Site Management Plan for the Former Western Alum Ponds Area

Former Engelhard Facility
Salt Lake City, Utah
UTD009073800
June 1, 2004 – UPDATED JUNE 17, 2022
Terracon Project No. 61087229

Prepared for:
Ninigret Technology Park, L.C.
1700 South 4650 West
Salt Lake City, Utah 84101

Prepared by:
Terracon Consultants, Inc.
Midvale, Utah
June 17, 2022

The Ninigret Group, L.C.
1700 South 4650 West
Salt Lake City, Utah 84104

Attn: Gary McEntee
T: (801) 973-9090
E: gary@ninigret.com

Re: Updated Site Management Plan
Former Western Alum Ponds Area
Former Engelhard Facility
Salt Lake City, Utah
UTD009073800
Terracon Project No. 61087229

Dear Mr. McEntee:

As requested, we are providing this updated version of the Site Management Plan (SMP) for the former western alum ponds area. The original (2004) SMP for this area included language that referenced requirements for groundwater monitoring. The groundwater monitoring program has been discontinued, pending formal approval by the Utah Department of Environmental Quality (DEQ). This updated SMP is provided primarily to remove language that had referenced groundwater monitoring obligations in the original SMP. Additionally, all references to the overseeing DEQ agency have been updated to indicate the current name of the agency, the Division of Waste Management and Radiation Control (DWMRC), and the SMP has been updated to reflect the fact that corrective action was completed and the site has since been redeveloped.

We appreciate the opportunity to be of assistance in this matter. If you should have any questions or need additional information, please contact me at (801) 746-5462 or at andy.king@terracon.com.

Sincerely,
Terracon Consultants, Inc.

Andy King, P.G.  Benjamin B. Bowers
Senior Project Manager - Environmental  Authorized Project Reviewer
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## APPENDICES

APPENDIX A  Former Western Alum Ponds Area Map and Legal Description
1.0 INTRODUCTION

1.1 Scope

This Site Management Plan (SMP) describes site management actions for the western portion of Solid Waste Management Unit (SWMU) #20, known as the Western Alum Ponds, at the former Engelhard facility (the Facility).

This SMP is based on the results of a baseline human risk assessment (MSE, 2001c) and an ecological risk assessment (MSE, 2003c) submitted to the Utah Department of Environmental Quality, Division of Waste Management and Radiation Control (DWMRC) in accordance with the requirements at Utah Administrative Code (UAC) R315-101. The requirements at R315-101 establish standards to support risk-based cleanup and closure standards at sites for which remediation or removal of constituents to background levels will not be achieved. Preliminary human health risk estimates had indicated that the level of risk may exceed $1 \times 10^{-6}$ for carcinogens or a Hazard Index of one for non-carcinogens based on a residential exposure scenario. However, the actual and future land use conditions do not include residential land use and offer a more protective exposure scenario than residential land use. Therefore, the human health risk assessment was conducted in accordance with Utah Administrative Code (UAC) R315-101-5.2 (b)(2) for actual and future land use conditions, based on site-specific physical and chemical information and the assumption that the affected media will not have undergone any remediation or controls to reduce exposure.

The site is in an area zoned for commercial/industrial (light manufacturing) land use, and the actual land use for the now-redeveloped site is commercial/light industrial. The redevelopment provides a more protective exposure scenario than the prior land use, as exposure pathways have been eliminated by placement of buildings, paved parking areas, and landscaped areas that prevent contact with constituents beneath the site. Furthermore, the site is not, and will not be, used in a residential land use scenario.

Because constituents at this site will not be remediated or removed to background levels, R-315-101-6 requires a Site Management Plan and provides three options for the SMP. These SMP options are summarized as follows:

1) The SMP may contain a no further action option only if the level of human health risk present at the site is below $1 \times 10^{-6}$ for carcinogens and a Hazard Index of "less than one" for non-carcinogens based on a residential exposure scenario.

2) The SMP must contain appropriate management activities e.g., monitoring, deed notations, site security, or post-closure care, if the level of human health risk present at the site is less than $1 \times 10^{4}$ for a risk assessment based on actual land use conditions, but greater than $1 \times 10^{-6}$ for a
risk assessment based on a residential exposure scenario, and the Hazard Index is "less than one" using both exposure scenarios. The SMP may, but is not required to, include corrective action.

3) The SMP must contain procedures for corrective action if the level of human health risk present at the site is greater than 1 x 10^{-4} for carcinogens, or a Hazard Index of "greater than one" for non-carcinogens, for a risk assessment based on the actual land use.

As discussed in Section 2 of this SMP, the level of human health risk is less than 1 X 10^{-4} for carcinogens and a Hazard Index of less than one for non-carcinogens based on actual land use conditions, and assuming that no remediation or controls are implemented to mitigate potential exposure to constituents at the site. Therefore, a Site Management Plan is required for this site, and the SMP must include appropriate management actions, but the SMP is not required to include corrective action.

Although not required by R315-101 rules, corrective action has been conducted on approximately 103 acres of the 107-acre parcel, as further described in Section 1.3 of this SMP. Corrective action was conducted in accordance with an approved Corrective Action Plan and CAP Addendum in order to stabilize the affected media by eliminating low-pH liquids, raising the pH of affected soils, and compacting the treated material, all of which result in further reducing the potential for leaching of constituents to groundwater. Redevelopment of the site has even further reduced the potential for exposure to constituents at the site.

1.2 Site Background

The Facility was located at 2550 Andrew Avenue in western Salt Lake City. The alum ponds (SWMU #20) were located approximately one-half mile west of the Facility in the northern half of Sections 17 and 18, Township 1 South, Range 1 West, Salt Lake Base and Meridian. The Western Alum Ponds were located in Section 18, immediately west of Bangerter Highway and south of California Avenue.

