proper shipping name or other required information 				
Spec	ial Considerations/Exceptions for Shipping Papers					
 For shipments of multiple cargo types, any HAZMAT entries must appear as the first entries on the shipping papers, <u>or</u> be entered in a color that readily contrasts with any description on the shipping papers or highlighted on the shipping papers in a contrasting color, <u>or</u> be designated by an "X" (or "RQ" if appropriate). Emergency response information consistent with <u>§§</u> 172.600 – 172.606 shall be readily available on the transport vehicle. Shipments of excepted radioactive material in excepted packages, under UN2908, UN2909, UN2910, and UN2911, are excepted from shipping paper requirements if (a) the material is not a hazardous substance or hazardous waste and (b) the package does not contain 						
 For road transport, the shipping papers shall be (a) readily available to authorities in the event of accident or inspection, (b) stored within the driver's immediate reach while he is restrained by the lap belt, (c) readily visible to a person entering the driver's compartment or in a holder which is mounted to the inside of the door on the driver's side of the vehicle, and (d) either in a holder mounted to the inside of the door on the driver's seat [see § 177.817(e)]. 						
 International Atomic Energy Agency (I (ICAO); International Maritime Organia For mixtures of radionuclides, the radional known as the 95% rule; abbreviations 	AEA); International Air Transportation Association (IATA); Internatic zation (IMO). onuclides to be shown must be determined in accordance with § 17 (symbols) are authorized.	onal Civil Aviation Organization 3.433(g), which is commonly				

[3] The Shipper's certification shall satisfy the requirements of § 172.204.

5. Hazard Communication for Class 7 (Radioactive) Materials: Marking of Packages: (49 CFR 172, Subpart D; and 49 CFR 173.471, 178.3 and 178.350) These are basic reference charts; refer to current U.S. DOT and NRC regulations for complete requirements. NOTE: IAEA, IATA/ICAO, and IMO may require additional hazard communication information. Markings on Packages **Additional Markings Sometimes Required Markings Always Required Optional Markings** Unless Excepted^[1] For Non-bulk Packages: Package-based marking requirements: Both the name and • address of consignor Proper shipping name Gross mass, including the unit of measurement (which may be and consignee is Identification number abbreviated) for each package with gross mass greater than 50 kg recommended. (preceded by "UN" or "NA." as (110 lb) Package type as appropriate, i.e., "TYPE IP-1," "TYPE appropriate) IP-2," "TYPE IP-3," "TYPE A," "TYPE B(U)" or "TYPE B(M)"[1] Other markings on Name and address of packages such as consignor or consignee, unless Marked with international vehicle registration code of country of origin advertising are the package is: for IP-1, IP-2, IP-3 or Type A package design (e.g., "USA") permitted, but must be highway only and no motor Radiation (trefoil) symbol^[3] on outside of outermost located away from carrier transfers; or required markings and receptacle of each Type B(U) or Type B(M) part of a rail carload or labeling. packaging design truckload lot or freight container load, and entire For marking exceptions for contents of railcar, truck, or Each NRC-approved package (e.g., Type AF, Type B(U), Type B(M), LSA material and SCO. freight container are shipped Type B(U)F, and Type B(M)F) must be marked with the identification [see from one consignor to one marking indicated in the package approval § 173.427(a)(6)(vi)] (e.g., consignee For Specification 7A packaging, mark on the outside with "USA DOT 7A RADIOACTÍVÉ-LSA. RADIOACTIVE-SCO, or For Bulk Packages: Type A", and the name and address or symbol of the manufacturer RQ, as appropriate). Identification number on satisfying §§ 178.3 and 178.350 orange panel or white Materials-based requirements: For an overpack, the square-on-point display [see For a non-bulk IP-1 package containing a liquid, use marking "OVERPACK" in lettering 12 mm §§ 172.332 or 172.336]: underlined double arrow symbol indicating upright on each side and each end. orientation^[4], where the symbol is placed on two (0.5 inches) high. This if the packaging has a opposite sides of the packaging [see § 172.312] marking is not required if capacity of 3,785 L the package type (1,000 gallons) or more^[2], or contained in the overpack For a non-bulk package containing a hazardous substance, mark the on two opposing sides, if the is visible from the outside outside of each package with the letters "RQ" in association with the packaging has a capacity of [see § 173.25]. proper shipping name less than 3,785 L Administrative-based requirements: (1,000 gallons)^[2] For each Type B(U), Type B(M) or fissile material package destined for export shipment, mark "USA" in conjunction with specification marking, or certificate identification; and package identification indicated in the U.S. Competent Authority Certificate Mark "DOT-SP" followed by the special permit number assigned for each package authorized by special permit Competent authority identification marking and revalidation for foreign made Type B(U), Type B(M), Type H(U), Type H(M), or fissile material package for which a Competent Authority Certificate is required