Filtrol Corporation purchased land occupied by the Facility and the alum ponds in 1950, and the Facility was developed as an activated clay catalyst production plant. The material in the western alum ponds is a by-product of the former activated clay catalyst production process, which was conducted at the Facility by Filtrol Corporation from 1951 to approximately 1981. The primary raw materials included natural alumino-silicate clays and sulfuric acid. The process involved drying and crushing the natural clays before treating them with sulfuric acid, thereby removing undesirable materials that were separated from the stripped clays via a series of thickener vessels. The stripped clays were then filtered, dried, ground, pelletized, and thermally treated to produce activated clay catalysts. The by-products including alum (aluminum sulfate), silicates, and low-pH water were discharged to the alum ponds. The by-products were initially discharged to the NE pond in the northeastern portion of SWMU #20 (east of the present-day Bangerter Highway) and were later discharged also to the L pond and the western ponds as these ponds...
were subsequently constructed. By 1981, Filtrol Corporation had ceased the activated clay catalyst production process and was converting operations to the production of fresh alumina catalyst and regeneration of spent alumina catalyst. The fresh alumina catalyst production process did not generate wastes that were discharged to the alum ponds. However, scrubber blowdown water and non-contact cooling water from the regeneration process were discharged to the eastern alum ponds between 1981 and 1989, but no materials were discharged to the western alum ponds after early 1981 from this or any other operation. Engelhard Corporation acquired the Facility in 1988 and ceased operations at the site in 2000. Ninigret Technology Park acquired the property in portions during 2000 and 2002.

Until the initiation of corrective action in March 2001, the western alum ponds of SWMU #20 were mostly covered by acidic alum solids, including native soils which had previously been in contact with and affected by acidic alum solutions. The western alum ponds also contained residual alum liquids within and adjacent to the margins of some of the ponds. The alum liquids were subject to evaporation, and the area covered by liquids varied with seasonal weather conditions. The alum liquids typically became more highly acidic and concentrated with dissolved constituents due to evaporation during extended hot and dry conditions.

A Corrective Action Plan (CAP) was developed for the western alum ponds and approved by DWMRC in March 2001 (MSE, 2001a). The CAP was designed to eliminate the ponded acidic liquids, neutralize the residual alum sludges and solids to prevent additional alum liquor from forming, and reduce the potential for metals to leach to groundwater, resulting in a stabilized end product to allow redevelopment of the site. The corrective action procedures were implemented in phases beginning in March 2001, with substantial completion by May 2006 and final completion by November 2009.

2.0 REMAINING CONSTITUENTS

Metals concentrations exceeding site-specific background concentrations remain in the near-surface and subsurface soils on the site and in groundwater beneath the site. However, the level of risk to non-residential users of the property is well below the limits established at UAC R315-101 for current and future land use at the property, assuming no controls to minimize exposure. Additionally, the potential for adverse effects to ecological resources from site constituents is minimal, assuming the site were to remain undeveloped. Redevelopment of the site, including the construction of buildings, paved parking areas, and paved roadways, provides controls to eliminate exposure pathways and further reduce the potential for exposure to human and ecological receptors.
3.0 SITE RISK

3.1 Human Health Risk

A baseline human health risk assessment was conducted for the western alum ponds of Solid Waste Management Unit # 20 located west of Bangerter Highway (MSE, 2001c). This risk assessment was completed in accordance with Utah Administrative Code (UAC) R315-101 "Cleanup Action and Risk-Based Closure Standards," and is consistent with relevant U.S. Environmental Protection Agency (EPA) guidance. The risk assessment and data collection were conducted according to a DSHW-approved Sampling and Analysis Plan and Quality Assurance Plan (SAP/QAP) dated March 9, 2001 (MSE, 2001b), and revised June 21, 2001. Chemicals detected in soils and groundwater at the western alum ponds were evaluated using the procedures outlined in the State of Utah Cleanup Action and Risk-Based Closure Standard (R315-101-5) and relevant EPA guidance. The soil and groundwater analytical results used in the risk assessment represent baseline conditions independent of the future site redevelopment and the corrective actions which have since been initiated. All chemicals detected in the western alum pond liquids, residues, native soils, and groundwater were evaluated in the risk assessment. If the chemical concentration of a solid sample exceeded its corresponding background concentration, it was retained for evaluation in the risk assessment. All chemicals detected in groundwater were retained for evaluation in the risk assessment.

The risk assessment and its SAP/QAP were designed to evaluate the human health risk due to exposure to volatile organic compounds and metals in soils and groundwater. However, volatile organic compounds were not detected in soil or groundwater and are, therefore, not potential chemicals of concern. Potential chemicals of concern in the western alum ponds include: aluminum, antimony, arsenic, barium, beryllium, cadmium, chromium, cobalt, copper, lead, mercury, molybdenum, nickel, selenium, thallium, vanadium, and zinc.

A Site Conceptual Exposure Model was developed for the site to identify potential receptors and potential exposure pathways. Potential receptors include future construction workers, and future site workers in a commercial/light industrial land use scenario. Commercial land use exposure factors were used in the risk assessment to determine if excess human health risk was present prior to corrective action. The exposure routes evaluated in the risk assessment are consistent with commercial land use and State of Utah Cleanup Action and Risk-Based Closure Standards. The potential exposure pathways evaluated in the risk assessment for a future construction worker include: incidental ingestion, dermal contact, and inhalation of particulates from alum affected surface and subsurface soils; and incidental ingestion and dermal contact of groundwater. The potential exposure pathways evaluated in the risk assessment for a future commercial site worker include: incidental ingestion, dermal contact, and inhalation of particulates from alum affected surface soils. These potentially complete exposure pathways were conservatively evaluated for the future commercial worker, assuming no controls (e.g., buildings, pavement, landscaping, etc.) are present. However, the planned redevelopment will render these pathways incomplete for the future commercial worker.
The human health risks associated with carcinogenic and non-carcinogenic chemicals of potential concern were estimated in the risk assessment. For carcinogens, risks are estimated as the probability of an individual developing cancer over their lifetime as a result of exposure to a carcinogen. Carcinogenic human health risk is expressed as a probability; for example $1 \times 10^{-6}$, means one-in-one million chance that an individual will develop an adverse effect. Non-carcinogenic risk is expressed as a hazard index. The hazard index is a ratio that, if greater than 1, may represent potential for non-carcinogenic health effects. EPA standardized risk assessment reporting tools (Standard Tables) were used to document the risk assessment. The Standard Tables document the majority of the data and assumptions used to evaluate risk, as well as the risks and hazards calculated (MSE, 2001c).

Quantitative results of the risk assessment indicate that the human health risks due to exposure to potential chemicals of concern are significantly below the action levels set forth in Utah's Cleanup Action and Risk-Based Closure Standards. The human health risks associated with exposure to carcinogenic chemicals at the site are significantly below the regulatory action level of $1 \times 10^{-4}$ and the non-carcinogenic hazard index action level of 1 for an industrial exposure scenario. More specifically, the carcinogenic health risk for a future construction worker is $2.6 \times 10^{-6}$ and the hazard index for non-carcinogenic chemicals is 0.9. The carcinogenic health risk for a commercial site worker is $9.9 \times 10^{-6}$ and the hazard index is 0.2, assuming that the exposure pathways are complete (i.e., no controls provided by buildings, pavement, landscaped areas, etc.).

The risk assessment assumed baseline conditions without any corrective action, engineering controls, or development to reduce or control exposure to site constituents. Therefore, the de minimis risk to human health estimated by the risk assessment is further reduced by the corrective action and the subsequent site development.

### 3.2 Ecological Risk

In addition to a human health risk assessment, Utah's risk-based closure rules require an ecological risk assessment unless a waiver is granted by DWMRC. Ninigret previously requested a waiver based on the lack of ecological receptors and habitat at the site under current and future land use conditions. DWMRC informed Ninigret that the future land use conditions (development for commercial/light industrial use) are considered similar to administrative controls, and as such an ecological risk assessment would need to be prepared to evaluate potential ecological effects that could occur if the site were to remain undeveloped. Accordingly, Ninigret developed an ecological risk assessment (ERA) that assumes that the site remains undeveloped (MSE, 2003b).

Using site-specific chemical data and an inventory of the biological community at the site and surrounding area, the ecological risk was quantified for a subset of measurement receptors likely to be exposed to the site in the shrub-scrub and aquatic food webs, assuming that the site remains undeveloped. For the purposes of the ecological assessment, in the shrub-scrub food web it is
assumed that rodents colonize the site and serve as prey for carnivorous birds and mammals including the red-tailed hawk and the red fox. In the aquatic food web, it is assumed that mallard ducks are exposed to water, sediment, and plants in the nearby Lee Drain ditch. In addition, the ecological risk was quantified for the red fox in the aquatic food web by ingestion of water from the Lee Drain Ditch. Using highly conservative default values and assumptions, ecological screening quotients (ESQs) were calculated for each of the selected measurement receptors, and phytotoxicity to plants was evaluated using available soil phytotoxicity benchmarks.

Based on the results of the ERA, if the site remained undeveloped, the potential for adverse effects to ecological resources from site constituents would be minimal. Therefore, it would not be appropriate to consider controls to reduce potential impact to ecological resources from site constituents. However, the entire site has been redeveloped as part of actual land use, which effectively eliminates the establishment of habitat and the potential for exposure of ecological receptors to site constituents.

4.0 SITE MANAGEMENT REQUIREMENTS

The actual and future land use for the site is commercial/light industrial and does not include use for residential purposes. Based on the level of risk at the site with respect to actual and future land use, R-315-101-6 requires that the SMP contain appropriate management actions to minimize the potential for exposure to constituents. This will be accomplished through the site management actions outlined below.

4.1 Land Use Restrictions

The site is in an area already zoned for commercial/industrial (light manufacturing) land use. As such, the current zoning precludes development for residential land use. Additional land use restrictions will be imposed to prevent residential development (including child care facilities and early education schools) and ensure that the property is used solely for commercial and industrial purposes in the future. Similarly, no edible crops will be grown on site without the approval of UDEQ. These restrictions will be imposed and enforced on the current property owner through deed notices and on subsequent property owners through an environmental covenant.

4.2 Groundwater Use Restrictions

Restrictions will also be imposed to prevent use of groundwater from beneath the site.

This paragraph applies to cases in which groundwater is encountered during a normal work activity such as underground or in ground utility placement, where groundwater needs to be removed to facilitate that work activity. Groundwater management options are intended to comply with the principles of non-degradation in R315-101-3. In the event that temporary excavation dewatering is needed to facilitate a work activity, any groundwater to be extracted will be characterized for metals constituents and managed accordingly, unless it is to be returned directly.
to the aquifer from which it originated. Groundwater that is extracted may be returned directly to
the aquifer from which it originated within the area adjacent to the ongoing work, so long as the
return of that groundwater does not meet the criteria of an injection well as defined at Utah
Administrative Code R317-7-2.53. Groundwater may be discharged offsite to a sanitary sewer
system with prior approval from the system's Publicly Owned Treatment Works (POTWW) and may
be discharged offsite to a storm water system, the Lee Drain, or the Brighton Canal with prior
approval from the Utah Division of Water Quality. Groundwater that does not exceed background
concentrations of constituents does not have a restriction on its disposition by DWMRC.

4.3 Hazard Notification

Controls provided by the site development (buildings, paved areas, landscaping, etc.) will render
all potential exposure pathways to future commercial workers incomplete. Therefore, no
notification beyond implementation of all other requirements of this SMP is warranted for future
commercial workers. If initial commercial workers occupy a portion of the site before the
development establishes sitewide exposure controls, potential exposure pathways may
temporarily be complete (e.g., for commercial workers outside of buildings). Under these
conditions, the risk levels for the commercial worker are significantly below the regulatory
standard of $1 \times 10^{-4}$ (carcinogenic risk) and noncarcinogenic hazard index of 1. However,
because the potential for exposure will exist for the initial commercial workers, these workers will
be notified of the existing hazard beneath the site and of methods to minimize the risks associated
with the hazard.

Future construction workers who excavate into subsurface soils and/or groundwater will be
exposed to constituents by the exposure pathways evaluated in the risk assessment. Under these
conditions, the risk levels are significantly less than the regulatory standard of $1 \times 10^{-4}$
carcinogenic risk) and noncarcinogenic hazard index of 1. Because the exposure pathways will
be complete, future construction workers involved in excavation within the site shall be notified of
the existing hazards and procedures to minimize the potential for exposure to site constituents.
This notification may be provided in the form of a fact sheet, developed by the Owner, to be
incorporated into the construction worker's health and safety program. A qualified person shall
write the notifications.