Special Considerations for Marking Requirements

- All markings are to be (a) on the outside of each package, (b) durable and legible, (c) in English, (d) printed on or affixed to the surface of a package or on a label, tag, or sign, (e) displayed on a background of sharply contrasting color, and (f) unobscured by labels or attachments.
- When an overpack is used, see §§ 173.25 and 173.448(g) for marking requirements.
- [1] Some marking exceptions exist for excepted packages, as specified in §§ 173.421, 173.422, 173.424, 173.426 and 173.428.
- [2] If the identification number marking on a bulk package is not visible, the transport vehicle or freight container must be marked on each side and each end [see § 172.331].
- [3] The radiation symbol shall be resistant to the effects of fire and water, plainly marked by embossing, stamping or other means resistant to the effects of fire and water and conform to the size requirements of Appendix B to Part 172.
- [4] The arrows must be either black or red on white or other suitable contrasting background and commensurate with the size of the package; depicting a rectangular border around the arrows is optional.



7. Hazard Communications for Class 7 (Radioactive) Materials: Placarding (49 CFR 172, Subpart F)					
These are basic reference charts; refer to current U.S. DOT and NRC regulations for complete requirements. NOTE: IAEA, IATA/ICAO, and IMO may require additional hazard communication information.					
Conditions when Display of Placards is Requir	ed [§§ 172.504, 172.507(a), 172.508, and 172.512]				
 Each bulk package, freight container, unit load device^[1], transport be placarded on each side and each end with the placards specifi Radioactive placards are required for: shipments that contain a p when transported under exclusive use provisions; shipments required exclusive use; and closed vehicles marked "For Radioactive Mate The Radioactive placard is placed on a square background on an Route Controlled Quantity (HRCQ) Class 7 (radioactive) material^[2] 	 Each bulk package, freight container, unit load device^[1], transport vehicle, or rail car containing any quantity of hazardous material must be placarded on each side and each end with the placards specified in § 172.504(e). Radioactive placards are required for: shipments that contain a package labeled as Radioactive Yellow-III; unpackaged LSA-I or SCO-I when transported under exclusive use provisions; shipments required by §§ 173.427, 173.441, and 173.457 to be operated under exclusive use; and closed vehicles marked "For Radioactive Materials Use Only" transported under § 173.443(d). The Radioactive placard is placed on a square background on any motor vehicle used to transport a package containing a Highway 				
Visibility and Display of Rad	dioactive Placards [§ 172.516]				
 Placards are required to: be clearly visible, on a motor vehicle and rail car, from the direction they face, except from the direction of another transport vehicle or rail car to which the motor vehicle or rail car is coupled^[3] be securely attached or affixed thereto or placed in a holder thereon be located clear of appurtenances and devices such as ladders, pipes, doors, and tarpaulins be located, so far as practical, so dirt or water is not directed to it from the transport vehicle wheels be located at least 3 inches (76.0 mm) away from any marking (e.g. advertising) that could reduce its effectiveness have "RADIOACTIVE" printed on it displayed horizontally, reading from left to right be maintained by the carrier so format, legibility, color, and visibility of the placard will not be substantially reduced due to damage, deterioration, or obscurement by dirt or other matter be affixed to a background of contrasting color, or have a dotted or solid line outer border which contrasts with the background color. 					
Radioacti	ve Placards				
PLACARD (FOR OTHER THAN HRCQ)	PLACARD FOR HRCQ				
RADIOACTIVE 7					
White triangular background color in the lower portion with yellow triangle in the upper portion; trefoil symbol, text, class number and inner and outer borders in black. [see § 172.556 and Appendix B of Part 172]Square background must consist of a white square surrounded by one-inch black border. The placard inside the square is identical to that for other than HRCQ. [see § 172.527]					
General Specifications for Placard	General Specifications for Placards and Subsidiary Hazard Placarding				
 Placards must conform to the specifications in § 172.519. A CORROSIVE placard is also required for each transport vehicle that contains 454 kg (1001 pounds) or more gross weight of non-fissile, fissile-excepted, or fissile uranium hexafluoride [see § 172.505(b)]. Placards are also required for subsidiary hazards of POISON INHALATION HAZARD, POISON GAS, or DANGEROUS WHEN WET [see § 172.505]. 					
 See § 172.512 for exceptions and variations to the placarding requirements for freight containers and aircraft unit load devices. See § 173.403 for the definition of Highway Route Controlled Quantity (HRCQ). A package containing an HRCQ must be labeled with RADIOACTIVE Yellow-III labels [see §§ 172.403(c) and 172.507(a)]. Required placarding of the front of a motor vehicle may be on the front of a truck-tractor instead of or in addition to the placarding on the front of the cargo body to which a truck-tractor is attached § 172.516(b). 					