4.4 Soil Excavation

Based on the risk levels estimated for future construction workers, exposure to constituents in
soils through excavation for construction purposes will not result in risk levels exceeding the
standards set forth in UAC R315-101-6(d). Therefore, restrictions on excavation are not
necessary beyond hazard notification in accordance with Section 4.3 above. However, since the
soils contain inorganic constituents at concentrations exceeding natural background levels, soils
excavated from the property soils excavated from the property must be properly managed to
ensure that they are not deposited at any offsite location used for residential purposes. Therefore,
all excavated material from the property shall either remain on the property or be disposed at an
appropriately licensed treatment, storage, and disposal (TSD) facility. Based on the characteristics of the untreated and treated alum materials, any soil resulting from excavation activities would not be classified as a hazardous waste and would likely be accepted for disposal as solid waste at a properly permitted landfill facility. Removal of soils off of the site to any other location or facility, including a soil recycling facility, will require UDEQ approval.

4.5 Enforcement

The above site management actions are intended to follow title to the land in perpetuity and shall apply to and bind all subsequent property owners unless subsequent determinations by the DWMRC or its successors indicate that the remaining level of risk is sufficiently low that the site management requirements may be reduced or eliminated.

The above site management requirements shall be imposed and enforced on the current owner pursuant to an Environmental Covenant. Following approval of this Site Management Plan, the owner will file and record the Environmental Covenant, providing notice of its obligations concerning access and site management requirements on the property. Additionally, effective the date that this document is recorded in the Salt Lake County Recorder’s Office, each deed, title or other instrument of conveyance conveying an interest in the property executed by the owner or its successors in title to the property shall include a notice stating that the property is subject to this Site Management Plan and shall reference the recorded location of the Site Management plan and the restrictions applicable to the property under the Site Management Plan. The above site management requirements are intended to follow title to land in perpetuity unless subsequent determinations by the DWMRC or its successors indicate that the remaining level of risk to human health and the environment on the site is sufficiently low that the site management requirements may either be reduced or eliminated in their entirety.

5.0 PROPERTY ACCESS

Commencing on the date of approval of this Site Management Plan and in accordance with Paragraph 59 of the Stipulation and Consent Agreement No 92060130 ("Consent Agreement") between the Utah Solid and Hazardous Waste Control Board ("Board") and Engelhard Corporation, the predecessor-in-title to the property, all activities conducted by the Property Owner under this Site Management Plan shall be subject to inspection and enforcement by the Board in accordance with procedures in the Utah Solid and Hazardous Waste Act, Section 19-6-101 et seq., Utah Code Annotated (1953 as amended). The Property Owner shall provide the Utah Department of Environmental Quality, Division of Waste Management and Radiation Control and its representatives and its authorized contractors, with access at all reasonable times to the property for the purpose of monitoring, sampling and observing activities carried out under the Site Management Plan. These individuals shall conduct themselves in a safe and prudent manner in accordance with the health and safety standards of the Utah Department of Environmental Quality, Division of Waste Management and Radiation Control.
6.0 MONITORING REQUIREMENTS

Monitoring to ensure compliance with land use restrictions, groundwater use restrictions, limited excavation restrictions, and hazard notifications shall be the responsibility of the Property Owner and/or its assigns. These site management actions will be implemented concurrently with the construction and development of the site. Documentation of the state of compliance with these site management requirements is to be updated annually and submitted to DWMRC upon request.

7.0 PROCEDURES IF SMP REQUIREMENTS ARE BREACHED

The stated site management requirements provide for continued protectiveness of human health and the environment based on current and future land use. If and when the Property Owner and/or its assigns (Property Owner) becomes aware of a deviation from the site management plan requirements the Property Owner shall notify DWMRC within five (5) calendar days of their becoming aware of the deviation. The Property Owner will submit to DWMRC a written report within twenty-five (25) days, detailing the nature of the deviation and the Owner’s evaluation. The Property Owner and DWMRC will collectively re-evaluate whether the existing site management practices compromise the level of protection afforded by the original site management requirements and, if so, the need for alternate site management requirements will be evaluated to provide a comparable level of protection. Any proposed modification to the site management plan requirements will require DWMRC approval.

8.0 REFERENCES


Millennium Science & Engineering, 2002. Addendum to Corrective Action Plan (including DSHW comments and responses), Engelhard Facility, Salt Lake City, Utah (September 2002)


Millennium Science & Engineering, 2001c. *Baseline Human Health Risk Assessment for the Western Alum Ponds, Engelhard Facility, 2550 West Andrew Avenue, Salt Lake City, Utah* (October 10, 2001)

APPENDIX A

Former Western Alum Ponds Area Map and Legal Description
Oversized Drawings/Maps

associated with this document are located elsewhere in the DSHW files.

For assistance, please contact the GRAMA Coordinator.
June 15, 2022

NIN TECH
West Remediation Area Description

A parcel of land located in the South Half of Section 7, Township 1 South, Range 1 West and the North Half of Section 8, Township 1 South, Range 1 West, Salt Lake Base and Meridian, more particularly described as follows:

BEGINNING at a point on the north line of NIN TECH WEST I, recorded February 2, 2006 as Entry No. 9626957 in Book 2006 at Page 22, which is 143.20 feet North 00°12'49" West along the Quarter Section line from the Salt Lake County Survey monument found marking the South Quarter corner of said Section 7 (basis of bearings is North 89°58'00" West 2637.65 feet measured between the South Quarter Corner and the Southwest corner of said Section 7), and running thence South 89°57'57" East 1607.38 feet along said plat and the north line of NIN TECH WEST II, recorded February 20, 2007 as Entry No. 10007673 in Book 2007 at Page 61; thence along said plat the following fourteen (14) courses: (1) South 00°27'03" West 143.20 feet; (2) thence South 89°57'57" East 4.87 feet to a point on a 3904.72 foot radius non-tangent curve to the left; (3) thence southerly 12.35 along the arc of said curve through a central angle of 00°10'52" (chord bears South 00°07'44" East 12.35 feet); (4) thence South 00°13'10" East 19.20 feet; (5) thence South 89°46'50" West 30.00 feet; (6) thence South 00°13'10" East 45.32 feet to a point of curvature with a 3934.72 foot radius to the left; (7) thence southerly 1063.11 feet along the arc of said curve through a central angle of 15°28'50" (chord bears South 07°57'35" East 1059.88 feet); (8) thence South 15°42'00" East 1285.29 feet; (9) thence North 89°58'39" East 15.58 feet; (10) thence South 15°42'00" East 20.35 feet; (11) thence South 89°55'13" West 129.76 feet; (12) thence North 65°37'06" West 488.17 feet; (13) thence North 55°14'55" West 158.80 feet; (14) thence North 64°26'02" West 509.56 feet to the southeasterly corner of said NIN TECH WEST I; thence along said plat the following six (6) courses: (1) North 64°26'02" West 1638.56 feet; (2) thence North 26°31'26" West 1303.49 feet to the north line of said Section 18; (3) thence along said line North 89°58'00" West 30.48 feet; (4) thence North 26°49'05" West 54.57 feet; (5) thence North 00°47'55" East 94.52 feet; (6) thence South 89°58'00" East 1181.48 feet to the POINT OF BEGINNING.

Contains 4728181.69 square feet or 108.544 acres, more or less.
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Salt Lake City, Utah

UTD009073800

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## APPENDICES

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1.0 INTRODUCTION

1.1 Scope

This Site Management Plan (SMP) describes site management actions for the western portion of Solid Waste Management Unit (SWMU) #20, known as the Western Alum Ponds, at the former Engelhard facility (the Facility).

This SMP is based on the results of a baseline human risk assessment (MSE, 2001c) and an ecological risk assessment (MSE, 2003c) submitted to the Utah Department of Environmental Quality, Division of Waste Management and Radiation Control (DWMRC) in accordance with the requirements at Utah Administrative Code (UAC) R315-101. The requirements at R315-101 establish standards to support risk-based cleanup and closure standards at sites for which remediation or removal of constituents to background levels will not be achieved. Preliminary human health risk estimates had indicated that the level of risk may exceed $1 \times 10^{-6}$ for carcinogens or a Hazard Index of one for non-carcinogens based on a residential exposure scenario. However, the actual and future land use conditions do not include residential land use and offer a more protective exposure scenario than residential land use. Therefore, the human health risk assessment was conducted in accordance with Utah Administrative Code (UAC) R315-101-5.2 (b)(2) for actual and future land use conditions, based on site-specific physical and chemical information and the assumption that the affected media will not have undergone any remediation or controls to reduce exposure.

The site is in an area zoned for commercial/industrial (light manufacturing) land use, and the actual land use for the now-redeveloped site is commercial/light industrial. The redevelopment provides a more protective exposure scenario than the prior land use, as exposure pathways have been eliminated by placement of buildings, paved parking areas, and landscaped areas that prevent contact with constituents beneath the site. Furthermore, the site is not, and will not be, used in a residential land use scenario.

Because constituents at this site will not be remediated or removed to background levels, R-315-101-6 requires a Site Management Plan and provides three options for the SMP. These SMP options are summarized as follows:

1) The SMP may contain a no further action option only if the level of human health risk present at the site is below $1 \times 10^{-6}$ for carcinogens and a Hazard Index of "less than one" for non-carcinogens based on a residential exposure scenario.

2) The SMP must contain appropriate management activities e.g., monitoring, deed notations, site security, or post-closure care, if the level of human health risk present at the site is less than $1 \times 10^{-4}$ for a risk assessment based on actual land use conditions, but greater than $1 \times 10^{-6}$ for a
risk assessment based on a residential exposure scenario, and the Hazard Index is "less than one" using both exposure scenarios. The SMP may, but is not required to, include corrective action.

3) The SMP must contain procedures for corrective action if the level of human health risk present at the site is greater than $1 \times 10^{-4}$ for carcinogens, or a Hazard Index of "greater than one" for non-carcinogens, for a risk assessment based on the actual land use.

As discussed in Section 2 of this SMP, the level of human health risk is less than $1 \times 10^{-4}$ for carcinogens and a Hazard Index of less than one for non-carcinogens based on actual land use conditions, and assuming that no remediation or controls are implemented to mitigate potential exposure to constituents at the site. Therefore, a Site Management Plan is required for this site, and the SMP must include appropriate management actions, but the SMP is not required to include corrective action.

Although not required by R315-101 rules, corrective action has been conducted on approximately 103 acres of the 107-acre parcel, as further described in Section 1.3 of this SMP. Corrective action was conducted in accordance with an approved Corrective Action Plan and CAP Addendum in order to stabilize the affected media by eliminating low-pH liquids, raising the pH of affected soils, and compacting the treated material, all of which result in further reducing the potential for leaching of constituents to groundwater. Redevelopment of the site has even further reduced the potential for exposure to constituents at the site.

1.2 Site Background

The Facility was located at 2550 Andrew Avenue in western Salt Lake City. The alum ponds (SWMU #20) were located approximately one-half mile west of the Facility in the northern half of Sections 17 and 18, Township 1 South, Range 1 West, Salt Lake Base and Meridian. The Western Alum Ponds were located in Section 18, immediately west of Bangerter Highway and south of California Avenue.

Filtrol Corporation purchased land occupied by the Facility and the alum ponds in 1950, and the Facility was developed as an activated clay catalyst production plant. The material in the western alum ponds is a by-product of the former activated clay catalyst production process, which was conducted at the Facility by Filtrol Corporation from 1951 to approximately 1981. The primary raw materials included natural alumino-silicate clays and sulfuric acid. The process involved drying and crushing the natural clays before treating them with sulfuric acid, thereby removing undesirable materials that were separated from the stripped clays via a series of thickener vessels. The stripped clays were then filtered, dried, ground, pelletized, and thermally treated to produce activated clay catalysts. The by-products including alum (aluminum sulfate), silicates, and low-pH water were discharged to the alum ponds. The by-products were initially discharged to the NE pond in the northeastern portion of SWMU #20 (east of the present-day Bangerter Highway) and were later discharged also to the L pond and the western ponds as these ponds
were subsequently constructed. By 1981, Filtrol Corporation had ceased the activated clay catalyst production process and was converting operations to the production of fresh alumina catalyst and regeneration of spent alumina catalyst. The fresh alumina catalyst production process did not generate wastes that were discharged to the alum ponds. However, scrubber blowdown water and non-contact cooling water from the regeneration process were discharged to the eastern alum ponds between 1981 and 1989, but no materials were discharged to the western alum ponds after early 1981 from this or any other operation. Engelhard Corporation acquired the Facility in 1988 and ceased operations at the site in 2000. Ninigret Technology Park acquired the property in portions during 2000 and 2002.