8.	8. Requirements/Guidance for Registration, Emergency Response and Action for Class 7 (Radioactive) Materials: (49 CFR 107, Subpart G; 49 CFR 171.15; 49 CFR 172, Subparts F and G) These are basic reference charts: refer to current U.S. DOT and NRC regulations for complete requirements					
	Provisions for Persons Who Offer or Transport Class 7 (Radioactive) Materials (49 CFR 107, Subpart G)					
• • • •	Any person, other than those excepted by § 107.606, who offers for transportation, or transports, in foreign, interstate or intrastate commerce any of the following Class 7 (radioactive) materials must satisfy registration and fee requirements of Part 107, Subpart G: • a highway route-controlled quantity of radioactive material; • a shipment in a bulk packaging with a capacity ≥ 13,248 L (3,500 gallons) for liquids or gases, or > 13.24 cubic meters (468 cubic feet) for solids; or • any quantity of radioactive material that requires placarding, under provisions of Part 172, Subpart F. Any person required to register must submit a complete and accurate registration statement on DOT Form F 5800.2 by June 30th for each registration year, or in time to have on file a current Certificate of Registration in accordance with § 107.620. Each registrant or designee must maintain for a period of 3 years from the date of issuance a copy of the registration statement and Certificate of Registration issued by PHMSA and must furnish its Certificate of Registration (or a copy thereof) and related records to an authorized representative or special agent of DOT upon request. Each motor carrier subject to registration requirements of this subpart must carry a copy of its current Certificate of Registration or another document bearing the registration number on board each truck and truck tractor, and the Certificate of Registration or document must be made available, upon request, to enforcement personnel. The amount of fees to be paid and procedures to be followed are found at §§ 107.612 and 107.616.					
	Provisions for Providing and Maintaining Emergency Response Information (49 CFR 172, Subpart G)					
•	 When shipping papers for the transportation of radioactive materials are required [see Part 172, Subpart C], emergency response information shall be provided and maintained during transportation and at facilities where materials are loaded for transportation, stored incidental to transportation, or otherwise handled during any phase of transportation, accept for transportation, transfer or otherwise handle hazardous materials during transportation; be provided by persons who offer for transportation, accept for transportation, transfer or otherwise handle hazardous materials during transportation; be immediately available for use at all times the hazardous material is present; and include and make available the emergency response telephone number [see § 172.604] to any person, representing a Federal, State or local government agency, who responds to an incident involving the material or is conducting an investigation which involves the material. Emergency response information is information that can be used in mitigating an incident involving radioactive materials. It must contain at least the information specified in §§ 172.602 and 172.604; and includes an emergency response telephone number that is monitored at all times the material is in transportation by (a) knowledgeable person, or (b) a person who has immediate access to a knowledgeable person, or (c) an organization capable of accepting responsibility for providing the necessary detailed information concerning the material. Each carrier who transports or accepts for transportation radioactive material for which a shipping paper is required shall instruct, according to the requirements of § 172.606, the operator of a conveyance to contact the carrier in the event of an incident involving the material. 					
	Actions to be Taken in the Event of Spillage, Breakage, or Suspected Contamination by Radioactive Material					
•	If there is evidence of a leaking package or conveyance, access to the package or conveyance must be restricted, the area impacted and the extent of the contamination must be determined, and appropriate measures must be taken to minimize impact to persons and the environment [see § 173.443(e)]. Except for a road vehicle used solely for transporting Class 7 (radioactive) material [see § 173.443(d)], each aircraft used routinely, and each motor vehicle used for transporting radioactive materials under exclusive use, must be (a) periodically checked for radioactive contamination, (b) taken out of service if contamination levels are above acceptable limits, and (c) remain out of service until the radiation dose rates at accessible surfaces are less than 0.005 mSv/h (0.5 mrem/h) and non-fixed radioactive surface contamination levels are below the limits in §§ 173.443(a), Table 9; and 173.443(c) for exclusive use vehicle provisions [see Chart 3].					
•	offeror (i.e. the consignor); special provisions apply for buildings, areas, and equipment that might become contaminated during rail transport. Alternative provisions may apply for motor vehicles transporting radioactive materials under exclusive use [see §§ 174.750(a), 175.705(e), and 177.843(b)].					
	Provisions for Immediate Notification for Reportable Incidents Involving Radioactive Materials (§§ 171.15 and 171.16)					
•	Each person in physical possession of radioactive material must provide notice in the event of a reportable incident (see § 171.15(b)) as soon as practical, but no later than 12 hours after the occurrence of the reportable incident, to the National Response Center (NRC) by telephone at 800–424–8802 (toll free) or 202–267–2675 (toll call) or online at https://www.nrc.uscg.mil . Each notice must include the information specified in § 171.15(a)(1) – (a)(7). A detailed incident report must also submitted as required by § 171.16.					
	Guidance on Responding to Emergencies (Emergency Response Guidebook)					
•	The DOT issues guidance to aid first responders in quickly identifying the hazards of the dangerous goods involved in an accident or incident, and for protecting themselves and the general public during the initial response to the accident or incident. For each proper shipping name or UN ID Number, the user is led to a specific guide that provides insight into potential hazards and steps to be taken for public safety and emergency response. The current edition of the Emergency Response Guidebook is available at https://phmsa.dot.gov/hazmat/outreach-training/erg.					