Until the initiation of corrective action in March 2001, the western alum ponds of SWMU #20 were mostly covered by acidic alum solids, including native soils which had previously been in contact with and affected by acidic alum solutions. The western alum ponds also contained residual alum liquids within and adjacent to the margins of some of the ponds. The alum liquids were subject to evaporation, and the area covered by liquids varied with seasonal weather conditions. The alum liquids typically became more highly acidic and concentrated with dissolved constituents due to evaporation during extended hot and dry conditions.

A Corrective Action Plan (CAP) was developed for the western alum ponds and approved by DWMRC in March 2001 (MSE, 2001a). The CAP was designed to eliminate the ponded acidic liquids, neutralize the residual alum sludges and solids to prevent additional alum liquor from forming, and reduce the potential for metals to leach to groundwater, resulting in a stabilized end product to allow redevelopment of the site. The corrective action procedures were implemented in phases beginning in March 2001, with substantial completion by May 2006 and final completion by November 2009.

2.0 REMAINING CONSTITUENTS

Metals concentrations exceeding site-specific background concentrations remain in the near-surface and subsurface soils on the site and in groundwater beneath the site. However, the level of risk to non-residential users of the property is well below the limits established at UAC R315-101 for current and future land use at the property, assuming no controls to minimize exposure. Additionally, the potential for adverse effects to ecological resources from site constituents is minimal, assuming the site were to remain undeveloped. Redevelopment of the site, including the construction of buildings, paved parking areas, and paved roadways, provides controls to eliminate exposure pathways and further reduce the potential for exposure to human and ecological receptors.
3.0 SITE RISK

3.1 Human Health Risk

A baseline human health risk assessment was conducted for the western alum ponds of Solid Waste Management Unit # 20 located west of Bangerter Highway (MSE, 2001c). This risk assessment was completed in accordance with Utah Administrative Code (UAC) R315-101 "Cleanup Action and Risk-Based Closure Standards," and is consistent with relevant U.S. Environmental Protection Agency (EPA) guidance. The risk assessment and data collection were conducted according to a DSWH-approved Sampling and Analysis Plan and Quality Assurance Plan (SAP/QAP) dated March 9, 2001 (MSE, 2001b), and revised June 21, 2001. Chemicals detected in soils and groundwater at the western alum ponds were evaluated using the procedures outlined in the State of Utah Cleanup Action and Risk-Based Closure Standard (R315-101-5) and relevant EPA guidance. The soil and groundwater analytical results used in the risk assessment represent baseline conditions independent of the future site redevelopment and the corrective actions which have since been initiated. All chemicals detected in the western alum pond liquids, residues, native soils, and groundwater were evaluated in the risk assessment. If the chemical concentration of a solid sample exceeded its corresponding background concentration, it was retained for evaluation in the risk assessment. All chemicals detected in groundwater were retained for evaluation in the risk assessment.

The risk assessment and its SAP/QAP were designed to evaluate the human health risk due to exposure to volatile organic compounds and metals in soils and groundwater. However, volatile organic compounds were not detected in soil or groundwater and are, therefore, not potential chemicals of concern. Potential chemicals of concern in the western alum ponds include: aluminum, antimony, arsenic, barium, beryllium, cadmium, chromium, cobalt, copper, lead, mercury, molybdenum, nickel, selenium, thallium, vanadium, and zinc.

A Site Conceptual Exposure Model was developed for the site to identify potential receptors and potential exposure pathways. Potential receptors include future construction workers, and future site workers in a commercial/light industrial land use scenario. Commercial land use exposure factors were used in the risk assessment to determine if excess human health risk was present prior to corrective action. The exposure routes evaluated in the risk assessment are consistent with commercial land use and State of Utah Cleanup Action and Risk-Based Closure Standards. The potential exposure pathways evaluated in the risk assessment for a future construction worker include: incidental ingestion, dermal contact, and inhalation of particulates from alum affected surface and subsurface soils; and incidental ingestion and dermal contact of groundwater. The potential exposure pathways evaluated in the risk assessment for a future commercial site worker include: incidental ingestion, dermal contact, and inhalation of particulates from alum affected surface soils. These potentially complete exposure pathways were conservatively evaluated for the future commercial worker, assuming no controls (e.g., buildings, pavement, landscaping, etc.) are present. However, the planned redevelopment will render these pathways incomplete for the future commercial worker.
The human health risks associated with carcinogenic and non-carcinogenic chemicals of potential concern were estimated in the risk assessment. For carcinogens, risks are estimated as the probability of an individual developing cancer over their lifetime as a result of exposure to a carcinogen. Carcinogenic human health risk is expressed as a probability; for example, $1 \times 10^{-6}$, means one-in-one million chance that an individual will develop an adverse effect. Non-carcinogenic risk is expressed as a hazard index. The hazard index is a ratio that, if greater than 1, may represent potential for non-carcinogenic health effects. EPA standardized risk assessment reporting tools (Standard Tables) were used to document the risk assessment. The Standard Tables document the majority of the data and assumptions used to evaluate risk, as well as the risks and hazards calculated (MSE, 2001c).

Quantitative results of the risk assessment indicate that the human health risks due to exposure to potential chemicals of concern are significantly below the action levels set forth in Utah’s Cleanup Action and Risk-Based Closure Standards. The human health risks associated with exposure to carcinogenic chemicals at the site are significantly below the regulatory action level of $1 \times 10^{-4}$ and the non-carcinogenic hazard index action level of 1 for an industrial exposure scenario. More specifically, the carcinogenic health risk for a future construction worker is $2.6 \times 10^{-6}$ and the hazard index for non-carcinogenic chemicals is 0.9. The carcinogenic health risk for a commercial site worker is $9.9 \times 10^{-6}$ and the hazard index is 0.2, assuming that the exposure pathways are complete (i.e., no controls provided by buildings, pavement, landscaped areas, etc.).

The risk assessment assumed baseline conditions without any corrective action, engineering controls, or development to reduce or control exposure to site constituents. Therefore, the de minimis risk to human health estimated by the risk assessment is further reduced by the corrective action and the subsequent site development.

### 3.2 Ecological Risk

In addition to a human health risk assessment, Utah’s risk-based closure rules require an ecological risk assessment unless a waiver is granted by DWMRC. Ninigret previously requested a waiver based on the lack of ecological receptors and habitat at the site under current and future land use conditions. DWMRC informed Ninigret that the future land use conditions (development for commercial/light industrial use) are considered similar to administrative controls, and as such an ecological risk assessment would need to be prepared to evaluate potential ecological effects that could occur if the site were to remain undeveloped. Accordingly, Ninigret developed an ecological risk assessment (ERA) that assumes that the site remains undeveloped (MSE, 2003b).

Using site-specific chemical data and an inventory of the biological community at the site and surrounding area, the ecological risk was quantified for a subset of measurement receptors likely to be exposed to the site in the shrub-scrub and aquatic food webs, assuming that the site remains undeveloped. For the purposes of the ecological assessment, in the shrub-scrub food web it is
assumed that rodents colonize the site and serve as prey for carnivorous birds and mammals including the red-tailed hawk and the red fox. In the aquatic food web, it is assumed that mallard ducks are exposed to water, sediment, and plants in the nearby Lee Drain ditch. In addition, the ecological risk was quantified for the red fox in the aquatic food web by ingestion of water from the Lee Drain Ditch. Using highly conservative default values and assumptions, ecological screening quotients (ESQs) were calculated for each of the selected measurement receptors, and phytotoxicity to plants was evaluated using available soil phytotoxicity benchmarks.

Based on the results of the ERA, if the site remained undeveloped, the potential for adverse effects to ecological resources from site constituents would be minimal. Therefore, it would not be appropriate to consider controls to reduce potential impact to ecological resources from site constituents. However, the entire site has been redeveloped as part of actual land use, which effectively eliminates the establishment of habitat and the potential for exposure of ecological receptors to site constituents.

4.0 SITE MANAGEMENT REQUIREMENTS

The actual and future land use for the site is commercial/light industrial and does not include use for residential purposes. Based on the level of risk at the site with respect to actual and future land use, R-315-101-6 requires that the SMP contain appropriate management actions to minimize the potential for exposure to constituents. This will be accomplished through the site management actions outlined below.

4.1 Land Use Restrictions

The site is in an area already zoned for commercial/industrial (light manufacturing) land use. As such, the current zoning precludes development for residential land use. Additional land use restrictions will be imposed to prevent residential development (including childcare facilities and early education schools) and ensure that the property is used solely for commercial and industrial purposes in the future. Similarly, no edible crops will be grown on site without the approval of UDEQ. These restrictions will be imposed and enforced on the current property owner through deed notices and on subsequent property owners through an environmental covenant.

4.2 Groundwater Use Restrictions

Restrictions will also be imposed to prevent use of groundwater from beneath the site.

This paragraph applies to cases in which groundwater is encountered during a normal work activity such as underground or in ground utility placement, where groundwater needs to be removed to facilitate that work activity. Groundwater management options are intended to comply with the principles of non-degradation in R315-101-3. In the event that temporary excavation dewatering is needed to facilitate a work activity, any groundwater to be extracted will be characterized for metals constituents and managed accordingly, unless it is to be returned directly
to the aquifer from which it originated. Groundwater that is extracted may be returned directly to the aquifer from which it originated within the area adjacent to the ongoing work, so long as the return of that groundwater does not meet the criteria of an injection well as defined at Utah Administrative Code R317-7-2.53. Groundwater may be discharged offsite to a sanitary sewer system with prior approval from the system's Publicly Owned Treatment Works (POTW) and may be discharged offsite to a storm water system, the Lee Drain, or the Brighton Canal with prior approval from the Utah Division of Water Quality. Groundwater that does not exceed background concentrations of constituents does not have a restriction on its disposition by DWMRC.

4.3 Hazard Notification

Controls provided by the site development (buildings, paved areas, landscaping, etc.) will render all potential exposure pathways to future commercial workers incomplete. Therefore, no notification beyond implementation of all other requirements of this SMP is warranted for future commercial workers. If initial commercial workers occupy a portion of the site before the development establishes sitewide exposure controls, potential exposure pathways may temporarily be complete (e.g., for commercial workers outside of buildings). Under these conditions, the risk levels for the commercial worker are significantly below the regulatory standard of $1 \times 10^{-4}$ (carcinogenic risk) and noncarcinogenic hazard index of 1. However, because the potential for exposure will exist for the initial commercial workers, these workers will be notified of the existing hazard beneath the site and of methods to minimize the risks associated with the hazard.

Future construction workers who excavate into subsurface soils and/or groundwater will be exposed to constituents by the exposure pathways evaluated in the risk assessment. Under these conditions, the risk levels are significantly less than the regulatory standard of $1 \times 10^{-4}$ (carcinogenic risk) and noncarcinogenic hazard index of 1. Because the exposure pathways will be complete, future construction workers involved in excavation within the site shall be notified of the existing hazards and procedures to minimize the potential for exposure to site constituents. This notification may be provided in the form of a fact sheet, developed by the Owner, to be incorporated into the construction worker's health and safety program. A qualified person shall write the notifications.

4.4 Soil Excavation

Based on the risk levels estimated for future construction workers, exposure to constituents in soils through excavation for construction purposes will not result in risk levels exceeding the standards set forth in UAC R315-101-6(d). Therefore, restrictions on excavation are not necessary beyond hazard notification in accordance with Section 4.3 above. However, since the soils contain inorganic constituents at concentrations exceeding natural background levels, soils excavated from the property soils excavated from the property must be properly managed to ensure that they are not deposited at any offsite location used for residential purposes. Therefore, all excavated material from the property shall either remain on the property or be disposed at an
appropriately licensed treatment, storage, and disposal (TSD) facility. Based on the characteristics of the untreated and treated alum materials, any soil resulting from excavation activities would not be classified as a hazardous waste and would likely be accepted for disposal as solid waste at a properly permitted landfill facility. Removal of soils off of the site to any other location or facility, including a soil recycling facility, will require UDEQ approval.

4.5 Enforcement

The above site management actions are intended to follow title to the land in perpetuity and shall apply to and bind all subsequent property owners unless subsequent determinations by the DWMRC or its successors indicate that the remaining level of risk is sufficiently low that the site management requirements may be reduced or eliminated.

The above site management requirements shall be imposed and enforced on the current owner pursuant to an Environmental Covenant. Following approval of this Site Management Plan, the owner will file and record the Environmental Covenant, providing notice of its obligations concerning access and site management requirements on the property. Additionally, effective the date that this document is recorded in the Salt Lake County Recorder's Office, each deed, title or other instrument of conveyance conveying an interest in the property executed by the owner or its successors in title to the property shall include a notice stating that the property is subject to this Site Management Plan and shall reference the recorded location of the Site Management plan and the restrictions applicable to the property under the Site Management Plan. The above site management requirements are intended to follow title to land in perpetuity unless subsequent determinations by the DWMRC or its successors indicate that the remaining level of risk to human health and the environment on the site is sufficiently low that the site management requirements may either be reduced or eliminated in their entirety.