9. Requirements for Training and Safety and Security Plans for Class 7 (Radioactive) Materials: (49 CFR 172, Subparts H and I, 49 CFR 173, and 10 CFR 37)

These are basic reference charts; refer to current U.S. DOT and NRC regulations for complete requirements.

Training (49 CFR 172, Subpart H)

- For any person who is employed by an employer or is self-employed, and who directly affects hazardous materials transportation safety, a systematic program shall be established to ensure that the person:
 - has familiarity with the general provisions of Part 172, Subpart H;
 - is able to recognize and identify radioactive materials;
 - has knowledge of specific requirements of Part 172 that are applicable to functions performed by the employee;
 - has knowledge of emergency response information, self-protection measures and accident prevention methods and procedures; and
 - does not perform any function related to the requirements of Part 172 unless instructed in the requirements that apply to that function.
- The person shall be trained pursuant to the requirements of § 172.704(a) and (b), may be trained by the employer or by other public or private sources, and shall be tested by appropriate means. The training must include the following:
 - (a) general awareness training providing familiarity with applicable regulatory requirements;
 - (b) function-specific training applicable to functions the employee performs;
 - (c) safety training concerning emergency response information, measures to protect the employee from hazards, and methods and procedures for avoiding accidents;
 - (d) security awareness training providing awareness of security risks and methods designed to enhance transportation security; and
 - (e) in-depth security training if a security plan is required for the shipment(s) involved.
- Initial and recurrent training shall comply with the requirements of § 172.704(c).
- Records of training shall be created and retained in compliance with the requirements of § 172.704(d).

Security (49 CFR 172, Subpart I, 49 CFR 173, and 10 CFR 37)

- A security plan for hazardous materials that conforms to the requirements of Part 172, Subpart I must be developed and adhered to by each person who offers for transportation in commerce or transports in commerce in a motor vehicle, rail car, or freight container any of the following radioactive materials:
 - (a) IAEA Code of Conduct Category 1 and 2 materials (see §§ 172.800(b)(15) and 10 CFR 37);
 - (b) a highway route controlled quantity (HRCQ) of radioactive material as defined in § 173.403 [see § 172.800(b)(15)];
 - (c) known radionuclides in forms listed as radioactive material quantities of concern (RAM–QC) by the NRC [see §§ 172.800(b)(15) and 10 CFR 37]; or
 - (d) a quantity of uranium hexafluoride requiring placarding under § 172.505(b) [see § 172.800(b)(14)].
- The security plan must include an assessment of possible transportation security risks and appropriate measures to address the assessed risks.
- Specific measures put into place by the plan may vary commensurate with the level of threat at a particular time.
- At a minimum, a security plan must address personnel security, unauthorized access, and enroute security.
- The security plan must be
 - (a) in writing;
 - (b) retained for as long as it remains in effect;
 - (c) available as copies or portions thereof to the employees who are responsible for implementing it, consistent with personnel security clearance or background investigation restrictions and a demonstrated need to know;
 - (d) revised and updated as necessary to reflect changing circumstances; and
 - (e) maintained (all copies) as of the date of the most recent revision, when it is updated or revised.
- Security plans that conform to regulations, standards, protocols, or guidelines issued by other Federal agencies, international
 organizations, or industry organizations may be used to satisfy the requirements in Part 172, provided such security plans address
 the requirements specified in Part 172, Subpart I.
- Additional security planning requirements may apply for rail transport of a highway route controlled quantity of radioactive material [see §§ 172.820 and 173.403].

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