5.0 PROPERTY ACCESS

Commencing on the date of approval of this Site Management Plan and in accordance with Paragraph 59 of the Stipulation and Consent Agreement No 92060130 ("Consent Agreement") between the Utah Solid and Hazardous Waste Control Board ("Board") and Engelhard Corporation, the predecessor-in-title to the property, all activities conducted by the Property Owner under this Site Management Plan shall be subject to inspection and enforcement by the Board in accordance with procedures in the Utah Solid and Hazardous Waste Act, Section 19-6-101 et seq., Utah Code Annotated (1953 as amended). The Property Owner shall provide the Utah Department of Environmental Quality, Division of Waste Management and Radiation Control and its representatives and its authorized contractors, with access at all reasonable times to the property for the purpose of monitoring, sampling and observing activities carried out under the Site Management Plan. These individuals shall conduct themselves in a safe and prudent manner in accordance with the health and safety standards of the Utah Department of Environmental Quality, Division of Waste Management and Radiation Control.
6.0 MONITORING REQUIREMENTS

Monitoring to ensure compliance with land use restrictions, groundwater use restrictions, limited excavation restrictions, and hazard notifications shall be the responsibility of the Property Owner and/or its assigns. These site management actions will be implemented concurrently with the construction and development of the site. Documentation of the state of compliance with these site management requirements is to be updated annually and submitted to DWMRC upon request.

7.0 PROCEDURES IF SMP REQUIREMENTS ARE BREACHED

The stated site management requirements provide for continued protectiveness of human health and the environment based on current and future land use. If and when the Property Owner and/or its assigns (Property Owner) becomes aware of a deviation from the site management plan requirements the Property Owner shall notify DWMRC within five (5) calendar days of their becoming aware of the deviation. The Property Owner will submit to DWMRC a written report within twenty-five (25) days, detailing the nature of the deviation and the Owner's evaluation. The Property Owner and DWMRC will collectively re-evaluate whether the existing site management practices compromise the level of protection afforded by the original site management requirements and, if so, the need for alternate site management requirements will be evaluated to provide a comparable level of protection. Any proposed modification to the site management plan requirements will require DWMRC approval.

8.0 REFERENCES


Millennium Science & Engineering, 2002. *Addendum to Corrective Action Plan (including DSHW comments and responses), Engelhard Facility, Salt Lake City, Utah* (September 2002)


Millennium Science & Engineering, 2001c. *Baseline Human Health Risk Assessment for the Western Alum Ponds, Engelhard Facility, 2550 West Andrew Avenue, Salt Lake City, Utah* (October 10, 2001)

APPENDIX A

Former Western Alum Ponds Area Map and Legal Description
A parcel of land located in the South Half of Section 7, Township 1 South, Range 1 West and the North Half of Section 8, Township 1 South, Range 1 West, Salt Lake Base and Meridian, more particularly described as follows:

REMEDIATION AREA DESCRIPTION

Contains 472,818.16 square feet or 108.544 acres, more or less.

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*Remediation Area Exhibit*  
NIN TECH WEST
June 15, 2022

NIN TECH
West Remediation Area Description

A parcel of land located in the South Half of Section 7, Township 1 South, Range 1 West and the North Half of Section 8, Township 1 South, Range 1 West, Salt Lake Base and Meridian, more particularly described as follows:

BEGINNING at a point on the north line of NIN TECH WEST I, recorded February 2, 2006 as Entry No. 9626957 in Book 2006 at Page 22, which is 143.20 feet North 00°12'49" West along the Quarter Section line from the Salt Lake County Survey monument found marking the South Quarter corner of said Section 7 (basis of bearings is North 89°58'00" West 2637.65 feet measured between the South Quarter Corner and the Southwest corner of said Section 7), and running thence South 89°57'57" East 1607.38 feet along said plat and the north line of NIN TECH WEST II, recorded February 20, 2007 as Entry No. 10007673 in Book 2007 at Page 61; thence along said plat the following fourteen (14) courses: (1) South 00°27'03" West 143.20 feet; (2) thence South 89°57'57" East 4.87 feet to a point on a 3904.72 foot radius non-tangent curve to the left; (3) thence southerly 12.35 along the arc of said curve through a central angle of 00°10'52" (chord bears South 00°07'44" East 12.35 feet); (4) thence South 00°13'10" East 19.20 feet; (5) thence South 89°46'50" West 30.00 feet; (6) thence South 00°13'10" East 45.32 feet to a point of curvature with a 3934.72 foot radius to the left; (7) thence southerly 1063.11 feet along the arc of said curve through a central angle of 15°28'50" (chord bears South 07°57'35" East 1059.88 feet); (8) thence South 15°42'00" East 1285.29 feet; (9) thence North 89°58'39" East 15.58 feet; (10) thence South 15°42'00" East 20.35 feet; (11) thence South 89°55'13" West 129.76 feet; (12) thence North 65°37'06" West 488.17 feet; (13) thence North 55°14'55" West 158.80 feet; (14) thence North 64°26'02" West 509.56 feet to the southeasterly corner of said NIN TECH WEST I; thence along said plat the following six (6) courses: (1) North 64°26'02" West 1638.56 feet; (2) thence North 26°31'26" West 1303.49 feet to the north line of said Section 18; (3) thence South 89°58'00" West 30.48 feet; (4) thence North 26°49'05" West 54.57 feet; (5) thence North 00°47'55" East 94.52 feet; (6) thence South 89°58'00" East 1181.48 feet to the POINT OF BEGINNING.

Contains 4728181.69 square feet or 108.544 acres, more or less.
Nin Tech West Remediation Area

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10 n55.1455w 158.80
11 n64°26'02"w 509.56
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13 n26°31'26"w 1303.49
14 n89°58'00"w 30.48
15 n26.4905w 54.57
16 n00.4755e 94.52
17 s89°58'00"e 1181.48

Scale: 1 inch = 494 feet 
File: nin tech west remediation.ndp